THE ALBERTA ENERGY REGULATOR

IN THE MATTER OF Application No. 432 to the Alberta Energy Regulator

AER PROCEEDING
VOLUME 3

Calgary, Alberta
March 7, 2024

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23	planning zone for the 24-inch rainbow pipeline	
24	that runs below the intersection of 167 Avenue	
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26		
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1	Proceedings taken at Gov	vier Hall, Calgary, Alberta
2		
3	March 7, 2024	Morning Session
4		
5	P. Meysami	The Chair
6	H. Robinson	Hearing Commissioner
7	E. McNaughtan	Hearing Commissioner
8		
9	D. Brezina	AER Counsel
10	A. Huxley	AER Counsel
11	E. Arruda	AER Staff
12	D. Grzyb	AER Staff
13	A. Stanislavski	AER Staff
14	F. Hamdan	AER Staff
15		
16	G. Fitch	For Qualico Developments West Ltd.
17		
18	E. Appelt	For the Developers Group
19		
20	E. Dixon	For Brookfield Residential
21		Alberta Limited
22	M. Cherkawsky	For Brookfield Residential
23		Alberta Limited
24		
25		
26		

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1	D. Naffin	For Pembina Pipeline Corporation,
2		Plains Midstream Canada ULC,
3		and SECURE Energy Services
4	T. Myers	For Pembina Pipeline Corporation,
5		Plains Midstream Canada ULC,
6		and SECURE Energy Services
7	T. Machell	For Pembina Pipeline Corporation,
8		Plains Midstream Canada ULC,
9		and SECURE Energy Services
10		
11	S. Duncanson	For Keyera Corp.
12	J. Baker	For Keyera Corp.
13		
14	A. Porco, CSR(A)	Official Court Reporter
15		
16		
17		
18		
19		
20		
21		
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- 1 (PROCEEDINGS COMMENCED AT 9:00 AM)
- 2 Opening Remarks
- 3 THE CHAIR: Good morning, everyone.
- 4 Please be seated.
- 5 So for the ones who are new, welcome to
- 6 Govier Hall. And the ones of you who have been here,
- 7 welcome back.
- If you have a difficult time hearing me, just wave
- 9 at me. And for the purpose of court reporting, please
- 10 speak softly -- or not softly. That's my job --
- 11 smoothly or slowly.
- 12 And just one reminder about the video cast. So
- 13 the proceeding is being live-streamed through a link on
- 14 AER's website. We do not keep a record of the video
- 15 cast, and the video is not an official transcript. The
- 16 court reporters will produce the only official
- 17 transcript of the hearing. So to anyone who is
- 18 watching online or in the room, we advise that the
- 19 recording or rebroadcasting of the hearing audio or
- 20 video is strictly prohibited and appreciate your
- 21 observance of this request.
- Is there any preliminaries that the parties would
- 23 like to bring to our attention? Hearing none.
- Okay. So today we have Pembina, Plains, and
- 25 SECURE.
- And, Mr. Myers, you may proceed.

- 1 T. MYERS: Good morning, Madam Chair and
- 2 Panel Members. I'd like to start by thanking the AER
- 3 for accommodating our scheduling this week. It's my
- 4 pleasure to introduce the joint witness panel for
- 5 Pembina, Plains, and SECURE which I'll collectively
- 6 refer to as "the pipeline companies".
- 7 The members of the pipelines companies' witness
- 8 panel are as follows -- and I'll start closest to the
- 9 Panel -- Mr. Greg Filipchuk, vice president waste
- 10 management facilities, industrial landfills, and
- 11 pipeline operations with SECURE; Mr. Arthur Torr,
- 12 manager capital projects with Plains; Mr. Nigel Trim,
- 13 vice president operations north region, also with
- 14 Plains; Mr. Jaret Sprott, senior vice president and
- 15 chief operating officer with Pembina; Mr. Ian Balfour,
- 16 vice president NGL business unit, also with Pembina.
- 17 And then moving to the back row, Mr. Bryan
- 18 Romanesky, chief executive officer with CITYTREND.
- 19 Next to him is Robert Telford, president with Telford
- 20 Land & Valuation. Seated next to him is
- 21 Dr. Laura Olive, director with national economic
- 22 research associates or NERA; and, final ly, Jeff
- 23 Makholm, senior managing director with NERA.
- The CVs for Mr. Sprott, Mr. Balfour, Mr. Torr,
- 25 Mr. Trim, and Mr. Filipchuk are each located at Tab 1
- of the pipeline companies' written submission which is

1		E-hihit 71 00
1		Exhibit 71.02.
2		The CVs for Dr. Makholm and Dr. Olive are attached
3		to their expert report, which is located at Tab 2 of
4		the pipeline companies' written submission, which is
5		Exhibit 71.03.
6		The CVs for Mr. Romanesky and Mr. Telford are
7		located at PDF pages 312 to 315 and 322 to 323,
8		respectively, of Exhibit 6.01.
9		At this time, I might ask Madam Court Reporter to
10		swear or affirm the witnesses as they indicate.
11		GREG FILIPCHUK, ARTHUR TORR, NIGEL TRIM, JARET SPROTT,
12		IAN BALFOUR, JEFF MAKHOLM, LAURA OLIVE, BRYAN
13		ROMANESKY, ROBERT TELFORD, Affirmed
14		T. MYERS: Thank you, Madam Court
		- ,
15		Reporter.
15 16		
		Reporter.
16		Reporter. Madam Chair, I'll now ask each member of the
16 17		Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief
16 17 18		Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief description of their background, position, and role
16 17 18 19	Q	Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief description of their background, position, and role with respect to the subject matter of this proceeding.
16 17 18 19 20	Q	Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief description of their background, position, and role with respect to the subject matter of this proceeding. Direct Evidence of Pembina/Plains/SECURE Witness Panel
16 17 18 19 20 21	Q	Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief description of their background, position, and role with respect to the subject matter of this proceeding. Direct Evidence of Pembina/Plains/SECURE Witness Panel T. MYERS: Mr. Balfour, I'm going to
16 17 18 19 20 21 22	Q	Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief description of their background, position, and role with respect to the subject matter of this proceeding. Direct Evidence of Pembina/Plains/SECURE Witness Panel T. MYERS: Mr. Balfour, I'm going to start with you.
16 17 18 19 20 21 22 23	Q	Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief description of their background, position, and role with respect to the subject matter of this proceeding. Direct Evidence of Pembina/Plains/SECURE Witness Panel T. MYERS: Mr. Balfour, I'm going to start with you. Can you please describe your background, position,
16 17 18 19 20 21 22 23 24		Reporter. Madam Chair, I'll now ask each member of the pipeline companies' witness panel to provide a brief description of their background, position, and role with respect to the subject matter of this proceeding. Direct Evidence of Pembina/Plains/SECURE Witness Panel T. MYERS: Mr. Balfour, I'm going to start with you. Can you please describe your background, position, and role with respect to this proceeding.

- business unit at Pembina. I've been with Pembina since
 2010. I'm here today to speak to -- about Pembina
- 3 policy and approach and pipeline operations.
- 4 Q Thank you, sir.
- 5 Mr. Sprott, can you please describe your
- 6 background, position, and role with respect to this
- 7 proceeding.
- 8 A J. SPROTT: Good morning. My name is
- 9 Jaret Sprott, senior vice president and chief operating
- officer at Pembina Pipeline group. I've been in the
- oil and gas industry in Alberta for roughly 25 years.
- 12 I'm a petroleum engineer by trade, and I'm a member of
- 13 APEGA.
- 14 My role here today will be to talk about general
- 15 energy industry in -- in Alberta and policies and
- 16 general pipeline operations at Pembina Pipeline
- 17 Corporation. Thank you.
- 18 O Thank you, sir.
- 19 And, Mr. Trim, can you please describe your
- 20 background, position, and role with respect to this
- 21 proceeding.
- 22 A N. TRIM: Yes, good morning. My name is
- 23 Nigel Trim. I'm the vice president of operations for
- the North Region with Plains Midstream Canada. I've
- worked in the industrial industry for approximately 23
- years. About 15 of those years have been operating and

1		maintaining pipeline assets in BC and Alberta.
2		I'm responsible for all the operation and
3		maintenance activities for Plains Midstream Canada's
4		pipelines in Alberta. My education is bachelor of
5		arts, major in political science, and I have a
6		certificate in power engineering.
7		I'm here today to speak to the Board regarding
8		Plains Midstream Canada's policies, programs, and
9		practices related to operation and maintenance
10		activities of our pipelines in Alberta.
11	Q	Thank you, Mr. Trim.
12		Mr. Torr, can you please describe your background,
13		position, and role with respect to this proceeding.
14	А	A. TORR: Good morning. My name is
15		Arthur Torr. I'm a manager of Capital Projects with
16		Plains. I've been with Plains since 2016. I'm a
17		mechanical engineer by trade and registered with APEGA.
18		I've been in the industry for 20 years in various
19		roles. I currently oversee a group of project managers
20		who are responsible for the execution of a portfolio of
21		capital and maintenance projects for Plains. Since
22		2021, my portfolio has also included cost-reimbursable
23		projects associated the third-party crossings such as
24		the ones in discussion. Thank you.
25	Q	Thank you, sir.
26		And to round out the front row, Mr. Filipchuk, can

you please describe your background, position, and role 1 2 with respect to this proceeding. 3 G. FILIPCHUK: Good morning. My educational Α 4 background is in business administration, and I've been in the oil and gas industry for over 20 years. 5 6 20-plus years in the oil and gas industry, I have 7 experience in land acquisition, stakeholder engagement, emergency preparedness and response, pipeline and 8 facility operations, and related technical services 9 10 such as engineering, construction, damage prevention, 11 and asset integrity of pipelines. 12 As previously mentioned, I'm the vice president of waste management facilities, industrial landfills, and 13 14 pipeline operations for SECURE Energy Services. oversight of all waste processing recover -- recovery, 15 recycling, and disposal of waste streams for SECURE's 16 17 waste processing facilities as long as -- as well as pipeline and facility operations within our energy 18 infrastructure business segment. 19 20 My role today as SECURE is a AER licence holder 21 for our water disposal pipelines and oil pipelines, and 22 I'm here to speak to SECURE policy and operations. Additionally, as an organization, SECURE processes 23 24 hundreds of crossing agreements on an annual basis as 25 normal course of business. Thank you. 26 Thank you, Mr. Filipchuk. 0

1		T. MYERS: Madam Chair, cognizant of the
2		Panel's direction that we won't be formally qualifying
3		experts in this proceeding, I'd still propose to
4		outline the areas in which the pipeline companies are
5		putting Dr. Makholm, Dr. Olive, Mr. Romanesky, and
6		Mr. Telford forward as experts in this proceeding.
7		Dr. Makholm is being put forward as an expert in
8		the areas of public interest assessment and energy
9		economics. And the same goes for Dr. Olive.
10		Mr. Telford is being put forward as an expert in
11		the area of surface rights acquisition and
12		compensation, crossing agreements, and real estate
13		appraisal and valuation.
14		Mr. Romanesky is being put forward as an expert in
15		the areas of land use planning and pipeline routing
16		considerations.
17		With that overview, in addition to describing
18		their role on the witness panel, I'll ask each of these
19		experts to provide a brief summary of their
20		qualifications and experience in the areas that I
21		that I just outlined.
22	Q	T. MYERS: So, Dr. Makholm, starting with
23		you, can you please summarize your relevant
24		qualifications and expertise as it relates to the areas
25		of public interest assessment and energy economics.
26	A	Yes. Greetings, Commissioners. My name is Jeff

I am a senior managing director with NERA. 1 Makholm. 2 NERA is the oldest and largest firm of consulting 3 economists in the world. I've been with NERA since I list a number of the last two dozen 4 1984. appearances that I have made in Canada, including in 5 6 Alberta, including the last time in Calgary about a 7 year ago when I was retained by the AUC as an independent expert with my own counsel reporting to 8 9 no one dealing with issues on incentive regulation. That was about a year ago, my last appearance in 10 11 Calgary. 12 I have a PhD in economics from the University of 13 Wisconsin at Madison. I publish widely on matters 14 related to public interest, social control of regulated industries, and, particularly, pipelines. 15 My latest monograph, my latest book, entitled The Political 16 17 Economy of Pipelines, published by The University of Chicago Press, is the only scholarly treatment of 18 pipeline economics as such among the -- the scholarly 19 20 academic community in, perhaps, the last 40 years. 21 That's it. Thank you. 22 Thank you, sir. 0 23 And, Dr. Olive, can you please summarize your 24 relevant qualifications and expertise as it relates to 25 the areas of public interest assessment and energy 26 economics.

1 Α L. OLIVE: Yes. Good morning. My name 2 is Laura Olive. I'm a director at NERA, and I've 3 worked in the energy practice at NERA for the last 4 I hold a PhD in economics from Northeastern 5 University in Boston, where my graduate work focused on 6 the economics of regulated industries, like energy --7 energy and transport. I've been engaged in a variety of regulatory 8 9 matters involving the economics of energy markets and 10 oil and gas pipelines in North America. I've been 11 accepted as an expert by federal courts and regulators, 12 and my last appearance in Alberta was before the AUC in 13 support of an application by the Alberta Electric 14 System Operator, the AESO -- AESO. 15 Public interest arises often as an issue in energy markets when regulators evaluate the public interest 16 17 related to the applications before them according to their legislated mandate. For example, I have 18 considered the issue of public interest as it relates 19 20 to reasonable pipeline tolls in Canada, appropriate 21 damages for an alleged trespass of Enbridge Line 5 in 22 Wisconsin, and the expansion and continued operation of 23 the Dakota Access Pipeline. 24

I'm here today as a co-author of the NERA report, in which we respond to the issues raised by Mr. Morrison. Thank you.

25

26

1	Q	Thank you, Dr. Olive.
2		Dr. Makholm and Dr. Olive, are you both willing
3		and able to fulfill the duty of an independent expert
4		by providing fair, objective, and nonpartisan evidence
5		in this proceedings?
6	A	L. OLIVE: Yes.
7	A	J. MAKHOLM: Yes.
8	Q	Thank you.
9		Mr. Romanesky, I'm going to move over to you. Can
10		you please summarize your relevant qualifications and
11		expertise as it relates to the areas of land-use
12		planning and related pipeline routing considerations.
13	A	B. ROMANESKY: Yes. My name is
14		Bryan Romanesky. I have a degree in urban planning
15		from the University of Québec in Montréal and have
16		specialized in urban design at the School of
17		Architecture of Saint-Etienne in France. I graduated
18		in 1996 and have been practicing since that time.
19		The first part of my career was in the public
20		sector. My first role was for the City of
21		Drummondville where I worked as an urban planner
22		developing policies and land-use bylaw for the City of
23		Drummondville and then started in the current planning
24		side of my role, providing approvals for rezoning,
25		subdivision, and also managing decisions made by the
26		planning board.

I moved to Alberta in 1999 where I started working 1 2 with the City of Calgary as an urban planner. 3 at the City of Calgary was as a development officer, so I reviewed development permits, land-use redesignation 4 and planning application and provided decisions on the 5 6 applications and development in the city of Calgary. I then moved in the private sector. I started in the private sector with Brown & Associates, B&A, which 8 is a large planning firm here in Calgary. 9 I played a 10 very similar role assisting landowners and developers 11 and builders in obtaining approvals. So I worked on residential -- residential design and conceptual scheme 12 13 land-use amendments, development permits; the whole 14 spectrum of planning approval required for development 15 to occur. I then started my practice in 2007, and I have 16 17 been practicing with CITYTREND since. My role at the company is to do very similar work, so I did some 18 policy work, municipal development plans, area 19 20 structure plans, sustainable plans, and so on; and also focused on a lot of current plannings or approvals and 21 22 redevelopment in the inner city, and -- and I've been practicing since. 23 I've been accepted by this Board, the AER, as an 24 25 expert witness and also its predecessor, the ERCB. 26 I've been accepted as an expert by the AUC, the LPRT,

Court of King's Bench, the municipal governing board, 1 2 and I've also appeared on numerous subdivision and 3 development appeal board. For this hearing I've prepared an initial report 4 5 and a reply report. My comments are a response and in 6 consideration to the comments that were made in their 7 submission, especially made by Mr. Morrison. 8 Thank you, sir. And are you willing and able to fulfill the duty 9 10 of an independent expert by providing fair, objective, 11 and nonpartisan evidence in this proceeding? 12 Yes, I am. Α 13 Thank you. 0 14 And, finally, Mr. Telford, can you please summarize your relevant qualifications and expertise as 15 it relates to the areas of surface rights acquisition 16 17 and compensation, crossing agreements, and real estate appraisal and valuation. 18 19 R. TELFORD: Good morning. My name is Rob Α 20 Telford. I have a number of consulting companies that I've been involved with since 1965. Our companies were 21 22 started back then, and we were involved in all aspects of appraisal, real estate land services, including 23 24 planning, routing, and acquisition, and regulatory 25 compliance, property rights for numerous dispositions,

many of which are linear in nature.

26

- 1 Our clients include individuals, corporations,
- 2 nonprofit organizations, First Nations, and municipal,
- 3 provincial, and federal governments.
- 4 My qualifications include more than 35 years of
- 5 experience in this area. My education and background
- 6 is I have a science degree from the University of
- 7 Alberta, a appraisal designation from the Appraisal
- 8 Institute of Canada, and an international appraisal
- 9 designation from the Royal Institute of Chartered
- 10 Surveyors, a senior designation for the International
- 11 Right of Way that deals specifically with linear
- 12 dispositions, a professional designation from the
- 13 Canadian association of land agents -- or landmen. I
- 14 am a licensed land agent and real estate broker for the
- 15 Province of Alberta.
- I have appeared as an expert in a number of
- 17 tribunals, boards, and courts, some of which include
- 18 the Municipal Government Board; the surface rights
- 19 boards of Alberta, BC and Saskatchewan, Manitoba; Land
- 20 and Property Rights Tribunal; Métis Settlement Appeal
- 21 Tribunal, the Alberta energy and utilities, the AUC; as
- 22 well as the AER and its predecessors, Natural Resources
- 23 Conservation Board, Nova Scotia Utility Review Board,
- 24 and Court of King's Bench in both Alberta and
- 25 Saskatchewan.
- I've given evidence in the areas of property

1		valuation, adverse effect, loss of use, nuisance,
2		inconvenience, right-of-way easement valuations and
3		routing of linear properties above and belowground,
4		value of partial acquisitions and registered interests,
5		surface rights compensation, planning and development
6		issues, property assessments, industrial and
7		environmental impacts, surface contract evaluation, and
8		injurious affection.
9		We were retained to prepare an initial and
10		reply reports which consider and respond to various
11		statements made by regarding land and valuation
12		process relative to subject pipelines as well as real
13		estate and public interest matters contained in the
14		evidence of Mr. Morrison.
15	Q	Thank you, Mr. Telford.
16		And similar to your colleagues on the panel, are
17		you willing and able to fulfill the duty of an
18		independent expert by providing fair, objective, and
19		nonpartisan evidence in this proceeding?
20	A	Yes, I am.
21	Q	Thank you, sir.
22		T. MYERS: So, Madam Chair, if you'll
23		bear with me, I'm going to run through the evidence of
24		the pipeline companies in this proceeding before I ask
25		the witnesses to adopt that evidence.
26		The pipeline companies' written evidence in this
1		

- 1 proceeding consists of the following: Pembina's
- 2 request dated December 9th, 2022, for the AER to
- 3 reconsider its decision to convene the current
- 4 reconsideration proceeding which is located at PDF
- 5 pages 218 to 242 of Exhibit 6.01; Plains' request of
- 6 the same date for the AER to reconsider its decision to
- 7 convene the current reconsideration proceeding which is
- 8 located at PDF pages 243 to 263 of Exhibit 6.01;
- 9 Pembina's February 14th, 2023, submission and
- 10 attachments provided in response to the Panel's notice
- of reconsideration which is located at PDF pages 299 to
- 12 348 of Exhibit 6.01; Plains' submission and attachments
- of the same date provided in response to the Panel's
- 14 notice of reconsideration which is located at PDF pages
- 15 349 to 415 of Exhibit 6.01; Pembina's and Plains' reply
- 16 submissions in respect of the notice of reconsideration
- 17 dated March 3rd, 2023, and located at PDF pages 423 to
- 18 425 of Exhibit 6.01; SECURE's request to participate
- 19 dated August 9th, 2023, and marked as Exhibit 21.01;
- 20 SECURE's statement of concern also dated August 9th,
- 21 2023, and marked as Exhibit 21.02; Plains' and
- 22 Pembina's letters confirming their intent to
- 23 participate in this proceeding dated August 10th of
- 24 2023 and marked as Exhibits 22.01 and 23.01,
- 25 respectively, and, finally, the pipeline companies'
- 26 joint written submission and attachments dated

- January 4th -- 24th, 2024, and marked as Exhibits 71.01
- 2 through 71.05.
- 3 Q T. MYERS: Mr. Sprott, as these materials
- 4 relate to Pembina, have you either reviewed them, or
- were these materials prepared by you or under your
- 6 direction?
- 7 A J. SPROTT: Yes.
- 8 Q And are there any corrections that you'd like to make
- 9 at this time?
- 10 A No.
- 11 Q Are these materials accurate to the best of your
- 12 knowledge and belief?
- 13 A Yes, they are.
- 14 Q And do you adopt these materials as the written
- evidence of Pembina in this proceeding?
- 16 A Yes.
- 17 Q Thank you, sir.
- Mr. Trim, as these materials relate to Plains,
- 19 have you either reviewed them, or were these materials
- 20 prepared by you or under your direction?
- 21 A N. TRIM: Yes.
- 22 Q And do you have any corrections that you'd like to make
- 23 at this time?
- 24 A No.
- 25 O Are these materials accurate to the best of your
- 26 knowledge and belief?

- 1 A Yes.
- 2 Q And do you adopt these materials as the written
- 3 evidence of Plains in this proceeding?
- 4 A Yes, I do.
- 5 Q And, lastly, Mr. Filipchuk, were these materials as
- 6 they relate to SECURE prepared by you or under your
- 7 direction?
- 8 A G. FILIPCHUK: Yes.
- 9 Q Are there any corrections that you'd like to make at
- 10 this time?
- 11 A No.
- 12 Q Are these materials accurate to the best of your
- 13 knowledge and belief?
- 14 A Yes.
- 15 Q And do you adopt these materials as the written
- 16 evidence of SECURE in this proceeding?
- 17 A Yes.
- 18 O Thank you.
- 19 Dr. Makholm and Dr. Olive, the written evidence of
- 20 NERA in this proceeding consists of the NERA report
- 21 dated January 24th, 2024, and marked as Exhibit 71.03.
- 22 I'll ask you both to respond. Was this report prepared
- 23 by you or under your direction?
- 24 A L. OLIVE: Yes.
- 25 A J. MAKHOLM: Yes.
- 26 Q And are there any corrections that you'd like to make

1		at this time?
2	A	L. OLIVE: No.
3	А	J. MAKHOLM: No.
4	Q	Is the NERA report accurate to the best of your
5		knowledge and belief?
6	A	L. OLIVE: Yes.
7	A	J. MAKHOLM: Yes.
8	Q	And do you adopt the NERA report as your evidence in
9		this proceeding?
10	A	L. OLIVE: Yes.
11	A	J. MAKHOLM: Yes.
12	Q	Mr. Romanesky, the written evidence of CITYTREND in
13		this proceeding consists of your initial report which
14		is attached as Tab 2 to Pembina's and Plains'
15		submissions dated February 14th, 2023. Those documents
16		are located at PDF pages 317 to 323 and 368 to 374 of
17		Exhibit 6.01 and your reply report which is marked as
18		Exhibit 71.05. Were these materials prepared by you or
19		under your direction?
20	А	B. ROMANESKY: Yes.
21	Q	Are there any corrections that you'd like to make at
22		this time?
23	A	No.
24	Q	Are these materials accurate to the best of your
25		knowledge and belief?

26

Α

Yes.

- 1 Q And do you adopt these materials as your evidence in
- 2 this proceeding?
- 3 A Yes.
- 4 Q And, finally, Mr. Telford, the written evidence of
- 5 Telford Land & Valuation consists of your initial
- 6 report which is attached as Tab 1 to Pembina and
- 7 Plains' submissions dated February 14th, 2023. That's
- 8 PDF pages 308 to 315 and 359 to 366 of Exhibit 6.01 and
- 9 your reply report marked as Exhibit 71.04. Were these
- 10 materials prepared by you or under your direction?
- 11 A R. TELFORD: Yes.
- 12 Q Are there any corrections that you'd like to make at
- 13 this time?
- 14 A No, there are not.
- 15 Q Are these materials accurate to the best of your
- 16 knowledge and belief?
- 17 A Yes, they are.
- 18 O And do you adopt these materials as your evidence in
- this proceeding?
- 20 A Yes, I do.
- 21 Q Thank you.
- Mr. Sprott, I understand that you've prepared a
- 23 brief opening statement on behalf of Pembina. I'd ask
- 24 you to go ahead and deliver those remarks now.
- 25 A J. SPROTT: Good morning, Madam --
- 26 Madam Chair and Panel Members.

I am pleased to be here today, along with my 1 2 colleague Mr. Balfour, on behalf of Pembina Pipeline 3 Corporation to provide our views on why the AER should 4 not grant Qualico's cost sharing application. granted, these cost sharing orders would represent a 5 6 significant departure from the long-standing industry 7 practices in Alberta. Pembina's headquartered in Calgary, Alberta, and 8 9 owns and operates a significant network of liquid 10 hydrocarbon and natural gas pipelines in Alberta and 11 across North America. Pembina also owns and operates a 12 large number of gas gathering and processing facilities 13 and offers a variety of other services within the 14 broader oil and gas industry such as terminalling, logistics and marketing. 15 The widely accepted practice across various 16 17 industries, including the pipeline industry, is that the second-in-time party or the party who was carrying 18 out new development across an existing pipeline is 19 20 responsible for the costs of the alteration work. This makes sense. Without a new development 21 22 occurring across an existing pipeline, there would be no need for alteration work. In this case, Qualico's 23 24 development alone has created the need for the alteration work. It is responsible to expect --25 26 reasonable to expect that Qualico would pay for the

- 1 costs of this work.
- 2 As the licensee of this pipeline and the party
- 3 ultimately responsible for its safe operation, it is
- 4 also reasonable for Pembina alone to determine the
- 5 scope of the work that is necessary to satisfy AER
- 6 requirements and other technical standards such as
- 7 CSA Z662.
- 8 While a residential property developer such as
- 9 Qualico may have expertise in certain areas, Pembina
- 10 does not rely on input from third parties like Qualico
- 11 when it comes to complying with applicable technical
- 12 and regulatory requirements or when it comes to safely
- 13 operating pipelines.
- 14 Pembina has established processes for addressing
- 15 the needs of third parties who wish to carry out
- 16 further development across an existing pipeline.
- 17 Pembina regularly cooperates with developers such as
- 18 Qualico in planning and executing pipeline alteration
- 19 work; however, this is always done with the
- 20 understanding that the developer is fully responsible
- 21 for the associated cost of alteration work necessary to
- 22 facilitate their crossing.
- Oualico is an outlier in that it does not want to
- 24 take full responsibility for the costs associated with
- 25 their activities despite being the reason the pipeline
- 26 alteration work is required.

Pembina opposes the cost-sharing orders requested 1 There is absolutely no need for the AER to 2 3 issue a direction for the alteration work where Pembina 4 is fully prepared to carry out the necessary work, provided that Qualico agrees to pay for that work. 5 6 In contrast to the position taken by Qualico in 7 this proceeding, Pembina's -- Pembina's position is that there is nothing unfair or unreasonable about the 8 established industry practice for pipeline crossings. 9 10 It is a two-way street. The second-in-time party 11 properly pays for the cost of the alteration work it is 12 causing. Pembina is frequently the second-in-time 13 party when it needs to cross other linear 14 infrastructure in the province. In those cases Pembina pays for the cost of the alteration work because we are 15 the party causing the alteration work. 16 In Pembina's 17 view, Qualico's application was not made in the public interest or for reasons of fairness. 18 It was made to shift the cost it is required to pay under municipal 19 20 bylaws to Plains and Pembina. 21 Qualico's application is fundamentally flawed, 22 given that it has attempted to manufacture a dispute around the need for alteration work to bring the 23 24 application within the scope of Section 33 of the 25 Pipeline Act. That is blatantly clear based on the 26 blackline version of Qualico's amended application

- 1 which shows that Qualico's original position was the
- 2 only dispute between the parties is respect to costs.
- 3 Pembina maintains that the only matter at issue between
- 4 the parties is who should pay for the alteration work.
- 5 Pembina's pipeline was approved and constructed
- 6 more than 50 years ago. It sits on lands which were
- 7 acquired through a legitimate process and for fair
- 8 market value. These lands were purchased by Qualico
- 9 with full knowledge of the presence of Pembina's
- 10 pipeline. There is no basis for the AER to interfere
- 11 with Pembina's right to operate its pipeline on lands
- 12 by approving Qualico's cost-sharing application.
- 13 If the requested cost-sharing orders are granted,
- 14 it would create a significant amount of -- of
- 15 uncertainty in the province. Because of the
- 16 well-established industry practice of "second-in-time",
- 17 who is responsible for alteration cost would be
- 18 unclear. An outcome like this would be unfair and
- 19 one-sided as it would result in a significant cost for
- 20 pipeline companies for the sole benefit of
- 21 for-profit -- for-profit enterprises like Qualico.
- 22 Pembina's position is that the AER was correct in
- 23 dismissing Qualico's cost-sharing application under
- 24 Section 33 of the Pipeline Act.
- In conclusion, Pembina respectfully asks the Panel
- 26 confirm the AER's decision to deny Qualico's

1		cost-sharing application.
2		Mr. Balfour and I look forward to the opportunity
3		to elaborate on the positions I have just discussed and
4		respond to any questions the AER may have during this
5		hearing. Thank you.
6	Q	Thank you, Mr. Sprott.
7		Mr. Trim, I understand that you've also prepared a
8		brief opening statement on behalf of Plains. I'd ask
9		you to go ahead and deliver those remarks now.
10	A	N. TRIM: Good morning, Madam Chair and
11		Panel Members.
12		It is my pleasure to be here today, along with my
13		colleague Mr. Torr, on behalf of Plains to share our
14		views on why the cost-sharing orders requested by
15		Qualico are not appropriate and should not be granted
16		by the AER.
17		In general, Plains' position is that if these
18		cost-sharing orders are granted, they would introduce
19		significant uncertainty and inefficiencies to to
20		situations where development encroaches on existing
21		pipeline infrastructure, would violate Plains' surface
22		rights for its pipeline, and would represent a
23		significant departure from long-standing industry
24		practices in Alberta.
25		Plains Midstream Canada is headquartered in
26		Calgary and provides transportation, gathering,

- 1 marketing, storage, and terminalling services to a
- 2 variety of customers in the crude oil and liquified
- 3 petroleum gas business.
- 4 Plains owns and operates more than
- 5 5,000 kilometres of crude oil pipelines and over
- 6 3,000 kilometres of natural gas liquids pipelines.
- 7 Plains also owns and operates numerous highway trucks,
- 8 railcars, storage tanks, and other assets. Many of
- 9 Plains' pipelines interact with residential
- 10 neighbourhoods, commercial developments, highways, and
- 11 other private and public infrastructure in the
- 12 province.
- I fully agree with the remarks just provided by
- 14 Mr. Sprott, and Plains has similar concerns with the
- 15 cost-sharing orders that Qualico has applied for.
- 16 Further to the comments made by Mr. Sprott, the
- 17 accepted practice in Alberta is for developers and
- 18 other second-in-time parties to cover the full cost of
- 19 pipeline alteration work that is required to
- 20 accommodate their projects.
- 21 Plains has a straightforward and transparent
- 22 process for third parties, such as Qualico, to submit
- 23 crossing requests that result in the need for pipeline
- 24 alteration work, such as when a road is constructed
- 25 across a pipeline. Plains does its best to address
- 26 these needs of the third parties in a fair and

- 1 efficient manner.
- 2 In the vast majority of cases, once the need for
- 3 alteration work has been identified, Plains provides
- 4 third parties with detailed information regarding
- 5 the -- excuse me -- regarding the required alteration
- 6 work and the associated costs, provided those third
- 7 parties agree to cover the cost of the pipeline
- 8 alteration work they are causing.
- 9 Plains' practice of allocating costs responsibly
- 10 in this manner is consistent across the -- several
- 11 other industries. This practice is also sound from a
- 12 risk allocation perspective, as the party seeking to
- 13 cross a pipeline has control over when the crossing
- 14 request is made and the type of crossing. The pipeline
- 15 company does not control these factors.
- 16 This practice was followed for the alteration work
- 17 that has already been carried out on Plains' pipeline
- 18 at the 172 Avenue crossing. For that crossing,
- 19 Marquis JV Limited has agreed to pay for this work
- 20 under a cost recovery agreement with Plains. There are
- 21 numerous other examples of this practice having been
- 22 followed in similar circumstances.
- 23 As I mentioned earlier, Plains owns and operates
- 24 thousands of kilometres of pipelines within the
- 25 province of Alberta. Given the unknown number of
- 26 locations where a development might occur across one of

- 1 Plains' pipelines, a shift in the way that costs are
- 2 allocated would introduce a considerable amount of
- 3 unpredictability to the costs associated with the
- 4 operation and maintenance of Plains' existing pipeline
- 5 network. If Plains has no knowledge of a potential
- 6 development before being approached by a third party,
- 7 Plains is unable to plan for the associated costs.
- 8 From this perspective, Qualico's cost-sharing
- 9 application would be extremely unfair to Plains.
- 10 In contrast, a developer such as Qualico is in a
- 11 much more advantageous position with respect to the
- 12 ability to plan for pipeline crossing work and the
- 13 associated costs. That is particularly the case here,
- 14 given that Qualico purchased the lands with full
- 15 knowledge of the presence of Plains' pipeline.
- The Plains pipeline at issue in this proceeding
- 17 has been in place for more than 50 years. This
- 18 pipeline was approved by the Regulator as being in the
- 19 public interest and is located on lands acquired by
- 20 Plains' predecessor for fair market value. Plains has
- 21 a right to occupy these lands for the purpose of
- 22 operating its pipeline without an interruption.
- 23 Aside from the significant concerns that Plains
- 24 has with Qualico's cost-sharing application, Plains is
- 25 also of the view that cost-sharing orders are not
- 26 necessary in the present case because, one, Plains

takes no issues with the need for the pipeline 1 2 alteration work; two, an AER order directing work that 3 Plains is prepared to undertake is not necessary and 4 would not be in the public interest; and, finally, as I just mentioned, one of the crossings of Plains' 5 6 pipeline that is included in Qualico's cost-sharing 7 application has already been completed, with Marquis having agreed to pay for the costs of that work. 8 9 Plains' position is that the AER was correct in 10 initially refusing to accept Qualico's cost-sharing 11 application and, again, in dismissing the cost-sharing 12 application. Plains respectfully asks that the Panel 13 confirm the AER's decision to deny Qualico's 14 cost-sharing application in the first instance. Mr. Torr and I look forward to the opportunity to 15 elaborate on the points I have just discussed and to 16 17 respond to any questions the AER may have during this 18 hearing. Thank you. 19 20 Thank you, Mr. Trim. 0 21 And, finally, Mr. Filipchuk, I understand that 22 you've prepared a brief opening statement on behalf of 23 SECURE, so I'd ask you to go ahead and deliver that 24 now. 25 Α G. FILIPCHUK: Thank you. 26 Good morning, Madam Chair and Panel Members.

- 1 pleased to be here today on behalf of SECURE to present
- 2 our case on why Qualico's requested cost-sharing orders
- 3 are not appropriate and should not be granted by the
- 4 AER.
- 5 SECURE supports the positions advanced by both
- 6 Pembina and Plains and shares the same concerns with
- 7 respect to cost-sharing orders that Qualico has applied
- 8 for.
- 9 SECURE is a leading waste management and energy
- 10 infrastructure company headquartered in Calgary and has
- 11 an extensive network of assets comprised of waste
- 12 processing and transfer facilities, industrial
- 13 landfills, metals recycling facilities, crude oil and
- 14 water gathering pipelines, crude oil terminals and
- 15 storage facilities. SECURE is participating in this
- 16 proceeding because of its concern for the broader
- 17 impacts that approval of Qualico's cost-sharing
- 18 application may have on SECURE's waste management and
- 19 energy infrastructure business segments.
- 20 SECURE's view is that Qualico's cost-sharing
- 21 application, if approved, would benefit Qualico alone
- 22 and would negatively impact the efficient operation of
- 23 Alberta's pipeline industry as a whole.
- As noted previously by Mr. Sprott and Mr. Trim,
- 25 Qualico's cost-sharing application is problematic
- 26 because pipeline companies have no control over when or

1		where development might occur across their pipelines.
2		Pipeline companies will derive absolutely no benefit
3		from alteration costs incurred for the purpose of
4		facilitating another party's development. A departure
5		from the current practice of the developer having full
6		responsibility for pipeline alteration costs would
7		require time-consuming negotiations in each case and
8		would lead to other inefficiencies. Granting the
9		requested cost-sharing orders would encourage other
10		parties to pursue similar relief whenever a
11		disagreement arises in the context of a pipeline
12		crossing, and ordering cost sharing in these
13		circumstances would expose pipeline companies to
14		significant potential costs, the amount and timing of
15		which are nearly impossible to predict.
16		SECURE is of the view the AER was correct in
17		initially declining to accept Qualico's application and
18		subsequently dismissing Qualico's application for cost
19		sharing under Section 33 of the Pipeline Act.
20		Consistent with the positions taken by Pembina and
21		Plains, SECURE respectfully asks that the Panel confirm
22		the AER's decision to deny Qualico's cost-sharing
23		application.
24		Thank you.
25	Q	Thank you, Mr. Filipchuk.
26		Mr. Telford, on Tuesday, we heard Mr. Morrison's

views as to how pipelines are compensated for in the 1 I'm wondering if, as an 2 province of Alberta. 3 accredited appraiser and a surface rights compensation expert, you can explain how surface rights compensation 4 is actually determined for provincially regulated 5 6 pipelines in the province of Alberta. 7 R. TELFORD: Thank you. Α On review of it, the easiest explanation is 8 9 pipelines pay an initial payment that reflects the full 10 fee simple fair market value of the land, and it's a onetime payment, and there is no annual compensation 11 12 associated with the ongoing rights. There are also 13 damages that -- paid during construction for crop 14 damage, but it's the onetime payment based on the market value of the highest and best use. 15 16 Thank you, sir. 0 17 And as a realtor and accredited appraiser, can you provide your comments on how, if at all, the price of a 18 home in Qualico's Horse Hill development would be 19 20 impacted by Qualico incurring 100 percent of the 21 pipeline alteration costs arising from its crossings of 22 Pembina and Plains' pipelines? 23 It would be my opinion that there would be no impact 24 because once the lots are up for sale and the houses 25 are up for sale, the prices are determined by the real estate market, and that's based on the actions of both 26

the sellers and the purchasers. So once it's available 1 2 on the market, they have little or no control of what 3 happens based on those sales. 4 Thank you, sir. 5 And, Mr. Romanesky, can you elaborate on how, if at all, the levy collected pursuant to the ARA bylaw is 6 7 charged to homebuyers? B. ROMANESKY: 8 Α Thank you. 9 The -- the way that the levy process works is 10 it's -- once work is done that has a benefit for the 11 overall area structure plan is calculated, that overall costs is divided per hectare of land that is 12 13 developable in that basin in that area. The payment of 14 the levy, so the payment per hectares that is required 15 for development to occur is paid at the subdivision 16 stage or the development permit stage. So the payment 17 is done by the developer at the outset of the design of the community when they start designing the lots for --18 19 for selling. So it's not a tax that is add on or direct invoice 20 21 passed on to the homeowner. It's a cost that's 22 incurred by the developer when they complete the subdivision of land. 23 24 Thank you, Mr. Romanesky. 0 On Tuesday morning, you heard Mr. Fjeldheim 25 26 testify that if each of the 45 arterial road pipeline

1 crossings in the overall Horse Hill area structure plan 2 area is expected to average a cost of \$800,000, this 3 would increase the ARA levy by approximately 10 percent or the equivalent of \$1,000 per housing unit. 4 5 Can you please provide your comments on the 6 calculation that was performed by Mr. Fjeldheim on the 7 stand? I'll start by saying that any sort of additional cost 8 Α that would incur with the arterial road system will 9 10 increase the size of the levy, so the portion that 11 Oualico presented in their evidence and in the material 12 is for a section of the arterial that they are -- they 13 have to build for that phase of development. 14 If we look at the ARA bylaw and the catchment area and the amount of roads that will be ultimately 15 developed on the site, it got -- it goes -- it's much 16 17 greater than the section that is being built right now at this -- at this outset. So I don't know what the 18 19 overall arterial costs for the overall plan will be, 20 and I don't know necessarily what the costs of all the crossing would be, so it would be difficult to say that 21 22 it's going to be 10 percent or 8 percent. But looking at the numbers that we have and 23 24 referring to my report, my initial report -- and maybe

It's on

I can take the Panel to my report.

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- 1 I present the exercise of how much the costs of the
- 2 crossing would represent on the overall dwelling units
- 3 in the area structure plan, and using the same formula
- 4 and using the same assumptions, we can come with some
- 5 numbers as well based on the assumptions of what the
- 6 crossing would be ultimately.
- 7 But I'll -- I'll start by saying, first of all,
- 8 that the -- the cost of the levy is not necessarily per
- 9 dwelling unit. So there's a whole basin that will be
- 10 responsible for the overall payment of the arterial
- 11 work, which include residential and nonresidential
- 12 uses. So the commercial uses, the industrial uses,
- 13 when those tracts of land are subdivided, they will
- 14 also pay their fair share of per hectare.
- So what we're trying to do here is simply
- 16 conceptually what does it look like per dwelling unit.
- 17 So the calculation simply is to use the area structure
- 18 plan numbers which indicate that about 55 percent of
- 19 the overall area will be residential and the other
- 20 45 percent of the area will be nonresidential, so
- 21 industrial, commercial, public, and then apply -- apply
- 22 that share to the residential, and then divide that by
- 23 the number of units that are assumed in the area
- 24 structure plan.
- 25 So in my report, I -- I did the calculation for
- 26 the \$1.75 million for the crossing that are discussed

for this hearing, which is approximately \$35 per homes.

If we make some further assumptions and assume that, as it is in the material that was provided by Mr. Morrison and Qualico, that the overall crossing are going to be \$800,000 for a total of \$34 million and we apply -- apply the same formula, I come to about \$670 per homes. That is assuming that the dwelling units count is at 28,771, as per the area structure plan. That would be assuming that the cost of the crossing would actually be 34 million, which I don't think we have really evidence or clear estimation of what it would be. And so all these things are moving targets, obviously.

To give you an example, the 2020 area structure plan is now expecting 29,000 residential units, so the density's increased slightly. So if we're starting to look at the -- the exact details and the numbers, I think we -- there's too many assumptions that are being made here, but it gives us an idea of scope. So about \$35 for the pipelines that are at stake here today and about 670 or \$700 per door if we look at the \$34 million overall crossing cost.

23 Q Thank you, Mr. Romanesky.

Mr. Trim, I'm going to move to you. Can you please explain Plains' rationale for requiring up-front payment from a third party seeking to cross one of

1		Plains' pipelines under a cost recovery agreement?
2	A	N. TRIM: Yes. So Plains' position on
3		this cost recovery agreement payment up front has
4		recently changed in the last couple of years, largely
5		due to our experience with Marquis on the 172 Avenue
6		crossing where we entered into a cost recovery
7		agreement to execute the pipeline crossing work and,
8		subsequently, Marquis had refused to reimburse us when
9		they were back-invoiced.
10		So moving forward to minimize, you know, the risk
11		and the burden on Plains, we've we request up-front
12		payment when we enter into cost recovery agreements.
13		It also gives us assurance that the party wishing to
14		cross our pipelines is actually committed to the work
15		and and the undertaking required to do that.
16	Q	Thank you, sir.
17		And, Mr. Torr, along the same lines, with
18		reference to the cost recovery agreement between Plains
19		and Marquis JV dated May 15th, 2022, related to the
20		crossing of Plains' pipeline at 172nd Avenue and
21		Meridian street, can you please explain what the
22		\$540,600 estimated cost of the work represents.
23	A	A. TORR: Yes. The estimate on file
24		represents a Class 5 estimate which typically has an
25		accuracy range of minus 20 percent to plus 30 percent.
26		It's an estimate only and is intended to provide the

user with enough information to decide whether or not 1 2 to proceed with the certain work that is shown. 3 The estimate is typically shown in the cost recovery agreement broken out into some key components, 4 for example, construction, survey, NDE, and owner's 5 6 For this particular crossing, the original 7 estimated amount was \$540,600 which included 20 percent The final actual cost invoiced to the 8 contingency. developer was \$417,487.13. 9 10 In the example of 172 Ave and Meridian, the 11 developer was only asked to authorize the cost through 12 a cost recovery agreement. The developer was then 13 invoiced at the end of the project for the actual work 14 performed. The developer invoice included all of the invoices paid by Plains as backup. 15 Thank you.

16 Q Thank you, sir.

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Mr. Balfour, with reference to the backstopping agreement between Pembina and Qualico dated April 21st, 2021, related to the crossing of Pembina's 12-inch pipeline which was marked as Exhibit 85.01, can you please explain what the authorized amount of \$974,000 represents.

23 A I. BALFOUR: Yes. That amount represents
24 an estimate only and is intended to backstop the work
25 under the backstopping agreement. The developer only
26 pays for any amount that is actually incurred under the

And similar to the situation Mr. Torr just 1 agreement. 2 explained, the amount that we invoiced under that 3 agreement was less than the authorized amount. 4 Thank you, sir. Mr. Sprott, on Tuesday, it was suggested by one of 5 6 the Qualico witnesses during their testimony that 7 Pembina was prepared to share a portion of the costs for the crossing of its pipeline at 167th Avenue and 8 9 Meridian street. Can you please outline Pembina's 10 position with respect to the cost of that work. To be clear, at no point was 11 J. SPROTT: Α 12 Pembina prepared to pay for any cost -- alteration cost 13 from the second-in-time party, in this case, Qualico, 14 for alteration work that was required for safe operation of our asset. And I believe those are the 15 same costs that Qualico and other developers over 16 17 the -- the past couple days of this hearing have 18 acknowledged that are their accountability. Costs that Pembina is willing to pay for and 19 20 required to pay for is for integrity and preventive maintenance work that's required for safe operation 21 22 that is not caused by the second-in-time party, in 23 which case is Oualico. There are efficiencies for 24 operators like Pembina to complete work that we want to 25 do at the same time for cost efficiencies and also for 26 access 'cause once the -- the road is in -- in place,

1 it is extremely hard and more -- more costly to access 2 this asset to continue safe operations. 3 Thank you, sir. 0 4 Mr. Balfour, back to you. Members of the Developers Group panel suggested yesterday that there 5 6 is a lack of transparency and responsiveness from 7 pipeline companies when developers, as part of their due diligence process related to land acquisition, are 8 9 seeking information about pipeline crossing work and 10 pipelines' crossing costs. 11 I'd ask you to discuss Pembina's experience with 12 respect to those type of information requests that are 13 received from developers when they're undertaking their 14 due diligence prior to purchasing lands for 15 development. I. BALFOUR: You know, typically at that 16 Α 17 stage of the process, we're provided with very little information from the developer in terms of scope of --18 of -- of the proposed crossing given that they haven't 19 20 even purchased the land yet. So there's, you know, not 21 often very detailed drawings; there's not often 22 detailed scope of work on their end. So it makes it

very difficult for Pembina to undertake a detailed

assessment of what work needs to be required, given

their proposed crossing. And, you know, without being

able to do the detailed work, it's very tough to give a

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1		detailed estimate.
2	Q	And, Mr. Torr, can you please discuss Plains'
3		experience with respect to the same type of information
4		requests that's received from a developer at the point
5		where they're undertaking due diligence prior to
6		purchasing land for development purposes.
7	А	A. TORR: Yes. Our Plains'
8		experience has been similar to that of Pembina's.
9		Thank you.
10	Q	Thank you, sir.
11		T. MYERS: Madam Chair, that concludes
12		the pipeline companies' direct examination. The
13		pipeline companies' witness panel is now available for
14		questioning.
15		THE CHAIR: Thank you very much,
16		Mr. Myers.
17		We are at 10:00, so I would like to check with
18		counsel and the witnesses if you wish to have a break
19		before you start your crossing or
20		G. FITCH: Thank you, Madam Chair.
21		Yeah, I could benefit from a short break. It
22		doesn't have to be long. Five minutes would be
23		acceptable. Unless we just want to take our regular
24		morning break now.
25		THE CHAIR: I would suggest so

Okay.

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G. FITCH:

	1		THE CHAIR: so we don't interrupt your
	2		flow of cross-examination.
	3		G. FITCH: Thank you.
	4		THE CHAIR: Okay. So quarter past.
	5		(ADJOURNMENT)
	6		THE CHAIR: Please be seated.
	7		We are ready if you are, Mr. Fitch.
	8		G. Fitch Cross-examines Pembina/Plains/SECURE Witness
	9		Panel
	10		G. FITCH: Thank you, Madam Chair.
	11	Q	G. FITCH: And good morning to the
	12		members of the pipeline operators' witness panel. My
	13		name is Gavin Fitch. I am legal counsel for Qualico
	14		and the Developers Group, and I will have some
	15		questions for you this morning.
	16		And I'm going to begin with you, Mr. Sprott. Can
	17		you confirm at no time were you involved in the
	18		discussions with Qualico about the pipeline crossings
	19		that are at issue in this application?
	20	A	J. SPROTT: That is correct.
	21	Q	Okay. And, similarly, Mr. Balfour, you were not
	22		involved in the discussions with Qualico about the
	23		pipeline crossings at issue in this application, were
	24		you?
	25	A	I. BALFOUR: I was I was not involved
	26		in the direct discussions with Qualico. But from
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- January 2020 to September 2003 [sic], I was the vice
- 2 president of the conventional pipeline business unit
- 3 which was responsible for the -- the Peace 20-inch
- 4 pipeline, so the people that were talking to them. I
- 5 got updates on and was provided -- and provided input.
- 6 Q So the people that spoke to Qualico reported to you.
- 7 That's basically what you're telling me?
- 8 A Some of them.
- 9 Q Yeah. Okay. Similarly, Mr. Trim, you can confirm that
- 10 you were not involved in discussions with Qualico about
- the pipeline crossings at issue in this application,
- 12 were you?
- 13 A N. TRIM: I was not personally involved.
- 14 Similar to Mr. Balfour, the people that reported up to
- me were involved in the discussions with Qualico.
- 16 Q Thank you.
- 17 What about you, Mr. Torr? Were you personally
- 18 involved in discussions with Qualico about pipeline
- 19 crossings at -- at issue in this application?
- 20 A A. TORR: Not personally. A project
- 21 manager would have been responsible for direct
- 22 communication that reported to me.
- 23 Q Okay. So has anyone on this witness panel ever
- 24 actually spoken with anyone at Qualico in connection
- 25 with these pipeline crossings?
- 26 A J. SPROTT: No.

1	Q	Okay. I'm going to take it that that answer speaks for
2		everybody?
3	A	N. TRIM: That's correct, yes.
4	Q	Thank you.
5		G. FITCH: Ms. Arruda, could you please
6		bring up on the screens Qualico's Aid to
7		Cross-examination Number 8, which should just be a
8		the Pipeline Rules. And if we could go to the next
9		page and down to the bottom, please.
10	Q	G. FITCH: So before I start, some of my
11		questions aren't specifically for Plains or Pembina, so
12		I'm just going to ask the question, and whoever wants
13		to answer, please feel free to do so. If someone from
14		Plains answers, it would be helpful, though, if the
15		person from Pembina or vice versa confirms that they
16		agree. It's just a bit tricky having two different
17		companies on the witness stand at the same time.
18		So, with that, I'm going to begin by I'm I'm
19		just going to read into the record subsection (2) of
20		Section 28 of the Pipeline Rules which states:
21		(as read)
22		Prior to the initiation of any construction
23		related to the building, improving, or
24		widening of a road or highway over an
25		existing pipeline or extending a road or
26		highway right-of-way over an existing

1		pipeline, the pipeline at such locations must
2		either be upgraded or otherwise meet the
3		requirements of CSA Z662 respecting crossings
4		of existing pipelines.
5		So I I take it that the members of this witness
6		panel as senior representatives from two major pipeline
7		companies would be familiar with at least the concept,
8		if not the actual wording, of Section 28(2)?
9	A	N. TRIM: Yes, we are.
10	Q	Okay. Thank you.
11		And so in order to determine whether the existing
12		pipeline will meet the requirements of CSA Z662 or will
13		need to be upgraded, do I understand that an integrity
14		assessment has to be carried out? I'm just trying to
15		understand how it works.
16	A	A. TORR: Could you repeat that, please.
17	Q	Yeah. So you have a pipeline in the ground; it's an
18		existing pipeline. And as per the section I just read
19		to you, someone wants to initiate construction of a
20		road, either a new road or widening an existing road
21		over your pipeline. Are you are you with me,
22		Mr. Torr?
23	A	(NO VERBAL RESPONSE)
24	Q	Okay. So what the regulation says is that at that
25		location the pipeline must either be upgraded or
26		otherwise meet the requirements of CSA Z662?

1 Α Yes, I agree with that. 2 So how do you do that? That's the question. 3 So you're approached; someone wants to -- let's 4 just take the case that we're dealing with here, which is someone wants to take a kind of low-grade two-lane 5 6 roadway, expand it into a four-lane roadway. 7 pipeline operator is under an obligation under the Pipeline Rules to determine whether it needs to be 8 upgraded or whether it will meet -- whether it will 9 10 otherwise meet the requirements of CSA Z662; correct? 11 Yes, that's correct. What's important to understand is Α 12 there's two parts to -- to a road crossing, and -- and 13 please stop me if I -- if I get off on a tangent, 14 but -- 'cause I am an engineer. The -- there's the pipeline itself that is -- that Z662 applies to, and 15 then there's the second part, which is building a road 16 17 or a railway or any other form of crossing across the 18 pipeline. And I think we're referring here to the pipeline itself. 19 20 Is that what your question is about? 21 Well, may -- maybe I -- my wording of the question Q wasn't -- wasn't very elegant. Let me -- let me try 22 23 again. The way I read Subsection (2) of Section 28 of the 24 25 Pipeline Rules, that where roadwork is proposed over an 26 existing pipeline, something has to be done to

- determine whether the pipeline at that location needs
- 2 to be upgraded or whether it will otherwise meet the
- 3 requirements of CSA Z662. Isn't that true?
- 4 A That is correct.
- 5 Q Okay.
- 6 A Yeah. And that can be done as a desk -- desktop study.
- 7 Because if you -- if you put a pipeline in the ground
- 8 in -- in -- for example, in a farmer's field, then, you
- 9 know, certain -- you look -- you look at it differently
- than when you would have a road crossing the pipeline,
- 11 because, obviously, there's not expected to be --
- there -- there are different types of traffic crossing
- 13 your pipeline. There's different -- the calculation is
- somewhat different. But, yes, you would have to
- 15 consider upgrading your pipeline to meet Z662. I think
- we're saying the same thing.
- 17 Q Okay. Okay.
- 18 A I. BALFOUR: I think -- I might just add
- 19 on: It really depends on the circumstances of the
- 20 particular crossing, the particular pipeline, so
- it's -- you know, what work needs to be done depends on
- what we're dealing with in a particular circumstance.
- 23 Q All right. And is it -- is it fair to say that until
- the integrity assessment is done, nobody knows what
- 25 work may or may not be required? Is that fair?
- 26 A A. TORR: Yes, that is fair.

1 Thank you. 0 2 And the obligation to comply with the requirements 3 of CSA Z662 is on the pipeline operator; right? That's correct. 4 Α 5 Okay. 6 G. FITCH: So, Ms. Arruda, could we turn up Exhibit 6.01, PDF page 299, which is Pembina's February 14, 2023, submission -- written submission. 8 9 And if we could go to the next page, PDF 300, please. 10 That's good right there. 11 G. FITCH: So under Part 3, Section A in 12 paragraph 5, Pembina states -- I'm just going to paraphrase -- that: (as read) 13 14 The pipeline needs to be strengthened and reinforced to accommodate the arterial 15 16 roadway at the upgraded intersection of Meridian street and 167th Avenue. 17 alterations are necessary to ensure the 18 safety and integrity of the pipeline due to 19 20 the increased volume and weight of traffic 21 that will cross the pipeline. 22 Do you see that? Somebody? I -- someone from Pembina. 23 J. SPROTT: Yes, we do. 24 And then in the next paragraph, paragraph 6, you 25 state: (as read) 26 In summary, the pipeline alterations required

were determined in accordance with applicable 1 2 requirements in CSA Z662 and the Pipeline 3 Rules. Correct? 4 5 I. BALFOUR: That's what it says. Α 6 Yeah. And -- and, Mr. Trim, in -- in terms of Plains, 0 7 does -- would Plains, in general, agree, in relation to the Meridian street and 167th Avenue, that the pipeline 8 alterations required were determined in accordance with 9 10 applicable requirements in CSA Z662 and the Pipeline 11 Rules? 12 N. TRIM: Yes, we would. Α So I'm going to start, then, by asking you some 13 0 14 questions about that particular intersection and 15 crossing. G. FITCH: 16 And if we can go, Ms. Arruda, to Exhibit 5.01 -- so this is the amended 17 application -- and turn to PDF page 1082, please. 18 So this -- so I'm going to 19 G. FITCH: Q 20 start with the Plains pipelines -- sorry. I'm just 21 waiting for everyone to pay -- okay. 22 So, Mr. Trim and Mr. Torr, I'm going to start with 23 the Plains pipeline crossing at 167th Avenue and Meridian Street. So what we're looking at now is 24 Appendix K to the CIMA+ report, and it -- the evidence 25 26 indicates that that -- CIMA+ was an engineering

consultant retained by the original developer, Walton, 1 2 to prepare a plan for the construction of Meridian 3 Street, and -- and, in particular, we're now looking at Appendix K, which is the correspondence between Plains 4 Midstream and CIMA+, and if -- with that kind of 5 6 context --7 G. FITCH: Ms. Arruda, can we go to the next page, please. 8 9 0 G. FITCH: So the correspondence that we 10 see on PDF page 1083 of Exhibit 5.01 consists of two 11 emails, one from CIMA+ to Plains and then a response 12 email from Plains to CIMA+. Do you see that? 13 N. TRIM: Yes. Α 14 Okay. And, basically, you'll agree that in the email from CIMA+, Plains was being advised that CIMA+ was 15 working with the developer on a project in Northeast 16 17 Edmonton, and they had a question for you about whether 18 certain portions of the roadway, sidewalk, and boulevard could be located on Plains' right-of-way; 19 20 correct? That is correct. 21 Α 22 Okay. And then if you look at the response, which is the email at the top, Plains says that it reviews all 23 24 applications on a case-by-case basis, effectively saying, If you have any questions, please contact us; 25

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correct?

- 1 A I -- I can see that it says "applications on a -- are
- 2 reviewed on a case-by-case basis", correct.
- 3 G. FITCH: If we, Ms. Arruda, can just go
- down to the next page, please. And then the next.
- So -- that's good.
- 6 O G. FITCH: So that's the extent of the
- 7 correspondence, according to CIMA+, that took place
- 8 between CIMA+ and Plains in 2014. Does Plains agree,
- 9 or do you have information that there was other
- 10 correspondence, other contact that occurred at that
- 11 time?
- 12 A A. TORR: Yes, we agree.
- 13 O Okay. Thank you.
- 14 G. FITCH: So, Ms. Arruda, can we now
- turn to Exhibit 86.01.
- 16 Q G. FITCH: So this is the March 11, 2019,
- 17 cost recovery agreement entered into by Qualico --
- or -- well, by Plains and Horse Hill land development
- 19 company -- Land Company Limited in March 2019; correct?
- 20 A A. TORR: Correct.
- 21 Q Okay. And if we just go down the page -- thank you --
- 22 you'll agree that at that time, the work, being the
- work required for the crossing, was estimated at
- 24 \$858,000?
- 25 A Correct.
- 26 O Okay.

1 G. FITCH: If we could go down, 2 Ms. Arruda, to PDF page 6, please. 3 G. FITCH: Okay. So I note -- so we're 0 4 looking at Schedule A to the cost recovery agreement, which is titled "Scope of Work Project Schedule and 5 6 Drawings". And -- and I note that in the -- I quess you'd say the third paragraph -- they're all very short, but there -- there's a statement that: 8 9 (as read) 10 The pipeline inspection will be carried out 11 in two phases. 12 Do you see that? G. FITCH: Thank you. 13 14 Α A. TORR: Yeah, I can see that. 15 G. FITCH: Okay. And then if we go down to -- just a little bit down the page, "Plains' Scope" 16 17 talks about inspection -- or -- sorry: (as read) Excavation above the pipeline, removal of 18 casing, inspection of pipeline, and 19 construction of the concrete slab 20 21 [et cetera]. 22 Correct? 23 Yes, I can see that. 24 So what I take from that -- and I'm just seeking 25 your confirmation -- is that as of the date of this 26 agreement, the pipeline had not yet been inspected at

- 1 that crossing location?
- 2 A Yes, that's correct.
- 3 Q Okay.
- 4 A Because it's not been exposed yet.
- 5 Q Right. Thank you.
- 6 A I'd like to add to that: The inspection -- just for
- 7 clarity for everybody's sake, the inspection that we're
- 8 talking about here is external inspection only, not
- 9 internal inspection, which is done on a regular
- 10 frequency, based on the company's maintenance plans.
- 11 Q Sure. So you -- you have a maintenance plan for this
- 12 pipeline and -- and your other pipelines, and at least,
- probably, for the majority of your pipelines, it
- includes inline inspection?
- 15 A Yes, we do.
- 16 Q Okay. But you haven't done any inline inspection
- 17 specific to this crossing location, have you?
- 18 A Yes, we have. The -- the pipeline gets inspected as a
- 19 whole, and so we have an inspection profile for
- 20 every -- essentially every metre of the pipeline, so we
- 21 can narrow it down to this particular crossing, if
- 22 needed.
- 23 Q Right. But inline -- my point simply is: Inline
- inspection of the crossing location is not part of the
- 25 scope of work outlined in the cost recovery agreement,
- 26 is it?

- 1 A No, it's not part of this agreement. This -- the
- inspection noted up here on -- on all of these
- 3 agreements that -- that are shown are specific to
- 4 external inspection once the pipeline is actually
- 5 exposed.
- 6 Q Right. Thank you.
- 7 And I am told that Plains has not done any
- 8 excavation work at the 167th Avenue intersection since
- 9 it was first approached by CIMA+ in 2014. Can you
- 10 confirm that?
- 11 A Yes, I can.
- 12 Q Okay. So would you agree with me, Mr. Torr, that as of
- today, there has been no final determination made as to
- what alteration work will, in fact, have to be carried
- out at that crossing location?
- 16 A Yes, that's correct. Because there has been no
- 17 agreement between us and, in this case, Horse Hills or
- 18 Qualico.
- 19 O And still focusing on the scope of the work, one thing
- we see there is "construction of concrete slab";
- 21 correct?
- 22 A Correct.
- 23 Q But you would agree with me that, presumably, when this
- 24 work proceeds and you do your excavation and the
- 25 pipeline is exposed and you do your inspection, it's
- 26 possible that some different methodology might be

- settled on in terms of the work that needs to be done
- 2 to ensure the pipeline is properly protected? In other
- 3 words, it may not end up being a concrete slab?
- 4 A Yes, that is a correct statement, but unlikely.
- 5 Q Okay. Well, I -- I'm told that at the 172nd Avenue and
- 6 Marquis -- sorry -- Meridian Street crossing that --
- 7 that Pembina carried out for Qualico, a material called
- 8 Fillcrete was used; is -- is that correct, Mr. Balfour?
- 9 A I. BALFOUR: Yes.
- 10 Q Okay. So in that case, a concrete slab was not used.
- 11 Something different was used; right?
- 12 A That's right. And that's --
- 13 O Yeah.
- 14 A -- you know, again, an example of unique circumstances
- for different pipelines and different crossings
- 16 creating different types of work as a result of the
- 17 crossing wanting to happen.
- 18 A J. SPROTT: I would additionally add that
- 19 not only are they different assets with potentially
- 20 different products, different sizes, different physical
- 21 location, geo -- different geotechnical aspects, you
- know, we're two different organizations, and we may
- have a different approach.
- 24 Q And, Mr. Trim or Mr. Torr, you can confirm that Qualico
- 25 terminated the cost recovery agreement that's been
- 26 marked as Exhibit 86.01 in December 2019?

- 1 A A. TORR: Yes, I can confirm that.
- 2 Q Thank you.
- 3 So I'm now going to turn to the Pembina crossing,
- 4 the Pembina Pipeline that crosses below the
- 5 intersection of 167th Avenue and Meridian Street,
- 6 and -- and kind of walk -- do the same process.
- 7 G. FITCH: So let's start in
- 8 Exhibit 5.01, and we're right where I want us to be,
- 9 which is PDF page 1094. And if we please go down to
- 10 the next page now.
- 11 Q G. FITCH: So, Mr. Balfour or Mr. Sprott,
- what we're looking at here are emails between CIMA+ and
- 13 Pembina from September 2014; correct?
- 14 A I. BALFOUR: That's correct.
- 15 Q Okay. And just so we're all clear, there's reference
- 16 to the Peace 20-inch pipeline. Can you confirm that's
- 17 the pipeline that crosses diagonally below 167th Avenue
- 18 and Meridian Street intersection?
- 19 A Yes, that's correct.
- 20 O Okay. So at that time Pembina advised CIMA+ that the
- 21 developer's cost for -- for that pipeline for that
- crossing would be \$1,135,200; correct?
- 23 A That's correct. That's based on the information at the
- 24 time.
- 25 O Okay. And -- and -- and so that's what the developer
- was told they would have to pay, but there were also

- 1 costs that Pembina said it would cover in the amount of
- 2 \$186,720; correct?
- 3 A Yes, that's the information we had at the time.
- 4 O And I -- I think I understood from Pembina's direct
- 5 evidence that the \$186,720 would be basically work that
- 6 you would have to do anyways as part of your
- 7 maintenance and integrity program, so that's why it's
- 8 to your account. Is that fair?
- 9 A That would have been our estimate of the work that was
- 10 not caused directly by the Qualico crossing.
- 11 Q Okay. And, to your knowledge, did anyone at Pembina
- 12 ever explain to CIMA+ how it -- how Pembina derived
- this split between the costs that you say would be
- 14 caused by the pipeline -- by the road versus those that
- 15 would not be caused by the road? Was that ever
- 16 explained to anybody?
- 17 A I think that's correct with respect to CIMA+, but over
- 18 the -- over the course of the years after, we've had
- 19 several conversations with them about scope. And, you
- 20 know, it's an iterative process; we get more
- information and -- and learn more.
- 22 O Okay. But at least with regard to the conversation
- 23 that took place in 2014 between Pembina and CIMA+, no
- one at Pembina ever explained to anyone at CIMA+ how
- 25 that split, if I can call it that, was derived?
- 26 A J. SPROTT: Based -- based on what we're

seeing on the monitor here, I can't confirm or deny any 1 2 further conversations with respect to these -- these 3 rough estimates as they're --4 Q Okay. -- described. 5 6 Because you have no personal knowledge; correct? 0 7 Well, that would be correct. I wasn't actually Α employed at Pembina then. 8 9 0 Okay. Okay. 10 G. FITCH: So now, Ms. Arruda, I'd like 11 to turn up -- or have you turn up Qualico Aid to Cross 12 Number 10, please. So ... 13 THE CHAIR: Mr. Fitch, may I? 14 G. FITCH: Yes. 15 THE CHAIR: Did you prepare hard copies of this by any chance? 16 If not, that's okay. 17 G. FITCH: I -- I did not. Well, I -- I 18 have one. 19 That's --THE CHAIR: 20 G. FITCH: So that's not going to help. 21 But if --22 THE CHAIR: No worries. 23 G. FITCH: If it is of assistance to the 24 Panel, at lunch I can have hard copies made. 25 THE CHAIR: Or we can have them made.

Thank you.

That's all right.

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1 G. FITCH: Okay. 2 E. ARRUDA: Madam Chair, we could just 3 print them for you now, if you want. THE CHAIR: 4 Thank you. 5 G. FITCH: All right. So, Mr. Sprott or 0 6 Mr. Balfour, you'd confirm what we're looking at on the 7 screen is a -- a document dated April 11, 2019. think you could describe it as a letter -- it takes the 8 9 form of a letter agreement addressed to Horse Hill Land 10 Company Limited from Pembina, and it's titled "Interim 11 Support Agreement" or "Backstopping Agreement"; 12 correct? 13 I. BALFOUR: Correct. Α 14 And if we just skip down to the -- the second 15 highlighted passage in the first paragraph, you can confirm that this is the -- the 20-inch pipeline that 16 crosses under 167th Avenue and Meridian street; 17 18 correct? 19 That's correct. Α 20 Okay. And then if we look at the highlighted number in 0 21 the next paragraph, we see the figure of \$60,000? 22 Yes, I can see that. Α 23 Okay. 24 G. FITCH: And then if we can turn, 25 Ms. Arruda, to PDF page 6. 26 0 G. FITCH: So, basically, as I understand

1 it, the -- what this agreement was intending to provide for was -- was described as a "fit for service 2 3 engineering assessment by a third-party engineering 4 company and -- and a Pembina integrity review"; correct? 5 6 Α I. BALFOUR: Yeah, it's listed there. 7 That's part of the review. 8 0 So -- so was this scope of work basically to 9 conduct the integrity assessment at that location? 10 Α This scope of work is to come up with a -- with a 11 detailed scope of work and -- or -- sorry. It was to 12 come up with a -- with a scope of work based on the 13 information that we had at the time. It would have 14 included us looking at our, you know, integrity records that we had run in the normal course as well as the 15 impacts of the crossing itself and sort of bringing all 16 17 those things together to -- you know, it's -- bringing 18 all those things together to help provide information 19 to Qualico on the crossing. 20 Okay. O J. SPROTT: 21 And just to further add to Α 22 that, if you think about it, it's really -- you know, 23 it's -- it's \$60,000 to commission. You know, there's 24 going to be work that Pembina has to do, Pembina has to 25 engage with a third party, these folks go out, they

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evaluate the situation, you know, and they come up with

1 a better cost estimate so the counterparty can make --2 make, you know, a sound judgment on -- on proceeding or 3 So it's really just early works. not. But what I'm -- what I'm trying to understand 4 5 is -- you know, to return to the beginning of my 6 questioning, is this -- this concept of the pipeline 7 operator having to do an integrity assessment to meet the requirements of CSA Z662. So can you just say --8 9 was the intent of the work covered by this agreement to 10 carry out that integrity assessment? 11 I. BALFOUR: The -- well, so the Α No. 12 intent of this agreement is to assess some of the 13 information we already had from integrity results and 14 our integrity programs as well as apply a new set of circumstances to the crossing which is the additional 15 16 load and vibration and everything else in there to help 17 come up with a cost estimate scope of work. 18 Okay. 19 And it's an iterative process. Like, we get some Α 20 information, you know, we do some more work. 21 J. SPROTT: But -- but to be very clear, Α 22 our obligations of safe pipeline operators -- we're continuously monitoring our pipelines with respect to 23 24 external, internal challenges, geotechnical -- like I 25 said before, that's where -- the pipeline potentially

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sliding down a hill -- we're continually monitoring all

- 1 the time. So this work is specific potentially
- 2 incremental work that's associated with the alteration
- 3 cost of potentially a new piece of infrastructure going
- 4 across that asset.
- 5 Q Sure. So I -- I am told by my client that Pembina,
- 6 like Plains, has, as of today, never done any
- 7 excavation at 167th Avenue and Meridian Street; is that
- 8 correct?
- 9 A I. BALFOUR: That's correct.
- 10 Q Okay.
- 11 A We've never entered -- they've never agreed to pay for
- 12 the costs that we need to undertake to do the work.
- 13 O So there's been no physical or external inspection of
- the pipeline carried out at that crossing location, has
- 15 there?
- 16 A Not -- no, there hasn't, associated with this project.
- 17 Q Okay. And you may have heard Mr. Gerein testify to the
- 18 fact that Qualico had asked on at least one occasion to
- 19 receive a copy of the integrity assessment carried out
- 20 by Pembina but that it never received one. I take it
- that's because there really hasn't been any integrity
- assessment done yet, has there?
- 23 A No, I would disagree with that.
- 24 Q Why?
- 25 A Because we undertook the work underneath the interim
- 26 backstop agreement.

- 1 Q Can you -- yeah. Well, I understand that some work was
- 2 undertaken not to the full contract value of \$60,000.
- 3 So what did you do under this agreement?
- 4 A We undertook the work listed in the project scope of
- 5 work in Schedule A.
- 6 Q So you -- you issued a purchase order to a third-party
- 7 engineering company?
- 8 A And they completed an -- an -- a study.
- 9 Q You undertook project management; correct?
- 10 A Yes.
- 11 Q Okay. So let me ask you this: The third item in your
- scope of work is a Pembina integrity review. So you're
- 13 saying you did that?
- 14 A That's correct.
- 15 Q Yeah. Was that ever provided to Qualico?
- 16 A We did not provide that to Qualico. And we typically
- don't provide that information to crossing parties.
- 18 The results of the -- the engineering assessment
- 19 contain proprietary information related to our
- 20 operational philosophy, our risk management. It can
- 21 contain customer information that's confidential. But
- 22 we -- we do want to work with parties, and we provide
- 23 what the scope of work is, what the estimated costs
- are, what the schedule would be. It's our practice.
- 25 Q And the developer just has to take it on faith?
- 26 A J. SPROTT: I would -- I would say that

the developer doesn't have to take it on faith. 1 I'm 2 here as a professional engineer. I work at a -- a 3 public company that is required by, you know, 4 significant regulation to be a safe pipeline operator. 5 My -- my role is to, you know, work with these 6 second-in-time counterparties to make sure that -- that 7 I understand what they're going to be overtop of our 8 asset so we can properly complete the work required so we can stay in compliance with -- with these 9 10 operations. Mr. Sprott, would you agree with me that it would be a 11 12 very simple thing to ask the developer to enter into a 13 nondisclosure agreement, and then you can provide the 14 information in the integrity review without fear that somehow it would be misused or made public? 15 I. BALFOUR: Ian Balfour can answer that 16 Α 17 question. That it -- you know, hypothetically we could enter 18 19 into one of those agreements. I just note on page 3 of 20 the same agreement Qualico agreed that -- yeah. 21 want to just -- page 3 of that PDF at the top. 22 You know, the counterparty agreed at the time they 23 signed this backstopping agreement that they, you know, 24 wouldn't receive or have any interest in the 25 information we generated as a result of it. 26 0 That -- that's -- that's your requirement that

- 1 you basically put in the agreement, and then it was up
- 2 to Qualico whether they were going to -- were prepared
- 3 to live with it or not. But if they didn't live with
- it, you wouldn't do any of the work; correct?
- 5 A I'm not sure I agree with that. I think that this is
- 6 our standard form agreement, and the information
- 7 generated out of the work product is proprietary and
- 8 confidential, and -- and that's why it's in there. We
- 9 also didn't choose for them to cross our pipeline at
- this location. We are not opposed to it. We want to
- 11 facilitate it, and this is an instrument to do so.
- 12 Q Okay.
- 13 A J. SPROTT: I would just add that I
- 14 believe in my opening statement I mentioned that there
- are certain aspects of -- of design engineering that
- developers might be suitable to opine on. There are
- 17 certain aspects under our requirements as a safe
- 18 pipeline operator that, you know, we don't allow people
- 19 to opine on due to the regulation.
- 20 O Mr. Sprott, has anyone from Qualico ever told Pembina
- 21 how to operate its pipeline?
- 22 A Not that I'm aware of.
- 23 O No.
- 24 G. FITCH: All right. Can we turn,
- Ms. Arruda, to Exhibit 5.01, PDF 28.
- 26 O G. FITCH: So to orient the witnesses,

we're looking at Qualico's amended application, and 1 2 we're describing these agreements that had been entered 3 into. And in paragraph 50 we've discussed the interim 4 backstopping agreement which is the document we just 5 looked at, and now we're talking about the fact that 6 the interim agreement contemplated the parties entering 7 into a final support agreement. You'd agree with that? I can read those words on the 8 Α I. BALFOUR: 9 page, yeah. 10 0 Yeah. And -- and although we don't say it in 11 paragraph 50, you would agree that the -- what Pembina 12 described as the definitive agreement for the pipeline 13 crossing contained a cost estimate of \$559,000? 14 Α I apologize. Can you please repeat the question. So the definitive agreement that Pembina told 15 0 Sure. Oualico it would have to enter into after the work had 16 17 been done under the interim agreement contained a cost estimate of \$559,000? 18 The amount "\$559,000" is correct. 19 Α 20 Yeah. 0 21 I think we told them if they wanted to proceed with the Α 22 work that that's the instrument we would require to proceed with. 23 24 So you'd agree with me that that cost estimate 0 25 of \$559,000 is almost exactly half the cost estimate of

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\$1.135 million that was provided to CIMA+ in 2014.

1 Are you able to explain why there was such a 2 dramatic difference between these two cost estimates? 3 Those numbers are quite different and -- and the Α 4 reason that they're quite different is we got more information over time which meant we could do more 5 6 analysis which narrowed the scope of work that Qualico 7 was responsible for. The -- the work that we had to do -- sorry -- that Qualico was responsible for given 8 9 that they -- they wanted to execute the crossing. 10 0 And --11 J. SPROTT: Just -- just further to that, Α 12 I might add that I believe the -- the email from the 13 24th said rough cost estimates or -- or something like 14 that, and then this is exactly how the process should 15 work. We provide a rough cost estimate, we enter into 16 the \$60,000 agreement which will allow, you know, the 17 smart engineers to go out and do incremental work to refine that -- that cost estimate for the -- the 18 19 second-end party -- counterparty to decide if they want 20 to proceed or not with -- with crossing the asset. The 21 process actually works extremely well. 22 Well, I mean, the -- the first estimate was double the 0 second estimate. Is that common? 23 24 It's -- it's -- Mr. Torr spoke about a Class 5 Α 25 estimate. So when we're referring to Class 5 26 estimates, you have a range of potential outcomes,

- 1 positive and/or negative.
- When you're talking about a gross estimate where a
- 3 Class 5 estimate has actual engineering work completed,
- 4 it is actually -- it is actually an acceptable outcome
- 5 in engineering practices.
- 6 Q To be out by 50 percent?
- 7 A I -- I just stated that a Class 5 estimate could be,
- 8 you know, plus or minus 30 percent. So with no
- 9 engineering work completed at all, absolutely.
- 10 Q Okay.
- 11 A And --
- 12 A N. TRIM: And that would be similar
- experience to Plains as -- as well, sir. Your rough
- cost estimate is really only as good as the information
- 15 that whatever third party would like to cross provides
- 16 you at the time.
- 17 Q And, Mr. Balfour or Mr. Sprott, you can confirm that
- 18 Qualico never executed the definitive agreement related
- 19 to the 167th Avenue and Meridian Street crossing;
- 20 correct?
- 21 A I. BALFOUR: Sorry. Could you repeat that
- 22 one more time.
- 23 Q The agreement that you provided, the so-called
- definitive agreement for the 167th Avenue and Meridian
- 25 Street crossing, was never executed by Qualico;
- 26 correct?

- 1 A It was never executed by Qualico, but Pembina was, and
- 2 remains today, ready to move forward with the work once
- 3 they agree to pay for the -- the costs that they are
- 4 creating by upgrading this crossing.
- 5 Q Okay. So it's fair, is it not, to conclude that as of
- 6 today, there has not been a determination made of what
- 7 alteration work will, in fact, have to be carried out
- 8 at that crossing location, has there?
- 9 A What -- what alteration work are you referring to?
- 10 Q Well, exactly. What alteration work? It hasn't been
- 11 determined yet, has it?
- 12 A J. SPROTT: No. We -- we would definitely
- need to go out and -- and re-evaluate the situation.
- 14 Q Thank you.
- 15 A I. BALFOUR: Sorry. I think we need to
- 16 clarify that question. We just need a chance to talk,
- 17 please.
- 18 O Go ahead.
- 19 A J. SPROTT: Yes. Just for clarity, you
- 20 know, there's no disagreement that -- that Pembina's
- 21 willing to do the work. I think what we want to be
- 22 clear on is that I think your question asked, and I
- 23 might have it repeated, but I do believe that you will
- 24 need to re-evaluate the situation prior to actually
- executing the work if you're asking -- if -- if the
- 26 dollar amount's going to change by 50 percent again.

1 I'm not sure. 2 Maybe I'll -- maybe I'll state I. BALFOUR: 3 it a different way. Based on the information that we had at the date of the agreement, the work that added 4 5 up to fifty-nine -- or -- sorry -- 559,000 was an 6 accurate reflection of the work we needed to do based 7 on the information we had at that time. Right. But you might end up excavating and inspecting 8 O 9 the pipeline and -- and end up doing different work? 10 It may not turn out to be a concrete slab, just as I 11 was discussing with Plains; it could be different, 12 couldn't it? 13 I mean, in the execution of any project, there are Α 14 uncertainties, which is why you have contingency. feel -- you know, when we get down and inspect the 15 pipe, were there little things that we would have to, 16 17 you know, potentially do that are not -- you know, or change -- like, I think the scope here is, you know, 18 based on the best information we had, you know, 19 20 that's -- that's the scope. When any project goes 21 live, there are things that are impacted, but -- but 22 the best of -- of what we had and based on the 23 information and our assumptions around execution, that's the work we would have done. 24 25 But because you basically knew so little at the time 26 you drafted the definitive agreement, what actually

1		ends up happening could be different; right? The work
2		could be different? The solution could be different?
3		It could be Fillcrete instead of a concrete slab?
4	A	Well, I think in this case it was a Fillcrete solution
5		that we were looking at, to answer the last question.
6		So I think there's there's two parts to your
7		first question that I want to answer. The first one is
8		what little information we had. And the information we
9		had was given to us by Qualico, and then we generated
10		information off that. So the information that we had
11		was better than we had in 2014, better than we had
12		throughout the back-and-forth between the parties, you
13		know, and I think up until execution, that's the best
14		estimate we had.
15	Q	That's fine. Thank you.
16		So I'd now like to discuss the crossing at
17		sorry. Before I do that
18		G. FITCH: Ms. Arruda or Madam Chair, I'd
19		like to enter into mark as the next exhibit Qualico
20		Aid to Cross Number 10, which is the April 2019 interim
21		support agreement that we just looked at.
22		THE CHAIR: Mr. Myers, Counsel, any
23		objection?
24		T. MYERS: No objection, Madam Chair.
25		THE CHAIR: Thank you.
26		Thanks, Mr. Fitch.

So that will be Exhibit 88.01. 1 E. ARRUDA: 2 Thanks, Ms. Arruda. THE CHAIR: 3 EXHIBIT 88.01 - 2024-03-07 Oualico Aid to Cross #10 - Pembina Interim Support Agreement 4 5 for Meridian St 167 Ave. Crossing G. FITCH: 6 So I'd now like to turn to the 0 7 Pembina crossing at Marquis Boulevard. And, of course, 8 this is the one that Marquis JV Limited ended up asking 9 Pembina -- Pembina to carry out, and it has, in fact, 10 been carried out; correct? 11 I. BALFOUR: Can you be more specific? Α 12 Sorry. Oh, I -- I just -- I want to -- I just want to talk 13 0 14 about the Pembina Marquis Boulevard crossing. 15 just -- for the record, this is the one that ended up 16 being constructed by MLC -- well, by Marquis JV Limited. 17 And so the agreement that -- that -- the 18 19 backstopping agreement, or whatever you want to call 20 it, was entered into between Pembina and Marquis JV, not Pembina and Oualico? 21 22 You're referring to the crossing at 172nd Street? Α 23 172 Avenue. Sorry. My apologies. Thank you. 24 Yeah. Α No. 25 Yeah. So -- so, again, I'd like to just sort of start 0 26 at the beginning. So I'm going to ask that we pull up

- 1 Exhibit 5.01, PDF page 1094.
- So, again, this September 24, 2014, email from
- 3 Mr. McIntosh at Pembina refers to a Swan Hills 12-inch
- 4 pipeline. Can you confirm that's -- that's the
- 5 pipeline we're talking about?
- 6 A Yes, that's the pipeline we're talking about.
- 7 Q Okay. And in 2014 what Pembina was telling CIMA+ was
- 8 that the pipeline would actually have to be rerouted;
- 9 correct?
- 10 A Yeah, that looks like what's in the email.
- 11 Q Okay. You don't know anything more than what's in the
- 12 email, I take it?
- 13 A In what particular way?
- 14 Q Well, I asked you whether pipe -- whether Pembina was
- telling CIMA+ in 2014 that the pipeline would have to
- be rerouted, and you said, Well, that's what it says,
- 17 which I took to mean you have no personal knowledge.
- 18 Isn't that fair?
- 19 A I don't know that I have no personal knowledge, but I
- 20 was just clarifying over what time period. So based at
- 21 this time, that looks like our assessment --
- 22 O Okay.
- 23 A -- was it needed to be rerouted.
- 24 Q Okay. Thank you.
- 25 And -- and why? Why did Pembina believe in 2014
- the pipeline would have to be rerouted?

- 1 A I don't know.
- 2 Q Do you know, was it based on the results of some
- 3 integrity assessment?
- 4 A I -- I don't -- I don't know.
- 5 O Okay. That's fine.
- 6 A Could have been -- could have been based on a number of
- 7 factors.
- 8 G. FITCH: Ms. Arruda, can we please turn
- 9 up now Qualico Aid to Cross Number 11.
- 10 Q G. FITCH: So we're now looking at a
- 11 March 4, 2019, letter agreement addressed to Horse Hill
- 12 Land Company Limited from Pembina, again, titled to be
- an interim support agreement or a backstopping
- 14 agreement; correct?
- 15 A I. BALFOUR: Yeah, I'm with you. That's
- 16 correct.
- 17 Q Okay. And this is for the pipeline that crosses at
- 18 172nd Avenue, the -- the 12-inch line?
- 19 A That's correct.
- 20 O Okay. And the cost for that was \$50,000; right?
- 21 A That was the maximum limit of what we thought we needed
- 22 to estimate, yeah. That --
- 23 Q Okay.
- 24 A -- we estimated to complete the project work.
- 25 Q And to move things along, basically this -- the purpose
- of this agreement and the scope of work contemplated in

- this agreement is the same as that last interim support
- 2 agreement we looked at; correct, basically?
- 3 A I think the -- you know, every pipeline crossing and --
- 4 and analysis is different, so I think that's a bit of
- 5 an overstatement in terms of -- like, basically we're
- 6 doing the same thing. We're analyzing two different
- 7 pipelines in two different locations, but the -- the
- 8 purpose of this agreement was to help, you know, this
- 9 company make a good decision on what types of work
- would need to be done for the crossing at 172nd.
- 11 G. FITCH: Okay. I see we've lost
- 12 Ms. Arruda. Can we -- I was going to say -- or I was
- going to ask if we could go down to PDF page 6.
- 14 O G. FITCH: So there's reference to a
- 15 Pembina integrity review -- correct -- as being part of
- 16 the scope of work?
- 17 A That's correct.
- 18 O Okay. And I -- I take it, based on the answers you
- 19 previously gave me, that that integrity review has
- 20 never been shared with Qualico for the reasons that you
- 21 stated?
- 22 A The specific output of the report itself wouldn't have
- been shared.
- 24 O Right. Oualico did ask for it; correct?
- 25 A (NO VERBAL RESPONSE)
- 26 O Well, that -- that's Mr. Gerein's evidence. Let me

1 just ask you: Do you have any information to contradict that evidence? 2 3 I -- I don't. Α 4 Okay. G. FITCH: 5 Can we please mark, Madam 6 Chair, Qualico Aid to Cross Number 11 as the next 7 exhibit? THE CHAIR: Mr. Myers? 8 9 T. MYERS: No objection, Madam Chair. 10 THE CHAIR: Thank you, Mr. Fitch. 11 Thank you, Mr. Myers. 12 Please, Ms. Arruda --So that will be Exhibit 89.01. 13 E. ARRUDA: 14 EXHIBIT 89.01 - 2024-03-07 Qualico Aid to 15 Cross #11 - Pembina Interim Support Agreement for Marquis Blvd Crossing 16 17 G. FITCH: All right. Now I'd like us to turn to Exhibit 85.01. You can confirm that this 18 document we're looking at right now, which is dated 19 20 April 21, 2021, addressed to Horse Hill Land Company from Pembina and entitled "Final Support Agreement" is 21 22 a backstopping agreement provided by Pembina to Qualico 23 in connection with the 172nd Avenue crossing? 24 I. BALFOUR: That's correct. Α 25 Okay. So if we can turn to PDF page 6, please, and 26 just go down to the "scope of work", I note that the

- first item is titled "Pembina Internal Funding Approval
- 2 Process". So I -- I take it it is Pembina's
- 3 expectation that the party asking for the work to be
- done has to pay for your internal funding approval;
- 5 correct?
- 6 A It is our expectation that the third party will pay for
- 7 internal funding approval related to the project they
- 8 would like us to execute.
- 9 Q Okay. And if we -- if we carry on a few points down in
- that list of bullets, we see that the scope of work
- includes excavation, sandblasting, nondestructive
- 12 examination on the pipeline; correct?
- 13 A Yes, I can see that.
- 14 Q So basically, then, as of the date of this agreement,
- 15 no inspection -- no external or physical inspection of
- the pipeline had occurred; correct?
- 17 A It was buried until we excavated --
- 18 O All right.
- 19 A -- so that's correct.
- 20 O Yeah. And it still hasn't occurred, has it? Or --
- 21 actually, no. Of course it has. My apologies.
- 22 So Qualico never executed this agreement; correct?
- Or did they? So many agreements. I don't think they
- 24 did.
- 25 A Yeah, they executed this agreement.
- 26 O Okay. They terminated it. It never -- the work was

- 1 never done for Pembina or for Qualico by Pembina;
- 2 correct?
- 3 A J. SPROTT: Could -- could you just ask
- 4 your question again? There -- there was a lot of --
- 5 Q Yeah. I -- I'm sorry. I keep --
- 6 A We need to be clear.
- 7 Q I got to admit, I keep getting crossings mixed up, so
- 8 my apologies. Let me start over again.
- 9 So this is, in fact, the intersection that did end
- 10 up getting constructed. My apologies.
- I am told that the work was completed on or about
- 12 August 3rd, 2021. Does that sound more or less right,
- 13 Mr. Balfour?
- 14 A I. BALFOUR: I -- I don't know what
- 15 particular date the work was finished at was, but I
- 16 know it was completed.
- 17 Q Okay. Would you take that subject to check?
- 18 A I take that subject to check.
- 19 Can you confirm the date you'd like me to check
- 20 again?
- 21 Q August 3rd, 2021.
- 22 And, sir, can you confirm that the actual cost of
- 23 the work was around \$436,000? You may have -- you may
- 24 have testified to this in your direct, but is that --
- is that correct?
- 26 A I have something closer to \$482,000 --

- 1 Q Okay.
- 2 A -- but, you know ...
- 3 Q Okay. 482.
- 4 So that ended up being, again, about half of the
- 5 estimate contained in the agreement that Qualico
- 6 signed; correct?
- 7 A Yeah, roughly.
- 8 Q Okay. And so I -- I take it your explanation for,
- 9 again, the significant difference in the estimated
- 10 costs and the actual cost is that the estimated cost
- was just an estimate, and you didn't know a lot at that
- time, and until you did more work, you didn't really
- know how much it was actually going to cost; right?
- 14 A I -- I don't know that we would say we didn't know a
- 15 lot. We knew -- you know, we had a project scope, and
- then when you get out in the ground and execute the
- work, sometimes things go -- go better than expected,
- and there's a lot of different circumstances that can
- 19 impact that.
- 20 O Okay. Okay. I'm going to move on to a slightly
- 21 different area -- well, a related area, but I'm going
- 22 to move away from the specific cross ings.
- I take it both Pembina and Plains would agree that
- in -- pipeline integrity is a key concern?
- 25 A N. TRIM: Yes, we would.
- 26 A I. BALFOUR: I -- I'm not sure we'd call it

- 1 a concern as something like -- that we actively manage
- and put a lot of energy into to make sure it's done
- 3 correctly.
- 4 A N. TRIM: Right. Key focus area.
- 5 Q And, again, the pipeline companies are ultimately
- 6 responsible for ensuring the integrity of their
- 7 pipelines; correct?
- 8 A I. BALFOUR: It's our responsibility as
- 9 licensee to make sure the pipelines are in safe
- 10 operating condition.
- 11 Q Okay.
- 12 A I just want to clarify something around Section 28 that
- 13 I think is important. Is it -- it doesn't say anything
- about who should pay for the work. It says that we
- should undertake it, and I just thought it was, you
- 16 know, important that we -- that we called that out.
- 17 Q Yeah. And I -- I assure you that's going to be
- addressed in argument, so ...
- 19 So one or more of Pembina and Plains have already
- 20 talked about the fact that as part of ensuring the
- 21 integrity of your pipeline assets, you carry out
- regular inspection and maintenance work; correct?
- 23 A Absolutely. A -- very sophisticated programs that we
- 24 undertake for our normal operations.
- 25 Q Okay. So getting back to the -- I guess, the question
- of what -- what actually happens when a developer

approaches a pipeline company and says, We -- we need 1 2 to widen an existing road that crosses your pipeline. 3 Does the pipeline company check, for example, to 4 see when the last maintenance work was done on the 5 pipeline just to see what the condition of the pipeline 6 is at that location? 7 A. TORR: In answer to your question, Α yes, we -- we would -- we would have looked at -- we 8 9 would look at that area of the crossing. I think 10 that's what you asked; right? 11 Yeah. Okay. And would you -- would you, as part of 12 looking at -- at the area in terms of the -- your 13 regular maintenance program, would you try to determine 14 whether the location where the crossing is is scheduled 15 for regular upgrading or maintenance work? Yes, that would be a consideration. 16 Α 17 Okay. And I think, Mr. Sprott, the evidence is that Pembina -- and I'm -- I'm sure Plains is the same, but 18 Pembina, when it was approached by Qualico in relation 19 to 167th Avenue and Meridian Street, was able to 20 21 determine that some regular maintenance work would have 22 to be required -- would have to be done at that 23 location, and that's why some of that cost was to your 24 account? 25 Α J. SPROTT: I believe what I said was the costs that were associated with the second-in-time 26

- 1 to -- to maintain, you know, safe, reliable operations
- was well-defined. And what Pembina did -- because
- 3 there is a cost benefit -- 'cause remember that once
- 4 this -- once this road upgrade has -- has been
- 5 completed, these pipelines are very inaccessible. So
- 6 what Pembina had identified is maintenance and
- 7 integrity work that we would do for cost efficiencies
- 8 to be completed at the same time as the second-in-time,
- 9 which is Qualico, as their desired work.
- 10 Q Okay.
- 11 A I. BALFOUR: And maybe just to clarify, I
- 12 think, you know, there is the scope of work that --
- that we think Qualico is -- is responsible for.
- 14 That's -- you know, as a result of the crossing.
- 15 And the second category of work that we're
- responsible for based on, you know, if no crossing had
- occurred, what work would we want to do. And I also
- 18 think "efficiency" might not be the right word because
- we don't know exactly what the scope of work -- sorry.
- 20 I'm not speaking into the mic. My apologies.
- 21 O Sorry. You're done?
- 22 A I'm done now.
- 23 O All right.
- 24 A Thank you.
- 25 Q So let's assume that the pipeline company is approached
- 26 by a developer like Qualico. Qualico says, Here's the

1		location of our roadwork that we want to do over your
2		pipeline. You then check your records of your
3		maintenance and inspection programs, and you discover
4		that work is scheduled to be done on that piece of the
5		pipe anyways just as part of your normal integrity
6		maintenance program. You wouldn't ask the developer to
7		pay for that, would you?
8	А	N. TRIM: For for any work that would
9		be required through normal day-to-day operation and
10		maintenance maintenance activities that would
11		would exist without a crossing in place, we would not
12		require the developer to do that work.
13	Q	Okay.
14	A	Any work that we would uncover through the course of
15		of executing the crossing work that would have to be
16		executed either because of timing, future access issue
17		requirements, you know, reinforcing because of the load
18		
		stress calculation that we have on the pipe, that would
19		
	А	stress calculation that we have on the pipe, that would
19	A	stress calculation that we have on the pipe, that would be, in our opinion, part of the crossing.
19 20	A	stress calculation that we have on the pipe, that would be, in our opinion, part of the crossing. A. TORR: Mr. Fitch, I would like to add
19 20 21	Α	stress calculation that we have on the pipe, that would be, in our opinion, part of the crossing. A. TORR: Mr. Fitch, I would like to add to Mr. Trim's comment there.
19 20 21 22	Α	stress calculation that we have on the pipe, that would be, in our opinion, part of the crossing. A. TORR: Mr. Fitch, I would like to add to Mr. Trim's comment there. Again, it's important I think I've mentioned
19 20 21 22 23	A	stress calculation that we have on the pipe, that would be, in our opinion, part of the crossing. A. TORR: Mr. Fitch, I would like to add to Mr. Trim's comment there. Again, it's important I think I've mentioned this before or earlier today. It's important that we
19 20 21 22 23 24	A	stress calculation that we have on the pipe, that would be, in our opinion, part of the crossing. A. TORR: Mr. Fitch, I would like to add to Mr. Trim's comment there. Again, it's important I think I've mentioned this before or earlier today. It's important that we distinguish between the two parts of work that's

1 different types of stresses that are put on the 2 pipeline, and then the integrity work itself, those are 3 two different components that we look at when we -when we look at these different crossings. 4 5 Okay. Thank you. 0 6 Would -- this is for either Pembina or Plains. 7 Would you agree that it would be reasonable for the 8 developer who has approached you as part of its, sort of, due diligence to inquire about your integrity and 9 10 maintenance plans for the location in question? 11 N. TRIM: No. Α 12 The developer doesn't want to end up paying for 13 work you have to do anyways, but you don't think it 14 would be reasonable for the developer to try to inquire 15 into that? That information, as Mr. Balfour 16 That's correct. Α 17 alluded to, is internal information not typically shared on public record, and -- and, I would say, 18 doesn't necessarily distinguish the -- the true costs 19 20 of crossings that the developer would be looking to undertake. 21 22 So I -- I would say it's -- it would be premature to share any type of that information when -- when 23 24 we're -- when, say, CIMA+ or -- or another group is looking at a fairly high-level development plan. 25

26

0

And --

- 1 A There's --
- 2 Q Sorry.
- 3 A Yeah. I was going to say there's -- typically there's
- 4 not a lot of information to provide to the pipeline
- 5 company around, you know, size of roadway, load stress,
- 6 number of crossings. It -- it's pretty high-level at
- 7 that time, so we give them a pretty high-level
- 8 estimate, typically.
- 9 Q Well, I wasn't asking you about estimates. I was
- asking about the developer, who, of course, doesn't
- want to pay for work you have to do anyways, to ask for
- 12 proof that they won't be paying for work you have to do
- anyway.
- 14 A Yeah. And -- and I'll let Mr. Torr elaborate a bit
- more on, you know, once we get a -- a cost recovery
- 16 agreement in place and start executing the work. We're
- very transparent in showing the cost, the breakdown of
- the cost. I'm happy to discuss the costs as we work
- 19 through it. It's a -- it's a flow-through. You know,
- the pipeline company or Plains in this instance
- 21 would -- would take charge of the project, procure the
- services, administer payment, and -- and invoice back
- 23 to the developer whatever costs associated. They --
- they would have full transparency of all those costs to
- 25 review and -- and scrutinize at that time.
- Mr. Torr.

1 Α J. SPROTT: Just before Mr. Torr speaks, I 2 do want to clarify. 3 I think your first question was the pipelines company not wanting to share the integrity work of --4 of -- of our operation which Mr. Balfour, and I think 5 6 now Mr. Torr is going to, which we would -- Pembina 7 would agree to and, I believe, Plains. And now Mr. Torr will talk to the information that 8 9 we do share with the second-in-time party. 10 Α A. TORR: Yeah, that's correct. I'm in 11 agreement with what Mr. Trim has said. 12 In terms of the -- the -- the integrity 13 information, we do not share that. That is considered 14 proprietary information. But outside of that, I think maybe it'll -- it'll be -- it'll be -- it'll be helpful 15 if I give a -- I'll try and keep this as brief as 16 17 possible just to give you an idea of how we approach 18 these -- these crossings, sir. 19 You know, we receive lots of crossings. Not every 20 one is -- is as unique as this one; some of them are 21 very standard. But we receive those crossings, and we 22 would -- we -- we look at them, we consider the new 23 loads on the pipeline as a result of the -- the road 24 traffic, and then we -- we look at determining a method 25 of reinforcing the road, the -- the substructure to the road in order to allow a -- a road to -- to -- to -- to 26

1 cross the pipeline. These calculations are driven by CSA. 2 3 engineer can -- can do them. That's -- there's no 4 proprietary information in it. It's a fairly simple calculation to do. And -- and that -- that really 5 6 covers the bulk of the work that needs to be done. 7 I know I've said this before, and I'll -- I'll continue to say it, but the bulk of the work that is 8 done on these crossing projects relate to the -- the --9 10 the road itself and the structure and the foundation of 11 the road in order to allow ultimately a blacktop to 12 safely cross your pipeline. 13 And a very small amount -- I know we keep -- we 14 keep hammering on the integrity information that -that the companies don't want to share, but the 15 integrity work that is done on these pipelines is 16 17 really fractional in the grand scheme of things when it comes to the cost of the work that is executed. 18 19 that helps. 20 G. FITCH: I'd like -- I'd like if, 21 Ms. Arruda, we could go back to Exhibit 5.01, PDF 1094. 22 Oh, there we are. 23 G. FITCH: So I guess the question that 24 my client struggles with is: If we look at the Peace 25 20-inch pipeline -- so this is the pipeline that 26 crosses below Meridian Street and 167th Avenue -- and

1		forgetting about the actual numbers themselves, but
2		Pembina advises Qualico's or sorry Walton's
3		consultant at the time and says, 1.1 million is to your
4		account, and \$186,000 is to our account.
5		My client thinks it's reasonable for the developer
6		to be able to inquire into that split. Like, why
7		why are we getting tagged for \$1.1 million and you only
8		\$186,000?
9	А	J. SPROTT: Maybe Mr. Sprott will address
10		that.
11		Once again, consistent with my opening statement,
12		although this is a rough estimate from 2014, the the
13		practice is the second-in-time party, in this case,
14		Qualico, who's crossing and and causing the
15		alteration work, they're required to pay 100 percent of
16		those costs.
17		Pembina, through its integrity plans and and
18		preventative maintenance, is deciding to do work that's
19		not caused by the second party crossing our pipeline,
20		and those are the costs that Pembina is is well,
21		would absorb, and we would not make the second-in-time
22		party, in this case Qualico, pay for those.
23	Q	The question my client has and the developers have is:
24		How can they satisfy themselves, being commercially
25		reasonable entities, that the costs that you provide
26		don't include costs you would be incurring anyways to

1 do your normal maintenance and integrity work? How can 2 they satisfy themselves? You are asking them to take 3 it on faith, aren't you? Could you repeat your question, please. 4 I -- I was pointing to Exhibit 5.01, PDF 5 6 page 1094 just as -- as an example to help try to make 7 it clearer. But -- so, keeping that in mind, the question is: Given that the pipeline operators have 8 9 been very clear that they will not provide the 10 developers the integrity -- the results of the 11 integrity assessment because you consider it 12 proprietary, how can the developers satisfy themselves 13 that they're not paying for work that really should be 14 to your account because it's just regular maintenance or upgrading work required, for example, on a 15 50-year-old pipeline? 16 I think if we -- if we take a step back to how the 17 Α process works, 2014 there is -- there is, obviously, 18 19 information request to -- to crossing some pipelines in 20 the future from the second-in-time party. You can see 21 they have rough estimates that are provided. The next step in the process is where you enter 22 into what we've seen both times here, the backstopping 23 24 agreements for, you know, sums of 50, \$60,000 in the 25 two examples that we just saw. That is an agreement to 26 proceed to the next step to do some incremental work to

truly understand what the overall cost and the scope of work might be for the second-in-time party.

O

Subject to that, you get a refined cost estimate. You present that to the counterparty, you enter into an execution agreement for a sum that is, you know, that we've -- we've seen here before. The execution and agreement is well-defined with respect to scope of work, what's expected, how much contingency is in there, and, you know, when the work will be completed, over what time frame, et cetera. And then once the work is completed, then the counterparty, the second-in-time, Qualico in this case, will be presented with -- with the invoices, you know, detailed invoices for the total amount of the cost.

So, like I said before, it's -- it's a well-established process on how we do this. We do this, you know, often enough, and we enter into agreements that define which party the second-in-time party will be responsible for.

Well, that's very interesting, sir, but it didn't answer my question at all. So I'll just try to ask it one more time, and then if -- I'll -- I'll move along.

The question is not on the process relating to entering into agreements. The question is: Given the pipeline company will not provide its integrity and maintenance information to the company, just for the

1		location in question, how on earth can the developer
2		ever know that they're not paying for work to repair or
3		upgrade a pipeline that you would have to undertake in
4		any event?
5	А	In this particular crossing, it it's defined, the
6		work that they will be accountable for, and then I
7		think your question is how do they know that we're not,
8		you know, just executing work that that they're not
9		accountable for because we've actually defined in
10		the agreement the work that we're going to be executing
11		for our safe operation of our pipeline. I think if
12		Pembina wasn't defining up front the scope of work that
13		we were accountable for and the work that they were
14		accountable for, potentially their you could think
15		that, but in this case, we've actually well defined it.
16	Q	I will move on.
17		G. FITCH: Ms. Arruda, can you please
18		turn up Qualico Aid to Cross Number 1, please.
19	Q	G. FITCH: So I guess this was this
20		one's for Plains. This what we're looking at is a
21		letter from me dated December 1, 2023, to Plains' legal
22		counsel Mr. Naffin, and the letter talks about the fact
23		that the Regulator, when establishing the process for
24		this proceeding, decided there would be no formal
25		information request processed but stated that the
26		parties were free to exchange informal information
I		

- 1 requests. So if you carry on down to page 2, basically
- what I did on behalf of my client, Qualico, was submit
- 3 informal information requests, and you will see that
- 4 Requests Number 2 and 3 ask for an integrity assessment
- 5 and maintenance records for the portion of the pipeline
- 6 sort of on either side of Meridian Street and
- 7 167th Avenue.
- 8 So, Mr. Trim or Mr. Torr, I take it your lawyer
- 9 would have forwarded this letter to you? You've seen
- 10 it before?
- 11 A N. TRIM: Yes, I have.
- 12 Q Okay. And if we can go now to Aid to Cross Number 3,
- 13 please, this is the response from Plains through your
- legal counsel Mr. Naffin, and the long and the short of
- it is Plains declined to respond to our questions,
- including the ones asking for integrity and maintenance
- 17 records: (as read)
- 18 On the basis that they are not relevant to
- 19 the issues in this proceeding.
- 20 So I take it, Mr. Trim, you would have authorized
- 21 Mr. Naffin to send this letter?
- 22 A Yes. Through consultation with our legal counsel, I
- 23 did authorize sending this letter.
- 24 Q So it fairly reflects the position of Plains?
- 25 A Yes, sir.
- 26 O Okay.

1		G. FITCH: And, Ms. Arruda, if we can go
2		to Qualico aids to Aid to Cross Number 2, please.
3	Q	G. FITCH: So, again, a letter from me to
4		Mr. Munro at Bennett Jones who I mistakenly thought was
5		still your counsel.
6		And and if we can scroll down to the next page,
7		please, again, we are asking informal information
8		requests, including for integrity assessment and
9		maintenance records for the past ten years for the
10		portion of the pipeline starting from a point south of
11		the crossing to a point north of Marquis Boulevard,
12		and and then in Point 3, we asked for additional
13		assessment and maintenance schedule information for the
14		next five years. Do you see that?
15	А	I. BALFOUR: Yeah, I see that.
16	Q	Okay. And I take it, again, your counsel would have
17		forwarded this letter to you for you to review?
18	А	Yes, they did.
19	Q	Okay. And so if we can turn now to Aid to Cross
20		Number 4, please. So now we're looking at a letter
21		from Mr. Myers to me dated January 9, 2024, and, among
22		other things, this letter states that: (as read)
23		Pembina declines to respond to IR Numbers 1
24		through 3 on the basis they are not relevant
25		to the issues in this proceeding.
26		Correct?

- 1 A That's correct.
- 2 Q Okay. And I take it that Mr. Myers was accurately
- 3 conveying the position of Pembina in this statement?
- 4 A Yeah. We consulted with our legal counsel, and they
- 5 didn't think it was relevant, so that's how we
- 6 responded.
- 7 Q Got it. Thank you.
- 8 G. FITCH: Madam Chair, I'd like to mark
- 9 Aids to Cross 1, 2, 3, and 4 as the next four exhibits,
- 10 please.
- 11 THE CHAIR: Mr. Myers?
- 12 T. MYERS: No objection, Madam Chair.
- 13 THE CHAIR: Thank you.
- Ms. Arruda, would you ...
- 15 E. ARRUDA: They will be entered as
- 16 Exhibits 90.01 through 93.01.
- 17 G. FITCH: Thank you.
- 18 T. MYERS: And, Madam Chair, just so I'm
- 19 clear, are we marking them in chronological order in
- 20 terms of the numbering of the aid to cross or in terms
- of the order they were put to the witnesses? Because I
- think we went 1, 3, 2, 4, so I just wanted to make sure
- 23 I'm clear on the exhibit numbers.
- 24 E. ARRUDA: I have them in the order that
- 25 they were presented, 1, 3, 2, 4, so I guess for
- clarity, Number 1 would be 90.01, Number 3 would be

```
91.01, Number 2 would be 92.01, and Number 4 would be
 1
 2
         93.01.
 3
         G. FITCH:
                                   Thank you.
 4
              EXHIBIT 90.01 - 2024-03-07 Qualico Aid to
              Cross #1 - Letter dated Dec 1, 2023 to D.
 5
 6
              Naffin re Qualico IRs to Plains (Nos. 1 to 6)
 7
              EXHIBIT 91.01 - 2024-03-07 Oualico Aid to
 8
              Cross #3 - Plains to Qualico re IRs (Jan 9
 9
              2024)
10
              EXHIBIT 92.01 - 2024-03-07 Qualico Aid to
11
              Cross #2 - Letter dated Dec 1, 2023 to S.
12
              Munro re Qualico IRs to Pembina (Nos. 1 to 5)
13
              EXHIBIT 93.01 - 2024-03-07 Qualico Aid to
14
              Cross #4 - Pembina to Qualico re IRs (Jan 9,
15
              2024)
         G. FITCH:
16
                                   If we could please return to
17
         Exhibit 5.01, the amended application, and turn to PDF
18
         page 1072, please.
19
         G. FITCH:
                                 Mr. Trim or Mr. Torr, this, as
     O
20
         you can see, is information from the AER about
         Licence 6001-1 in the name of Plains Midstream
21
22
         Canada ULC, and you will confirm for me that this is
23
         the licence for the pipeline that crosses under
         167th Avenue and Meridian Street?
24
25
     Α
         A. TORR:
                                 Yes.
                                       But I note the date on
26
         that, November 2013.
```

- 1 Q Right. And then -- and it's -- it's -- the date is old
- 2 because this was in the CIMA+ report in 2014, but
- 3 you -- you sort of anticipated where I'm going. I'd
- 4 like now to have us look at Qualico Aid to Cross
- 5 Number 5.
- So, Mr. Torr, it appears to us that on June 3rd,
- 7 2021, Plains received a licence amendment from the AER
- 8 for this pipeline; correct?
- 9 A Based on this piece of evidence, yes, that is correct.
- 10 Q Okay. Do you have any reason to disbelieve this piece
- of evidence?
- 12 A No. I just -- I think context is important when it
- comes to these pipeline licence amendments, and I am
- 14 not a hundred percent sure what the content of -- or
- what the context of this amendment was.
- 16 Q Okay. So I -- I sent this over to your lawyer
- 17 yesterday morning as a potential aid to cross. You
- have had a chance to review it since then, have you?
- 19 A Yes, I did.
- 20 O Okay. Did you make any inquiries as to what the
- 21 context was for this licence amendment?
- 22 A I did. But more specifically to understand what the
- 23 meaning of this page and page number 2 was.
- 24 Q Well, and what did you find out?
- 25 A So I will -- so -- so page 1 -- so I'll -- I'm going to
- 26 read a -- just a paragraph here that I got from our

1 specialist: (as read) 2 To amend a pipeline licence, the licensees 3 apply per Directive 56 to the AER for The AER -- AER reviews and 4 approval. 5 provides a decision to approve or deny the 6 amendment. When an amendment is approved, the AER issues companies with a pipeline licence amendment that includes the 8 9 following. 10 So page 1, for example, would be the amended licence 11 with the approved operating parameters. And then if 12 you scroll to page 2 of this PDF, that would be the 13 markup of the previous licence showing which parameters 14 were amended. 15 Okay. And that's -- that's consistent with our 0 understanding as well. 16 17 G. FITCH: Ms. Arruda, if we can go back up to the first page of the document. 18 So what caught Qualico's 19 G. FITCH: Q 20 attention about this licence amendment, which otherwise would seem fairly routine, is the -- the amendment made 21 22 to the column titled "Partial Pressure". Do you see 23 that? 24 Yes, I do. Α 25 Okay. So, firstly, unlike the other pipelines we're dealing with here, you'd agree that this Plains 26

1		pipeline is licenced to carry crude oil with a maximum
2		hydrogen sulphide content of 8 moles per kilomole;
3		correct?
4	A	Yes, I agree.
5	Q	Okay. So what what I am told and I just really
6		am looking more for clarification than anything is
7		that the the the number that we see in the column
8		titled "Partial Pressure", and that number is 43.04
9		that that relates somehow I don't really
10		understand to hydrogen sulphide. Is that the case?
11	А	That is correct.
12	Q	Okay. So you'll see and I should explain the red
13		box in the top right-hand corner of the document that
14		was that was superimposed on the licence amendment
15		by by Stantec. And you'll see a reference to
16		"CSA Z662-23, Clause 16". And I'll just read what the
17		note says, which is: (as read)
18		That clause stipulates a criterion for
19		sour service requirements to mean effective
20		H2S partial pressure which exceeds
21		0.3 kilopascal. For pipeline systems not
22		containing a gas phase, i.e., gas-free liquid
23		pipeline systems, service in which the
24		effective hydrogen sulphide partial pressure
25		exceeds 0.3 kilopascals at the bubble point
26		absolute pressure.

1		I'm a lawyer, not an engineer, so I really don't know
2		what that means, but what I'm told it means is that if
3		there is an H2S partial pressure of 43.04 kilopascals,
4		this pipeline is a sour-service pipeline and that there
5		would be an emergency planning zone associated with it
6		that potentially would be greater than the
7		right-of-way.
8		And all I I anticipated my friends were
9		going to object here. I freely acknowledge this
10		doesn't relate to cost sharing, but we just discovered
11		this
12		D. NAFFIN: Keep on going.
13		G. FITCH: Yeah, keep on going.
14	Q	G. FITCH: We discovered this preparing
15		for the hearing. It causes us concern. We might just
16		be misunderstanding it. And, really, I'm just seeking
17		your clarity that we shouldn't be concerned about this.
18		Submissions by D. Naffin
19		D. NAFFIN: So, Madam Chair, as Mr. Fitch
20		accurately forecasted, I do think this is beyond the
21		scope of this proceeding, which is dealing with
22		crossings and the apportionment of costs associated
23		
24		with crossings.
		with crossings. And certainly there is a robust regulatory
25		
25 26		And certainly there is a robust regulatory

- 1 obviously, the Regulator oversees routinely, but I
- 2 don't think it's an appropriate discussion for this
- 3 proceeding particularly when it was provided to us as
- 4 an aid to cross 24 hours ago with very minimal
- 5 explanation and so on.
- 6 So I think it's both irrelevant to this proceeding
- 7 and unfair to these witnesses here today 'cause it's --
- 8 for those reasons, and it's addressed by a separate
- 9 regulatory process through the Alberta Energy
- 10 Regulator.
- 11 THE CHAIR: Mr. Fitch.
- 12 Submissions by G. Fitch
- 13 G. FITCH: Yes. I -- I -- as I said
- 14 before, I acknowledge that this issue is not related to
- 15 the specific question of cost sharing in particular.
- 16 My friend referred to -- well, there are other AER
- 17 processes. There -- I suppose our client could make
- 18 some kind of inquiry with the AER to try to ascertain
- 19 the meaning of this amendment and -- and whether, in
- 20 fact, it affects the size of the emergency planning
- 21 zone associated with this pipeline.
- 22 If my friends don't want their witnesses to speak
- 23 to it in this public hearing, I quess that's what we'll
- 24 have to do. Our view was, Here we all are. I thought
- 25 that my -- you know, the fact that we provided it
- 26 24 hours in advance would give them time to inquire

- 1 into it, and I thought that as a responsible pipeline
- 2 operator, Plains would be more than willing to talk
- 3 about it in this proceeding. But if they're not,
- 4 that's fine.
- 5 Submissions by D. Naffin
- 6 D. NAFFIN: Madam Chair, I don't have a
- 7 great deal further to say, but any suggestion or
- 8 ability to leave an impression that it's somehow
- 9 inappropriate not to answer an irrelevant question in a
- 10 forum on a limited notice I don't think is fair. I
- 11 would say, again, there are other avenues to pursue
- 12 these discussions with Plains, and -- and, indeed, not
- as part of this proceeding, certainly Mr. Fitch can
- 14 avail himself of those opportunities, but, again, I
- don't think it's appropriate in this proceeding; it's
- 16 not relevant to this proceeding, and, certainly, I just
- 17 don't want to leave the record with that last statement
- 18 or suggestion that somehow Plains is not a good
- 19 corporate citizen because it doesn't want to answer an
- 20 irrelevant question that it's had a limited ability to
- 21 consider in advance of today.
- 22 THE CHAIR: Thank you very much,
- 23 Mr. Naffin.
- Mr. Fitch, so you're going --
- 25 G. FITCH: Sorry. I --
- 26 THE CHAIR: Sorry. I am trying my best.

- 1 Honestly, I am.
- 2 So you're going to switch your line of
- 3 questioning?
- 4 G. FITCH: Well, I -- I -- I'm -- I was
- 5 hoping you would say that you would like the witness to
- 6 answer the question. So if your ruling is you're not
- 7 going to require the witness to answer the question,
- 8 then I will move along.
- 9 THE CHAIR: Just -- just give me a couple
- 10 minutes so I also discuss it, not --
- 11 G. FITCH: Thank you.
- 12 THE CHAIR: -- make a ruling on my own.
- 13 G. FITCH: Thank you.
- 14 THE CHAIR: We'll be back.
- 15 (ADJOURNMENT)
- 16 THE CHAIR: Please be seated.
- 17 So we had a discussion. In the interest of
- 18 time -- I'm noticing that it's past noon -- I would
- 19 suggest we take the lunch break and we carry on our
- 20 conversations, discussions amongst the Panel, and then
- 21 we make -- we'll make the ruling after lunch if that's
- 22 satisfactory for parties. Yes? Nodding. Nodding.
- Okay. So we -- in my schedule I had an hour
- 24 planned, and we'll try to come back quarter past 1.
- 25 No?
- 26 A. HUXLEY: And we'll just remind the

1	panel that's seated right now that they're under cross.
2	So I'll let Madam Chair speak to that.
3	THE CHAIR: Oh, thank you very much. Yes.
4	I'm pretty sure your counsel have spoken to you,
5	but when under cross, you shall not speak or consult
6	with your counsel. Thank you.
7	We'll see everybody after quarter after. Thank
8	you.
9	
10	PROCEEDINGS ADJOURNED UNTIL 1:15 PM
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1	Proceedings taken at Gov	vier Hall, Calgary, Alberta
2		
3	March 7, 2024	Afternoon Session
4		
5	P. Meysami	The Chair
6	H. Robinson	Hearing Commissioner
7	E. McNaughtan	Hearing Commissioner
8		
9	D. Brezina	AER Counsel
10	A. Huxley	AER Counsel
11	E. Arruda	AER Staff
12	D. Grzyb	AER Staff
13	A. Stanislavski	AER Staff
14	F. Hamdan	AER Staff
15		
16	G. Fitch	For Qualico Developments West Ltd.
17		
18	E. Appelt	For the Developers Group
19		
20	E. Dixon	For Brookfield Residential
21		Alberta Limited
22	M. Cherkawsky	For Brookfield Residential
23		Alberta Limited
24		
25		
26		

1	D. Naffin For Pembina Pipeline Corporation,
2	Plains Midstream Canada ULC,
3	and SECURE Energy Services
4	T. Myers For Pembina Pipeline Corporation,
5	Plains Midstream Canada ULC,
6	and SECURE Energy Services
7	T. Machell For Pembina Pipeline Corporation,
8	Plains Midstream Canada ULC,
9	and SECURE Energy Services
10	
11	S. Duncanson For Keyera Corp.
12	J. Baker For Keyera Corp.
13	
14	D. Lopez, CSR(A), RPR Official Court Reporter
15	
16	(PROCEEDINGS COMMENCED AT 1:20 PM)
17	THE CHAIR: Please be seated.
18	Welcome back, everyone.
19	Ruling
20	THE CHAIR: So, just by way of context,
21	the application has been made under both
22	subsections (1) and (2) of Section 33 of the Pipeline
23	Act, not just the cost of alterations, but also the
24	nature of alterations, and the public interest
25	determination.
26	So we also note that Mr. Naffin's objection

- 1 on the relevance; however, in the process of
- 2 decision-making, we will be assessing if -- if -- any
- 3 evidence, how to weigh it, if it's relevant or not.
- 4 We will deal with that when we are going to decide.
- 5 And while these aids to cross was provided to
- 6 witnesses only 24 hours ago, it is the Plains licence,
- 7 so it's reasonable to assume that they have some degree
- 8 of familiarity with the -- with the licence.
- 9 And, lastly, Mr. Naffin, you have a chance -- you
- 10 have an opportunity for re-direct, if you choose to,
- 11 later on.
- 12 So, with all that, we are going to allow the
- 13 question.
- But I'm going to ask you, Mr. Fitch, to please
- 15 rephrase or restate your question.
- 16 G. FITCH: Thank you, Madam Chair.
- 17 GREG FILIPCHUK, ARTHUR TORR, NIGEL TRIM, JARET SPROTT,
- 18 IAN BALFOUR, JEFF MAKHOLM, LAURA OLIVE, BRYAN
- 19 ROMANESKY, ROBERT TELFORD, Previously Affirmed
- 20 T. MYERS: Yeah. Sorry to interrupt.
- 21 Before the break, Mr. Balfour and Mr. Fitch were
- 22 discussing an August 2021 cost recovery agreement in
- 23 relation to Plains' -- or Pembina's 12-inch pipeline.
- 24 Mr. Balfour took some information related to the -- the
- 25 completion date of the work under that agreement,
- 26 subject to check, and he's got a clarification that he

would like to make, so before Mr. Fitch gets going, I'd 1 2 ask Mr. Balfour to provide that clarification. 3 THE CHAIR: Okay. For sure. 4 I. BALFOUR: Thanks. Α So we confirm that the work was finished 5 Yeah. 6 for the 172nd crossing on August 3rd, 2021. 7 Thank you. 0 G. FITCH: G. Fitch Cross-examines Pembina/Plains/SECURE 8 9 Witness Panel 10 0 G. FITCH: All right. Well -- so I think 11 to backtrack to where we were, we should call up, 12 again, Qualico Aid to Cross Number 5. 13 So my question for the Plains witnesses is simply 14 could they please explain the amendment to the partial pressure -- the H2S partial pressure which had not been 15 included in the original licence, and in the amended 16 17 licence it is indicated to be 43.04 kilopascals; and, as a follow-up, can they provide Plains' position 18 with -- with respect to whether that has any impact on 19 20 the emergency planning zone for the pipeline. N. TRIM: So there's a business 21 Α 22 opportunity available afforded to us on the pipeline 23 that required a licence amendment for the higher 24 partial pressure licencing. We do, obviously, comply 25 with all aspects of pipeline regulations in regards to

emergency response in public consultation, damage

- 1 prevention, so we do have a -- a robust emergency
- 2 response plan for this asset.
- 3 Q Okay. So I -- if I understand the way pipeline
- 4 licences work, a number like 43.04 would be a maximum;
- 5 that would be the maximum partial pressure -- H2S
- 6 partial pressure you could have on a pipeline.
- 7 So am I hearing your answer to be that, in fact,
- 8 that's not the actual partial pressure, or do you know?
- 9 A I don't have, off the top of my head, what it is today.
- 10 You are correct, though, in your assumption that
- partial pressure could range from zero to 43.04 on any
- given second of any given day, and we operate within
- those parameters -- those operating parameters on the
- 14 line.
- 15 Q Okay. So then -- just last question. I take it from
- what you've told me that there is no impact from this
- 17 amendment to the emergency planning zone or the
- 18 emergency response plan for this pipeline?
- 19 A So I'll try and answer your question to the best of my
- 20 ability here, sir. So our emergency planning zone
- 21 contained within our current emergency response plan
- 22 would accommodate this licence requirement or this
- 23 licence of 43.04.
- 24 Q Okay.
- 25 A Yes.
- 26 O And that is -- is the -- our understanding is the

- 1 emergency planning zone for this pipeline is the
- 2 right-of-way; is that correct?
- 3 A Sir, I don't have the emergency response plan at my
- fingertips here. I don't know off the top of my head.
- 5 Q Okay. Can you undertake to check and provide an answer
- 6 in due course?
- 7 A Yes, sir.
- 8 Q Thank you.
- 9 A Sorry. One quick clarification point. Your -- you
- 10 would like the emergency planning zone.
- 11 0 Yeah.
- 12 A I see. Okay.
- 13 O Thank you.
- 14 G. Fitch: Ms. Arruda, can we please
- 15 have --
- 16 E. ARRUDA: Sorry to interrupt. Can we
- just, for the record, document the undertaking. So
- 18 Undertaking Number 1 is to provide the emergency
- 19 planning zone for ...
- 20 G. FITCH: The Plains pipeline that runs
- 21 below the intersection of 167th Avenue and Meridian
- 22 Street.
- 23 A N. TRIM: The 24-inch rainbow pipeline.
- 24 G. FITCH: The 24-inch rainbow pipeline.
- 25 That's right.
- 26 E. ARRUDA: Okay. Thank you.

1		UNDERTAKING 1 - To provide the emergency
2		planning zone for the 24-inch rainbow
3		pipeline that runs below the intersection of
4		167 Avenue and Meridian Street (Fulfilled at
5		Page 498)
6		G. FITCH: Okay. Can we please have
7		Qualico Aid to Cross Number 5 marked as the next
8		exhibit, please.
9		T. MYERS: Sorry, Madam Chair. No
10		objection.
11		E. ARRUDA: So the exhibit number for that
12		will be 94.01.
13		G. FITCH: Thank you.
14		EXHIBIT 94.01 - 2024-03-07 Qualico Aid to
15		Cross #5 - Pipeline Licence Amendment for
16		Plains Midstream NPS 24 'CO' Pipeline
17	Q	G. FITCH: So I I want to return
18		briefly to a conversation I was having with, I think,
19		both Mr. Sprott and I'm sorry. I keep I can't
20		see, sir, your name tag, and I keep forgetting, and I
21		don't I want to call you by your name.
22	A	N. TRIM: Nigel Trim.
23	Q	Trim. Thank you. My apologies.
24		So I was having a conversation before lunch with,
25		I think, both Mr. Sprott and Mr. Trim about, you know,
26		whether developers whether it's reasonable for

1		developers	to have a concern that they might be paying
2		for repairs	s or upgrades that the operator really has to
3		do anyways	to maintain the integrity of the pipe.
4		So tha	at's that's the I just want to return
5		to that br	iefly. Sir, you're probably aware that so
6		far during	this proceeding, some of the Qualico and
7		Developer (Group witnesses have testified that one
8		reason this	s whole thing confuses them is that sometimes
9		they can ol	otain crossings for no cost. You've
10		you've hear	rd that?
11	A	Yes, I did	•
12	Q	And, in par	rticular, I just want to read to you some
13		testimony g	given by Mr. Nicholas of MLC Group yesterday.
14		And for the	e record, this is transcript page 229,
15		beginning a	at line 3, and the question was: (as read)
16		Q	And can you describe for the Hearing
17		(Commissioners, Mr. Nicholas, MLC's
18		•	experience in dealing with those
19]	particular operators on pipeline
20		(crossings in your Edmonton development?
21		A	Yeah. It seems to our organization that
22		†	there has been a market change in the
23		1	past three to four years on the
24		(operators' approach to these crossing
25		ć	agreements. Previously, for example,
26		†	the neighbourhood of Quarry Ridge, which

1		is immediately south of the Horse Hills
2		neighbourhood which was constructed
3		about 2008 that's when the
4		neighbourhood was built and this is
5		the exact pipeline in question that you
6		heard about yesterday there are no
7		fees nor agreements nor anything needed
8		to construct that neighbourhood.
9		So to to to sort of put it more succinctly, what
10		Mr. Nicholson [sic] was saying was that, Gee, 15 or so
11		years ago, we were developing Quarry Ridge. The same
12		two pipelines run through Quarry Ridge, and we were
13		able to cross those pipelines with our new roads, and
14		it cost us nothing.
15		So I guess my question is: Can you please provide
16		some explanation for why that might be why that was
17		the case then and why it's so different now.
18	A	I. BALFOUR: This is Ian Balfour.
19		So, on average, Pembina deals with 3,500 inbound
20		requests every year for people trying to cross our
21		pipeline. Of those 3,500, only 30 to 40 of them every
22		year, on average, end up with a scope of work that's
23		complex and and leading to, you know, where costs
24		may be higher, depending on the circumstance.
25		So I think it's really about, again, the unique
26		circumstances of the particular crossing, and an

experience in a community itself could be different 1 2 than an experience that they're having on this 3 pipeline. Again, you know, we're -- we're processing 3,500 4 5 of these requests every year, people asking to cross 6 our assets, and -- and only 30 to 40 of them require 7 incremental assessment. And not being familiar with 8 Α N. TRIM: 9 the exact geographic location of where they allegedly 10 would have crossed our pipelines, I -- I couldn't 11 comment on the nature of the crossing. It could be a 12 close proximity. I really couldn't comment on that, so 13 I'd need a little more information to -- to sort of 14 understand maybe some of the different technical 15 aspects of it between now and 2008. Definitely --16 J. SPROTT: Yeah. Α 17 Α N. TRIM: But I think in a -- in a cursory glance, you know, my colleague Mr. Torr had a 18 quick look, and it -- it doesn't look like we have any 19 20 crossings in that neighbourhood. J. SPROTT: 21 We would definitely need to Α 22 understand the type of work that was crossing, if it's -- if it's equal -- of substantive magnitude of 23 24 the ones that we're talking about. 25 I'd also -- I would direct, like, 2008 regulations

with respect to safe pipeline operations, you know,

- they change fairly regularly, so I can't speak to
- 2 exactly the amount of change that happened since 2008
- 3 to 2023 that would require different types of work,
- 4 assuming that it was the -- a similar type of road or
- 5 infrastructure being built across the pipeline.
- 6 Q Right. So just to -- to give you some of the
- 7 information you were seeking, Mr. Trim. Quarry Ridge
- 8 is south of 167th Avenue and east of Meridian Street.
- 9 I see that Mr. Torr is shaking its head.
- 10 You would agree with that, sir? Shaking his head.
- 11 I'm sorry.
- 12 A A. TORR: Yes, I do. We had just a
- 13 quick Google search to look at that neighbourhood.
- 14 Q Right.
- 15 A That's correct.
- 16 Q And you're saying, actually, there are no crossings of
- 17 arterial roads over your pipelines in that
- 18 neighbourhood?
- 19 A Again, looking at the Google Map, which is, no doubt,
- out of date, it doesn't appear as if there are any
- 21 major road crossings across our pipelines. I could be
- 22 wrong. We didn't do a detailed study of the -- of
- 23 the -- of the neighbourhood, but, again, just a cursory
- review did not indicate any major roads crossing our
- lines.
- 26 O And -- sorry -- when did you do that cursory review?

- 1 Like, in the past two minutes?
- 2 A No. Two days ago when the testimony was -- was being
- 3 produced.
- 4 Q Okay. Thank you.
- 5 So let me ask you this: Let's say that the
- 6 developer is seeking to construct a new arterial road
- over a brand-new pipeline, state of the art, whatever
- 8 you want to describe it, in one case, and in the other
- 9 case, they're building the arterial road over a
- 10 50-year-old pipeline. Are you with me? Is it the case
- that there's a greater likelihood there's going to be
- 12 crossing costs associated with crossing the 50-year-old
- pipeline versus the brand-new pipeline?
- 14 A I. BALFOUR: I think the answer to that is
- 15 not necessarily -- because there's a lot of assumptions
- that we'd have to make in terms of, you know, again,
- 17 what -- what the surrounding circumstances are to each
- of those. I think until the work's done -- and it's
- 19 very difficult to determine what work -- you know, what
- the impact will be of either of those scenarios.
- There's a lot of hypotheticals there, so ...
- 22 O All right. Well, let's --
- 23 A N. TRIM: And I would add also that --
- 24 you know, just to sort of put some context around the
- 25 hypotheticals -- things like load of traffic crossing
- the asset, depth of cover of the asset, you know,

1		product contained, these are all aspects of every
2		individual crossing, and and and like my my
3		friends at Pembina have described, we do thousands of
4		these across our assets every year, and some result in
5		little to no cost, very simple, sort of light
6		light-duty crossings, like fibre optic cable, that
7		that type of thing, to, you know, six-lane, eight-lane
8		freeways, which require some extensive load reinforcing
9		and and evaluation, not to mention that, you know,
10		the encroachment of the road overtop of our
11		right-of-way, which was established to operate and
12		maintain the asset unencumbered through its life cycle,
13		you know, is impeded upon for future use. So we have
14		to also consider those type of of things as we don't
15		want to disrupt the public, you know, five to ten years
16		later, you know, doing different maintenance
17		activities. So these are all all things that we
18		consider in every crossing that get supplied for within
19		our within our process.
20	Q	Sure. Okay. Sorry. I didn't mean to interrupt.
21		So let's assume let's just carry forward in the
22		hypothetical that all those variables are constant.
23		So it's the same depth of cover, same volume of traffic
24		on top, and all of those other kind of variables that
25		could could affect the the question are the same,
26		but one pipeline is 50 years old, and the other is

1 brand new. 2 Isn't it the case -- you tell me if I'm wrong --3 that there would be a greater chance that the pipeline operator is going to come to the developer and say, 4 There are costs associated with crossing a 50-year-old 5 6 pipeline as opposed to a brand-new pipeline? 7 A. TORR: Sir, no. The cost for those Α 8 two crossings would be very close to the same. back to the statement that I made earlier about the 9 10 civil component and the actual structure that carries 11 the road over the pipeline, those things have nothing 12 to do with the pipeline itself. I mean, the pipeline 13 is -- is there, but the -- the structure -- the 14 foundation on which the road is built is not a function of the pipeline but a function of the area. 15 I. BALFOUR: And I might add, I'm not sure 16 Α 17 that the costs would be the same because I think your assumption in that hypothetical is that the 50-year-old 18 19 pipeline's in worse shape than the brand-new pipeline, 20 and that's not the case. You know, it's -- it's 21 specific. Some pipelines have work to be done based on 22 inspection, and some pipelines, you know, that -- are older and are in great shape. Both of them are safe. 23 24 And so I -- I just would go back to it really depends 25 on the individual circumstances in each case, and it's 26 really tough with hypotheticals to say, you know, one

- is more likely than the other, in my opinion.
- 2 Q Okay. That's fine.
- 3 A J. SPROTT: I would just add the one
- 4 constant that -- that would still exist is that the
- 5 second-in-time crossing the right-of-way would bear a
- 6 hundred percent of the alteration cost, even if there
- 7 was a delta in those costs.
- 8 Q Yeah. I think, Mr. Sprott, I have heard you say that
- 9 several times, and I do understand that that's your
- 10 position.
- 11 So let me ask you one final hypothetical. Let's
- change one variable and say that the 50-year-old
- 13 pipeline, just because it's of the design standards of
- the day, or for whatever reason is a thinner wall pipe
- than the -- than the brand-new pipeline. Would that
- likely mean that upgrading or repair or replacement
- work would have to be done on that pipe that would not
- have to be done on the brand-new thicker walled pipe?
- 19 A I. BALFOUR: Not necessarily. I think,
- 20 again, you know, we -- we run pipelines of all
- 21 different size of wall thickness, and the -- the
- 22 thickness of the wall is not an indication that more
- repairs are necessarily needed, just like the ages.
- And, unfortunately, every crossing is unique, and all
- 25 the variables lead to a specific conclusion, so ...
- 26 O So what would be the most important variable? If it's

```
not wall thickness, is it just purely the condition of
 1
 2
         the pipe? Like, is it in pristine condition, or is
 3
         [sic] it actually got pits, or, you know, like, what --
 4
         what would cause -- you've told me that there wouldn't
         necessarily be a difference. Okay. Fine.
 5
                                                      But what
         could cause a difference?
 6
 7
                                Mr. Fitch, I'll take this one.
         A. TORR:
     Α
              Again, back to something -- I think I've said this
 8
                  The cost is driven by the foundation of the
 9
10
         road.
                If you build a regular farmer's gravel road
11
         across the pipeline versus a -- you know, a four-lane
12
         highway, of course the cost of the crossing will be
13
         different over the exact same pipeline, whether it's,
         you know, ten years or a hundred years old at that
14
         point that the -- the cost is driven in that case by
15
         the type of foundation that you have to put in place to
16
17
         carry the road across the pipeline.
18
         I. BALFOUR:
                                Said another way, it's
     Α
         really -- really subject to the -- what the -- the
19
20
         person who's proposing to cross is proposing to do.
         Well, I'll -- I'll -- the -- the one thing that hasn't
21
     0
22
         changed in any of my scenarios is that it's a -- it's
23
         like a four-lane arterial road, like what's happening
24
         with Meridian Street. And, I mean, correct me if I'm
25
         wrong, but I think what I'm hearing you say is it
26
         doesn't matter what thickness pipe it is, doesn't
```

1 matter how old it is, makes no difference; is that 2 correct? 3 J. SPROTT: Just to be clear, you asked Α 4 us, what was the Number 1 contributing item factor that would cause a 50-year-old pipeline to be different than 5 6 a new pipeline, but then we're going to hold some 7 variables constant, and we're going to have a wide range of other -- so the road's now constant. 8 9 So I think there's so many variables in this --10 this equation -- and -- sorry -- I'm an engineer, but 11 there's a lot of variables in this, and we're being 12 asked to hold some constant. It is -- it's an 13 extremely hard -- sorry -- question to answer because of which are static and which are variables in this --14 15 in -- in your question. That is an excellent engineer's answer. I think I'll 16 0 17 just move along. 18 So I provided your counsel yesterday with a couple of aid to cross-examinations, one being Pembina's 2023 19 20 annual report, and the other being a Plains investor 21 presentation for Q1 2024. I assume you've had an 22 opportunity to look at those documents and would likely 23 have been very familiar with them anyways? 24 J. SPROTT: Yes for Pembina. Α 25 Α N. TRIM: Yes for Plains.

Okay. And -- so I'm just going to throw some numbers

26

1 at you, and I'm a lawyer, not -- not an engineer, and 2 not a financial quy, so maybe I'm interpreting these 3 things wrong, but I just wanted to -- to explore it 4 with you. So when I reviewed Mr. Stoll [sic] of the -- or --5 6 sorry -- Stott [sic] -- the Pembina 2023 annual report, 7 I read that Pembina's gross revenues for 2023 were \$9.1 billion; is that correct? 8 9 Α J. SPROTT: Could you point me to the page 10 you're referencing, please. 11 Okay. Well, I was hoping we wouldn't have to do this, 12 but that's fine. 13 So if we can call up Aid to Cross Number 6, 14 please. 15 Submissions by T. Myers T. MYERS: Madam Chair, perhaps before we 16 17 start going through Pembina's 2023 annual report, we could understand from my friend what the relevance of 18 Pembina's earnings in that year might be to the need 19 20 for the alteration work that we're talking about at --21 at one crossing in Pembina's case and how that is at 22 all relevant to that question as well as to the 23 question of whether or not the cost of that work should 24 be allocated. 25 Submissions by G. Fitch 26 G. FITCH: Certainly. The relevance is

- 1 I'm -- I want to explore what the true impact on
- 2 Pembina and Plains would be if a cost sharing order
- 3 were issued. That's it. In other words, these are --
- 4 I think you can figure out where I'm going with all of
- 5 this. These are major profitable corporations who are
- 6 saying, Oh, we can't possibly be made to pay for
- 7 pipeline crossings; it'll harm our -- I don't know.
- 8 Maybe they're not saying, It'll harm our business, but
- 9 that's what I'm trying to explore with them, is whether
- 10 a cost sharing order would actually have any impact on
- 11 them financially.
- 12 Submissions by T. Myers
- 13 T. MYERS: And, Madam Chair, I -- I
- 14 think, to be clear, what we've heard today from the
- 15 witnesses and what we've heard throughout the pipeline
- 16 companies' submissions is that they ought not be borne
- 17 with those costs on the basis that their pipelines are
- 18 existing, they've been in the ground for 50 or
- 19 60 years, and it should be and it typically is the
- 20 second-in-time party that would pay for the cost of
- 21 crossing work that they're causing.
- 22 My friend seems to -- to, I quess, think that this
- 23 might be some sort of utility rate proceeding where the
- 24 earnings of a company or other financial information
- 25 about the company might be relevant on the basis that
- 26 those costs are going to be flowed through customers,

i.e., members of the public, but that's not the nature 1 2 of the proceeding that we're here in today. 3 So, again, I don't think any of this information, whether it's in Pembina's annual report or Plains', is 4 at all relevant to the two primary questions that the 5 6 Panel is being asked to -- to determine. 7 THE CHAIR: Thank you very much, Mr. Myers 8 and Mr. Fitch. We'll take a couple minutes. 9 (ADJOURNMENT) 10 THE CHAIR: Please be seated. 11 Thanks for everyone's patience, and I apologize 12 for the delay. 13 Ruling 14 THE CHAIR: We will allow the line of questioning and decide the relevance in our 15 deliberations during decision-making. 16 17 G. FITCH: Thank you, Madam Chair. I would ask Ms. Arruda, then, to take us to PDF 18 page 7 in the document, the annual report of Pembina 19 20 Pipeline Corporation for 2023. G. Fitch Cross-examines Pembina/Plains/SECURE 21 22 Witness Panel 23 G. FITCH: So, Mr. Sprott, maybe, because time has been passing, I'll just ask you -- I'll just 24 25 try to cut to the chase, so to speak.

I take it the numbers that we see in the table at

- the top of this page for things like revenue, profit,
- EBITDA -- that's earnings before interest, taxes,
- 3 depreciation, and -- I always forget what 'A' is.
- 4 Anyways, you know what I -- amortization. That's
- 5 right. I -- I take it those are all correct and
- 6 accurate, to the best of your knowledge?
- 7 A J. SPROTT: Yes, they are.
- 8 Q Okay. And if we could then go to the next Aid to Cross
- 9 Number 7, this next set of questions will be for you,
- 10 Mr. Trim.
- 11 Now, I have to admit, I found this document a
- 12 little harder to understand than the last one, but if
- we can go to PDF page 32. Am I correct in
- understanding that this is a projection -- so this is
- an investor presentation. You're -- Plains is telling
- investors what they think 2024 will look like from a
- 17 financial perspective, and the -- the message --
- 18 top-line message, so to speak, is projected adjusted
- 19 EBITDA of 2.625 to 2.75 billion; is that right?
- 20 A That is correct, 2.625 to 2.725.
- 21 O Okay. Thank you.
- 22 G. FITCH: Ms. Arruda, if we can have the
- 23 Aid to Cross Number 6, the 2023 annual report of
- 24 Pembina, and Aid to Cross Number 7, the investor
- 25 presentation first quarter 2024 for Plains, marked as
- the next two exhibits, please.

1		T. MYERS:	I apologize. No objection.
2		THE CHAIR:	Thank you.
3		I should have asked.	•
4		E. ARRUDA:	So Aid to Cross Number 6 will
5		be Exhibit 95.01, and Aid	d to Cross Number 7 will be
6		96.01.	
7		EXHIBIT 95.01 - 2024	4-03-07 Qualico Aid to
8		Cross #6 - Pembina 2	2023 Annual Report
9		EXHIBIT 96.01 - 2024	4-03-07 Qualico Aid to
10		Cross #7 - Plains Ir	nvestor Presentation First
11		Quarter 2024	
12	Q	G. FITCH: So	o I'll I'll ask this
13		question not specifically	y to either Plains or Pembina
14		but both. Mr. Sprott and	d Mr. Trim, I expect you might
15		want to respond in whatev	ver order you decide to do.
16		But basically, gentl	lemen, would you agree that
17		cost sharing pipeline cro	ossings outside the
18		City of Edmonton are not	going to break the bank for
19		Pembina and Plains?	
20	A	J. SPROTT: Wh	nat I would say is that, you
21		know, if this order is is	ssued and there was, you
22		know the the impact	t to Pembina and Plains and
23		others in the pipeline in	ndustry is going to be a
24		significant amount of und	certainty and a significant
25		amount of chaos, and the	reason for that is that today
26		we have a well-establishe	ed process on how the

- 1 second-in-time who's causing work to -- to take place
- 2 for it to allow us to -- to maintain safe, reliable
- 3 operations, that will become extremely uncertain.
- 4 Today, as I mentioned earlier, this crossing in
- 5 our province, it's a two-way street. We very commonly
- 6 are crossing other people's assets. We, being pipeline
- 7 operators, are crossing other people's assets, and we
- 8 do that solely, 100 percent to -- to our cost
- 9 structure.
- 10 So if an order was made -- what -- the -- the
- 11 challenge -- and I'll get to the point. The challenge
- 12 I'm having is -- is the impact, 'cause if an order was
- 13 made, I'm assuming that the order would be made in --
- in some sort of fairness, so although there -- if the
- order was made 50 percent, for example, there would be
- 16 a negative to pipeline operators, but on the -- on the
- 17 inverse side, there could be a significant benefit,
- 18 'cause I'm assuming that -- that -- that order would
- 19 be -- in some sort of fairness apply to it.
- 20 So, all in all, I can't really answer your
- 21 question on what the financial impact would be, but I
- 22 do know for sure that all industries who have
- 23 right-of-ways with assets in them, linear
- 24 right-of-ways, be it fibre optics, utilities,
- 25 waterlines, et cetera, there would be a significant
- 26 amount of uncertainty in the province.

Now I'll hand it over to Mr. Trim if he wants to 1 2 add anything. 3 N. TRIM: Yeah. I -- I would agree with Α 4 the -- with the comments from Mr. Sprott. I would just add that, you know, in the -- in the case of cost 5 6 sharing, there is no real benefit to a pipeline 7 operator to any second-in-time party coming to cross their asset. 8 9 So I -- I don't know that we would find that as an 10 equitable treatment to our -- you know, our -- our 11 being there in the first place and having been 12 approached by a third party to cross. 13 So it's really a one-way street in our mind to 14 allocate cost sharing in this type of -- of arrangement. It -- it's really -- benefits one side 15 16 only. 17 So, Mr. Sprott, you say there will be uncertainty, and 18 you go so far as to say there will be chaos, but, sir, you would agree with me that a cost sharing order would 19 20 have negligible, if any, impact on Pembina's bottom line? 21 J. SPROTT: 22 Cost-sharing orders -- one Α 23 cost sharing order or multiple numbers of cost-sharing 24 orders over multiple numbers of time? 25 The cost sharing -- cost-sharing orders sought by

Oualico in this case.

- 1 A I -- my personal -- it's not relevant, in my opinion,
- 2 if it would make or break. It doesn't adhere to the
- 3 current industry's practice of how this is completed.
- 4 O Yeah.
- 5 A It would be -- although it would be a deduct to -- to
- 6 our bottom line, it's an adder to -- to the
- 7 second-in -- in-time who's causing the work.
- 8 Q And when Mr. Myers was objecting to this line of
- 9 questioning at the outset, he suggested that I was in
- some confusion about the nature of this proceeding,
- thinking that perhaps it had to do with setting rates
- and -- and -- you know. So I'm not -- but I am
- 13 going to ask: Couldn't you and, likely, wouldn't you
- pass on added costs associated with cost sharing
- pipeline crossings to your shippers?
- 16 A I. BALFOUR: I can answer that.
- 17 So the costs that would be caused are being caused
- 18 by Qualico -- Qualico's decision, are not being caused
- 19 by Pembina or its customers or anything else. And, you
- 20 know, while our agreements are confidential, they don't
- 21 currently have -- it's not currently contemplated in
- 22 the agreements that we have. So the answer is not --
- 23 not now.
- 24 Q So presumably, then, you would --
- 25 A N. TRIM: I -- I would --
- 26 O Sorry.

- 1 A I would like to sort of add -- elaborate --
- 2 Q Go ahead.
- 3 A -- on that as well from a -- from Plains' position.
- 4 It's Nigel Trim.
- 5 You know, I agree with Mr. Balfour. A lot of our
- 6 customer contracts are different timelines, different
- 7 rates. The fundamental common theme, though, is -- is
- 8 it's market driven. And you'll notice that, you know,
- 9 Plains and -- and Pembina are here today representing,
- 10 you know, a common interest in -- in crossings, but we
- are direct competitors in this space, and it's not
- 12 necessarily -- you know, similar to the housing market,
- 13 you know, demand sets -- sets the price in a lot of
- 14 ways. It's no different from how we offer service. So
- I wouldn't describe it as a flow-through cost; it's an
- impact to the bottom line.
- 17 A J. SPROTT: And just further to that, I
- 18 quess, regardless of who's paying for it, if we can
- 19 flow that through to our customers or not or it goes to
- 20 our bottom line, we are not causing this work to
- 21 happen. Our customers are not causing this work to
- 22 happen. Therefore, neither party should be obligated
- 23 to pay for the costs that we're not causing regardless
- 24 who I can flow it through to, even if I could flow it
- 25 through to -- to the Province. They're not the ones
- causing the work to happen.

-1	0	
1	Q	Suppose with me that you had a contract coming up to be
2		renewed, renegotiated in the next year or so and there
3		were an order issued by the AER which, in your view,
4		results in kind of a resetting of the landscape in that
5		now operators are going to be responsible for a lot
6		more pipeline crossing costs than they currently are,
7		wouldn't you negotiate that in your renewal
8		negotiations with your shipper?
9	A	I. BALFOUR: Yeah. I I think our
10		customers would you know, would oppose us. You
11		know, would we would we try to negotiate it in this
12		hypothetical situation? Yes. Would we be successful?
13		I think that's a low likelihood. Like, once again, the
14		customers are not causing this; we are not causing
14 15		customers are not causing this; we are not causing this.
15		this.
15 16		this. The costs that we're looking to recover are those
15 16 17		this. The costs that we're looking to recover are those as a result of the decision of a developer, which we're
15 16 17 18		this. The costs that we're looking to recover are those as a result of the decision of a developer, which we're not opposing the developer here. We're we're happy
15 16 17 18 19		this. The costs that we're looking to recover are those as a result of the decision of a developer, which we're not opposing the developer here. We're we're happy to accommodate the work. We've always been happy to
15 16 17 18 19 20		The costs that we're looking to recover are those as a result of the decision of a developer, which we're not opposing the developer here. We're we're happy to accommodate the work. We've always been happy to accommodate the work. But we're just not you know,
15 16 17 18 19 20 21	Q	this. The costs that we're looking to recover are those as a result of the decision of a developer, which we're not opposing the developer here. We're we're happy to accommodate the work. We've always been happy to accommodate the work. But we're just not you know, it's again, the the costs that we're looking to
15 16 17 18 19 20 21 22	Q	The costs that we're looking to recover are those as a result of the decision of a developer, which we're not opposing the developer here. We're we're happy to accommodate the work. We've always been happy to accommodate the work. But we're just not you know, it's again, the the costs that we're looking to recover are those made by the decision of Qualico.
15 16 17 18 19 20 21 22 23	Q	The costs that we're looking to recover are those as a result of the decision of a developer, which we're not opposing the developer here. We're we're happy to accommodate the work. We've always been happy to accommodate the work. But we're just not you know, it's again, the the costs that we're looking to recover are those made by the decision of Qualico. I understand that that is your position, and I'm happy
15 16 17 18 19 20 21 22 23 24	Q	The costs that we're looking to recover are those as a result of the decision of a developer, which we're not opposing the developer here. We're we're happy to accommodate the work. We've always been happy to accommodate the work. But we're just not you know, it's again, the the costs that we're looking to recover are those made by the decision of Qualico. I understand that that is your position, and I'm happy to move along.

- 1 to advise that it's 2:30. Things have moved slower
- 2 today than I had anticipated, in part because of the --
- 3 the time that the commissioners had to make on the --
- 4 on the two procedural issues. I -- I say this because
- 5 I'm -- I'm done with the corporate witnesses, and I
- 6 know that somebody -- I don't know if it's Mr. Sprott
- 7 or Mr. Balfour -- I believe, from Pembina has a
- 8 conflict tomorrow.
- 9 I -- I don't know that I'm going to get done with
- 10 this witness panel today, and I know Mr. Myers had
- 11 stood up yesterday and said that it would be Plains or
- 12 Pembina's -- I -- I think, both -- strong preference to
- 13 finish today because they wouldn't want to seat the
- 14 panel less one or two people tomorrow.
- 15 I -- I'll give you my position on that. I've been
- in lots of AER and AUC hearings in the past where,
- 17 because of witness constraints, the -- the hearing
- 18 panel has basically said, Look, if Witness 'X' has to
- 19 be done in an hour, we'll just -- we can sort of
- 20 interrupt the cross-examination. If counsel for the
- 21 AER and the Hearing Commissioners have questions for
- 22 Witness 'X', they can ask those questions. Once that's
- 23 done, Witness 'X' can be excused, and then the
- 24 cross-examination just carries on of the rest of the
- 25 panel.
- 26 So I think there's a pretty easy solution to the

- 1 problem identified -- or the concern identified by
- 2 Mr. Myers yesterday, but I did just want to -- to
- 3 advise you that I don't think I will be done today --
- 4 at where -- given where we're at.
- 5 Do you want to ...
- 6 THE CHAIR: Mr. Myers.
- 7 T. MYERS: Yeah. Thank you, Madam Chair.
- 8 And thank you to Mr. Fitch for -- for raising the
- 9 timing issue now.
- 10 As I had indicated yesterday, it would be our
- 11 preference to -- to have our entire panel here when it
- 12 comes time for you folks, the AER Panel and any
- 13 questions from counsel and staff, to -- to have the
- 14 full panel here to be available to answer those
- 15 questions. We had raised that prior to the hearing,
- 16 and our understanding was that we might sit late today
- in order to accomplish that.
- 18 That being said, I -- I don't need to -- to
- 19 dictate your process. We want to be as helpful as we
- 20 can, and we think the best way to do that is with the
- 21 entire panel here.
- I also note that there, I think, is other
- 23 cross-examinations scheduled following Mr. Fitch, so I
- 24 don't know to what extent the other parties have
- 25 questions for the Pembina witnesses, but, again, it
- 26 would be our preference for -- for any questions to be

- 1 responded to by the full -- the full complement to be
- 2 as helpful as we can to the AER.
- 3 THE CHAIR: Mr. Fitch, how much more? Do
- 4 you have an estimation of time?
- 5 And then I'll ask Mr. Dixon if he has any ...
- 6 E. DIXON: Good afternoon. I believe
- 7 that in our prior estimate we had estimated that we
- 8 would have one to one-and-a-half hours of cross for
- 9 this panel. I suspect, based on the able
- 10 cross-examination by my friend, that it will be
- 11 substantively less, and there remains the possibility
- 12 that there may be none at all. So depending on how the
- 13 questioning by my friend goes, we're in your hands in
- 14 terms of what your determination is based on the
- 15 Panel's preference on how to proceed.
- 16 THE CHAIR: Okay. Thank you.
- 17 So, Mr. Fitch, if I understood you correctly,
- 18 you're finished with the corporate representatives, but
- 19 you still have further cross-examine -- and you're
- 20 suggesting AER staff and the Panel ask their questions
- 21 from this panel?
- 22 G. FITCH: I think what would make sense
- 23 is I'll -- I'll just proceed, and we'll see how far we
- 24 get. I know we're supposed to be going until 4:30, and
- 25 we did talk about staying late, but if it appear --
- 26 I -- I guess what I'm thinking is if it appears by 4:30

- 1 that, like, I've got at least another couple of hours,
- 2 I'm not going to want to be cross-examining at 6:30.
- 3 So my thought was we -- we could pause the -- the
- 4 cross, and any questions of the corporate witnesses
- 5 could be put to them so that they could be done today,
- 6 and the experts can come back tomorrow.
- 7 THE CHAIR: Right.
- 8 T. MYERS: And, Madam Chair, it would be
- 9 our strong preference not to have only the experts
- 10 return again. The panel is being seated as a full
- 11 panel. We're ready and willing to sit as long as the
- 12 Panel -- the AER is willing to sit. If that's 6:30, if
- 13 that's 10:30, we're -- we're here to be as helpful as
- 14 we can. So, like I said, we're in your hands, but
- 15 that's our preference, and we certainly don't intend to
- 16 sit just the experts on their own if we can't get it
- 17 all done tonight.
- 18 THE CHAIR: Understood. I just have to
- 19 check timing that -- how -- from our side, how long can
- 20 we sit. I think we can sit late. We said we could.
- 21 Just -- should we confer -- yeah -- okay -- to see
- 22 what's people's -- because people have other
- 23 restrictions outside here, so -- I don't know --
- 24 childcare. I had one hearing that somebody had to go
- 25 because of childcare, so we'll see, and then we'll get
- 26 back to you.

	1	(ADJOURNMENT)
:	2	THE CHAIR: Please be seated.
	3	So upon checking, we are good to stay in this room
	4	till 6. We don't have clearance from security yet to
!	5	stay beyond 6, so let's see how far the but breaking
(6	the witness panel, we'll keep you we'll try to
	7	finish as much as we can today so we don't break the
}	8	witness panel.
9	9	G. FITCH: Thank you, Madam Chair.
1	0	I'm now going to turn to questions for
1	1	Mr. Telford.
1:	2	G. Fitch Cross-examines Pembina/Plains/SECURE Witness
1	3	Panel
1	4 Q	G. FITCH: Mr. Telford, good afternoon.
1!	5 A	R. TELFORD: Good afternoon.
1	6 Q	I'd like to ask that we turn up Exhibit 6.01, PDF 308.
1	7	Thank you.
18	8	So, Mr. Telford, this is the first report that you
1	9	prepared for Plains and Pembina; correct?
2	0 A	That is correct.
2	1 Q	And could we turn to PDF page 314, please. So you list
2:	2	on PDF page 314 at the top there all the type of expert
2	3	witness testimony you've given.
2	4	Sir, my question for you is: Have you ever
2	5	represented a client in an application brought pursuant
2	6	to Section 33 of the Pipeline Act?

- 1 A I have been involved with a -- over the years as a
- landman in that vicinity, yes, in Section 33.
- 3 Q So -- sorry -- you're saying you have been an expert
- 4 witness in a Section 33 Pipeline Act application before
- 5 the ERCB or the AER?
- 6 A No, I have not appeared before as an expert with
- 7 Section 33.
- 8 Q I see. Thank you.
- 9 But I take it from what you just told me, prior
- 10 to being retained by Plains and Pembina in this
- 11 proceeding, you were certainly aware of Section 33 of
- the Pipeline Act?
- 13 A Yes, I am. I've worked for several pipeline companies
- and developers over the years where pipelines have been
- 15 required to be moved.
- 16 Q Okay. So you know, then, that it is possible for a
- 17 party to bring an application before the AER to seek an
- 18 order that a pipeline be altered or relocated and to
- 19 have the costs associated with doing that apportioned
- 20 by the Regulator; correct?
- 21 A I'm aware of that section of the Act, but in all of the
- instances I've been involved with, the two parties have
- 23 ultimately come to an agreement on whether the pipeline
- had to be moved and the costs involved.
- 25 Q Okay. So if we can go back to PDF page 309, please.
- 26 Under Section 2, "Acquisition of Crossings". And then

1 go down to the next page, 310. There. 2 So you -- I'm just going to quote from your 3 report. You say: (as read) It is important to note that the initiating 4 party, Party A, is responsible for all 5 6 crossing costs associated with this project. 7 In some cases, Party B will also charge a nominal fee for administration services. 8 9 So what do you mean when you use the word "is 10 responsible"? 11 It is my experience over the last 35 years, seeing we Α 12 are involved in a lot of crossings, that the person 13 initiating the crossing or asking for the request is 14 responsible for all of the requirements of the crossing and paying for the costs if it needs to be matted, if 15 it needs to be -- there's other stuff that, I guess, 16 we've heard from a civil area from the construction. 17 They're responsible for all of the construction costs. 18 19 Okay. Is it written down anywhere, sir, in 0 20 legislation, regulations, policies, directives that the 21 initiating party must pay? Can you point me to any 22 such ... 23 I cannot point you to any such legislation; however, 24 that is my experience. Like I said, in the last 35 years, I have never seen that varied. 25 26 All right. So when you say it's responsible, that's 0

- 1 your opinion based on your experience?
- 2 A That would be my experience.
- 3 O Got it.
- 4 Sir, you'd mentioned a moment ago that you've
- 5 represented both pipeline companies and developers in
- 6 disputes about relocating pipelines. Did I hear that
- 7 right?
- 8 A That is correct.
- 9 Q Yeah. Isn't it, sir, a matter of negotiation who pays?
- 10 A In those cases, the main aspect was the actual
- 11 relocation moving to accommodate the new development
- 12 proposal. There was never any issue about who was
- paying. It was the developer that was paying to have
- 14 that work done.
- 15 Q Okay. So you -- you have never, in your 35 years'
- 16 experience, been involved in a dispute where the
- developer was questioning the cost of the relocation?
- 18 A No. The costs were pretty straightforward, identified
- 19 by what was to be done, and it was transparent on all
- of the dirt work, the construction, the engineering.
- 21 So that was taken into consideration, and, like I said,
- there has never been any indication that the developers
- 23 weren't going to pay.
- 24 Q Okay. Well, let's -- let's do a hypothetical. Assume
- 25 you are representing a developer about -- in a dispute
- 26 about altering or relocating a pipeline, and assume

1 your client objects to the cost of the crossing being 2 put forward by the pipeline operator. What would your advice to your clients be? 3 4 You'd have to go identify what the route of the Α objection is on the cost and how it came about, and 5 6 then I'd advise to get legal counsel to go forward and 7 make any issues that they may choose to to move it forward. But, like I said, in all the stuff I've been 8 9 involved with, that has never been the case. 10 usually is a relocation and who and when is going to be 11 doing the reconstruction. 12 Would your advice to the developer be, You just have to 0 13 suck it up and pay? 14 Α With my experience of the developers and working with it from a valuation point of view, those costs are 15 already inherently put in when they make the purchase 16 17 of the property. So as -- I have a long list of what 18 they look at in terms of purchasing a property, all of the possible issues that might be involved, and they 19 20 consider that before going forward. That's just the 21 developers I've worked with. 22 Would you advise your client to file an application under Section 33 of the Pipeline Act, or would you tell 23 24 them to talk to a lawyer about that? 25 T. MYERS: Madam Chair, Mr. Telford is 26 appearing here as an independent expert witness.

1		outlined his experience as a realtor, an accredited
2		appraiser, a landman, a surface rights compensation
3		expert. He's not here as a lawyer. He's not advising
4		clients on anything. If there's a question about how
5		he would deal with a situation that relates to his area
6		of expertise, I think that's fairly put to the witness,
7		but he's not purporting to be here as a lawyer as I
8		think the questions are trying to suggest.
9		G. FITCH: No. I think it was pretty
10		obvious from my last question I wasn't suggesting that.
11	Q	G. FITCH: Sir, you you have
12		expertise, you have told me you have been involved in
13		lots of disputes about relocating pipelines, and I'm
14		trying to understand what you I I won't use the
15		word "advise" what kinds of discussions you have
16		with your clients when you're in that kind of a
17		situation. And the the the hypothetical I put to
18		you is: You're representing a developer, and the
19		developer objects to the cost of the relocation or
20		alteration. What would you tell him?
21	A	R. TELFORD: In my cases, I am usually one
22		of the negotiators or dealing with the issue, so that
23		is my part of that.
24		In dealing with developers and working for them,
25		they're very sophisticated. They have their own
26		experts internally on how they've dealt with these
1		

1		things in the past. They have lawyers, engineers, cost
2		people, and so that would go back into their purview.
3		I wouldn't get into that agreement or that argument
4		with them.
5	Q	Okay. If we could go down to PDF page 310, please.
6		And I'm just interested in your discussion of the
7		public interest. And in the first paragraph, you quote
8		from the amended application filed by Qualico, and
9		and the the passage that you quote says: (as read)
10		The reality that these neighbourhoods face is
11		high sensitivity to the price point of
12		housing. Developers are forced to offer
13		properties at a substantial discount compared
14		to established neighbourhoods in order to
15		compete. Adding costs in price-sensitive
16		areas exacerbates the erosion of
17		affordability. Therefore, developers face
18		added stress and risk that inhibits their
19		ability to provide necessary housing and
20		ultimately deters investment.
21		So that's that's the quote from Qualico's
22		application.
23		The sentence that follows is then a comment from
24		you addressing that; right?
25	A	That is correct.
26	Q	Okay. And so what you say then, is: (as read)

1		The one aspect that this submission did not
2		consider was the purchase price of the land.
3		Based on the experience of Qualico, it would
4		be expected that costs associated with the
5		pipeline crossings would have been taken into
6		consideration in the purchase price.
7		So I'm interested, sir, in the introductory words of
8		that sentence where you say: (as read)
9		The one aspect that this submission did not
10		consider.
11		So I just simply would like you to tell me, apart from
12		the failure to consider the purchase price of the land,
13		I I take it you agree with the rest of the
14		statement, do you?
15	A	The statement, I think, speaks for itself and is based
16		on what they've identified dealing with costs. It's my
17		opinion that they would have looked at all this
18		information and used a purchase price in which they
19		would meet their expectations. So that's where I'm
20		getting at. In order to obtain their long-term goals,
21		a lot of this information was known prior to the
22		purchase that they would consider that so they would be
23		able to meet their investment goals.
24	Q	Well, let's break it down, then, sir. Let's start
25		with: (as read)
26		The reality is that these neighbourhoods have

1		a high sensitivity to the price point of
2		housing.
3		Do you agree with that?
4	A	I think that excuse me. I think that any
5		neighbourhood has a price point depending on what
6		you're going to build. This neighbourhood is unique in
7		itself, is it has a significant variation in
8		development. So I think they would take that into
9		consideration and see where those price points end up
10		when they get down to the lot prices and the house
11		prices.
12	Q	So I wasn't able to understand if you agreed with that
13		or not. Do you agree that: (as read)
14		The reality that these neighbourhoods face is
15		high sensitivity to the price point of
16		housing.
17		Do you agree with that, sir?
18	A	Neighbourhoods, they do they're all price point.
19		Different neighbourhoods have different price points.
20	Q	Right. The sentence, though, says that: (as read)
21		These neighbourhoods have a high sensitivity
22		to price point of housing.
23		Do you agree with that? Last time I'll ask.
24	A	They may, but we're at the preliminary phase of
25		development right now, so we don't know what the exact
26		price points are.

Do you agree that developers are forced to offer 1 0 2 properties at a substantial discount compared to 3 established neighbourhoods in order to compete? That I haven't found. Most of the time, new homes are 4 Α 5 actually worth more than existing neighbourhoods, so 6 that I don't totally dis -- or I don't agree with. 7 Do you agree with adding costs in price sensitive areas 0 exacerbates the erosion of affordability? 8 I believe if you have additional unexpected costs that 9 Α 10 you couldn't plan in, maybe regulation changes and 11 things, that that could impact. 12 So that's a qualified "yes", is it? 0 It is a qualified "depends on the situation". 13 Α 14 All right. So then the next paragraph you say: 15 (as read) Although the road crossings are a cost of 16 17 development, the probability of them being a significant cost to the purchaser is 18 19 extremely low. 20 Right? That's what you say? That is correct. 21 Α 22 So would you agree with me that the developer 23 would be in the best position to know whether the 24 addition of these costs will become significant and an 25 impediment? Would you agree with that?

I believe the due diligence should be done in the

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Α

1		review of information out there so they can have
2		realistic values, and I believe there was some
3		significant values of the potential costs crossing this
4		in the previous ASP, so that should have been taken
5		into consideration when they were purchasing the land.
6	Q	So what if you you say that the probability of
7		crossing costs being significant is extremely low, but
8		what if the developer considers that they're actually
9		significant? What happens then?
10	А	They may have to decide whether they want to purchase
11		this property or if they've already purchased it, there
12		may have to be adjustments in the development of the
13		neighbourhood, maybe changing density, maybe changing
14		different types of developments, having more houses to
15		sell. We've seen this has gone up by several hundred
16		houses or dwellings since the first ASP, so some of
17		that can be calculated in during the planning phase.
18	Q	Right. And if if the developer considers that the
19		added costs have become significant enough that they
20		choose not to proceed with the development, so they
21		don't buy the land, and they don't choose to proceed
22		with the development, what impact will that have on
23		housing supply?
24	A	It's likely they'll move on to another piece of
25		property and develop that, and it's also possible that
26		another developer will come along and purchase this and
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1		develop it, depending on different investment criteria.
2	Q	So it's as simple as, I think those that development
3		is getting a little bit pricey. I'll just move on and
4		do a different one? Is that the way developers work?
5	A	Developers look at what's available. They plan a long
6		ways out, and they take a look at what lands feed
7		are will fit their economic criteria for buying
8		land.
9	Q	So still on page PDF page 310, the second-last
10		paragraph, you say: (as read)
11		It should be noted that the market sets the
12		price of residential lots. Although a
13		developer has input into the process by
14		determining size, style, and amenities, it is
15		ultimately the purchaser that will determine
16		what they are willing to pay for a property
17		regardless of the developer's input cost.
18		So, sir, again, would you agree with me like agree
19		with me that sophisticated developers like Qualico have
20		expertise and experience in determining the price of
21		lots?
22	A	I would I believe that they have expert experience
23		in developing lots. When it comes to pricing,
24		depending on how long it takes to develop, that will be
25		up to the market. It may be a very tight market or a
26		very soft market by the time those come onto the

1		market, and at that point they're going to compete with
2		other product that's out there, and, in this case, just
3		looking at what is sold so far, there's a almost a
4		hundred-thousand-dollar variation between the different
5		types of lots, and depending on whether you're buying
6		bulk lots or not, you get a discount. So there is
7		the market is working in this neighbourhood. There is
8		flexibility on pricing. It's just not that they set
9		one price, and that's what they're going to take,
10		nothing less, nothing more. It depends on the
11		purchasers.
12	Q	Yeah. But the the purchasers don't bid a price.
13		The home builders in new neighbourhoods, like Marquis,
14		offer lots for sale at a certain price. I think what
15		you're saying is if the price is too high, then the
16		lots won't sell; if the price is too low, the lots will
17		sell, but the developer will earn less money. Isn't
18		that sort of how it would work, sir?
19	A	I think what I was saying is that they usually start
20		off with some initial prices based on what they want to
21		get back on their economic return based on the actual
22		price of all the inputs that they've calculated and
23		also based on independent appraisals depending on
24		what's happening in the adjoining neighbourhoods.
25		In saying that, in some neighbourhoods, you'll
26		start off is with one price at one point, and
I		

	then if there's a real big rush on it, they will
	increase prices as it goes along. It's also the
	opposite is if you can't sell it, there may be
	discounts, but, like I said, in this area, the values
	have been going up over the last eight to ten months.
Q	Are you yourself a developer?
А	I am not, no.
Q	Do you think you have more expertise in the development
	of communities like Marquis than Qualico?
A	I think I probably have a significant amount of
	knowledge on the valuation of real estate, but I do not
	have it in the development. I know expected returns,
	what they like to see, because I work with them, but
	when it comes down to it, the final market valuation
	ends up being associated with appraisers 'cause without
	appraisers you don't get financing, and if we don't put
	the number on it, it doesn't sell.
Q	Sir, would you agree that if input costs are too high
	to be able to market the lots at a price that
	purchasers are willing to pay, the result is that,
	effectively, the development is not economic, and the
	lots won't be developed?
А	That is a possibility, and it depends on the economics
	of the time. We've seen that happen through the
	fluctuation, especially in Alberta over the years,
	depending on the supply and demand.
	A Q Q

1 0 Okay. 2 G. FITCH: Could we turn to PDF page 311, 3 please. 4 G. FITCH: So here you're addressing the argument made by Mr. Morrison, in his first report, 5 6 that the amount paid for the rights-of-way in 1968 and 7 1971 were quite low, that this is the paragraph that begins, "if the two examples are reviewed in more 8 9 detail"; correct? 10 Α Correct. 11 And you -- you indicate that the 1967 agreement Yeah. 12 was \$8,500 or \$2,537.31 an acre, and the 1971 13 right-of-entry order was \$7,260 or \$1,680.55 an acre; 14 correct? 15 Correct. Α 16 And you say: (as read) 17 This compensation far exceeds the average agricultural value of \$74 per acre for the 18 Province of Alberta for the same period of 19 20 time. 21 Correct? 22 That is correct. Α 23 Could we please turn to Exhibit 64.05 and PDF 24 page 5. 25 So, firstly, you'll agree with me that the 26 document we're looking at is the decision of the Public

- 1 Utilities Board in 1971 in relation to compensation for
- 2 the -- I think it's the Plains right-of-way -- or --
- 3 sorry -- right-of-entry order. Maybe it's Pembina.
- 4 A Is this the Plains or the Pembina one? I just ...
- 5 Q Well, one -- one was right-of-way -- was a voluntarily
- 6 negotiated right-of-way. This one was -- I think it's
- 7 the Plains pipeline, and this one is a right of entry
- 8 order. Anyways, it doesn't matter.
- 9 A It -- this is actually the Pembina pipeline.
- 10 O Is this the Pembina one?
- 11 A Yes.
- 12 Q Okay. So -- so you see there the paragraph beginning
- "Evidence relating to the market value"? Do you see
- 14 that?
- 15 A Oh, I'm one page off on the -- I don't have a screen in
- front of me, so I'm working off my computer.
- 17 Q It's -- it's hard copy--
- 18 A Okay.
- 19 Q -- page 4.
- 20 A There we go.
- 21 O Yeah.
- 22 A Yeah. Yes, I --
- 23 O So --
- 24 A -- see that.
- 25 Q Basically the applicant, who was the -- the pipeline
- company, and an appraiser, Mr. Caithness, and his

- 1 evidence about market value is summarized -- if we can
- 2 just go down now in the quotation, the first paragraph
- of which says: (as read)
- 4 The value of the subject property per acre of
- 5 one quarter section unit is \$600 per acre.
- 6 Do you see that?
- 7 A I see that.
- 8 Q Right. So what was the point of pointing out in your
- 9 report that the average agricultural value of land in
- 10 1971 was \$74 per acre?
- 11 A That was the average value of agricultural land on
- 12 'V' Day, December 31st, 1971, and it was a quick
- indication that what they paid for the right-of-way was
- significantly higher than the average agricultural
- 15 value.
- 16 Q Yeah, but who cares what the average agricultural value
- 17 was? The appraiser retained by the pipeline company
- 18 provided an opinion that the value was \$600 per acre,
- 19 so why do we care what the average agricultural value
- 20 was?
- 21 A It was just a ballpark identifying that the values were
- 22 higher than agricultural values.
- 23 Q Well, isn't your opinion expressed in your second
- report that the highest and best use of the property in
- 25 1971 was agricultural?
- 26 A The immediately highest and best use would be

1		agricultural. There was some indication that there
2		could be some country residential, but it had not been
3		approved at that point in time, and that results in
4		some demand, and that's where Mr. Caithness went with
5		his report or part of his report.
6	Q	Okay. Had you read this Public Utilities Board
7		decision when you wrote your first report?
8	A	No, I had not.
9	Q	There you go. Okay.
10		Okay. So I'd like now to look at your second
11		report, so that's Exhibit 71.04. So on the page that
12		we're looking at, PDF page 1 of Exhibit 71.04, you're
13		referring to I think you're responding in this
14		report to Mr. Morrison's second report; correct?
15	A	That is correct.
16	Q	Okay. And you say that the author of the Stantec
17		report this is the second paragraph specifically
18		states that the phrase restrictions to development and
19		the net developable acres as cited from the Telford
20		report is associated with the issue of highest and best
21		use.
22		And then you say, this statement has been taken
23		out of context, as the sentence in the Telford report
24		was associated with purchase negotiations, and then you
25		reproduce what you said in its entirety.
26		And so I just want to have you confirm that what

1 you're responding to here is a statement by 2 Mr. Morrison when he said: (as read) 3 What is absolutely clear in this case and recognized by the statement in the Telford 4 letter that the pipeline's imposed 5 6 restrictions to development and net developable acres is that the development of the land to its highest and best use value is 8 9 impaired by the presence of pipelines. 10 So that's what you're responding to, right, that 11 statement that I just read? 12 That is. Α That is true? 13 Sorry. That ... 0 14 Α That is what I'm responding to. 15 Okay. Thank you. 0 So, sir, a pipeline running through a quarter 16 17 section is a restriction to development or it may be, isn't that true? 18 It is a potential restriction, depending on how it is 19 Α 20 accommodated in the development. 21 And -- and would you agree that, all things Q 22 being equal, a parcel of land without a pipeline running across it is more attractive for development 23 24 than one with a pipeline running across it? 25 Α It may take less planning, depending on what type of 26 development you're going to do.

- 1 Q Okay. So is that a qualified yes?
- 2 A In some cases, it would be; in other cases, it can be
- accommodated into different neighbourhoods and to
- 4 actually increase some of the amenities, such as bike
- 5 paths, such as sports fields, playgrounds can all be
- 6 accommodated because there is a certain amount of
- 7 acreage in every quarter section that has to be green
- 8 space, so it really depends on the pipeline and the
- 9 area.
- 10 Q Thank you.
- 11 But you have confirmed for me that a pipeline
- 12 running through a quarter section may be a restriction
- to development that would be less desirable for that
- reason than a quarter section with no pipeline running
- 15 through it?
- 16 A It'll take more planning to accommodate the
- 17 right-of-way, yes.
- 18 O Well -- and the right-of-way might actually impede
- 19 development?
- 20 A It may or may not impede the development. It can
- 21 actually add benefit, as I've just mentioned.
- 22 Q Okay. So as the expert on surface rights compensation,
- 23 I take it, sir, you would agree with me that the
- compensation paid to Mr. Sheckter in 1971 was in no way
- a prepayment of possible future pipeline crossing
- 26 costs?

- 1 A It was the fee simple value for the taking at that
- 2 time.
- 3 Q Right. So you agree with what I just said? It is --
- 4 it was in no way a prepayment of possible future
- 5 pipeline crossing costs?
- 6 A I don't believe it would be.
- 7 Q Okay. Thank you.
- 8 And you might have touched on this already in your
- 9 direct, but you would agree with me that under the
- 10 Surface Rights Act, the basic categories of
- 11 compensation are, firstly, market value; secondly, loss
- of use; thirdly, adverse effect on the remaining land;
- and, fourthly, damages?
- 14 A Since 1983, those are the categories, yes.
- 15 Q Thank you.
- 16 A It wasn't the categories at the time of taking.
- 17 Q And would you agree with me that -- I think you said
- 18 this earlier, but compensation for adverse effect is a
- onetime payment, isn't it, sir?
- 20 A That is correct.
- 21 O Yeah. Sorry. That is correct?
- 22 A That is correct.
- 23 O Okay. Thank you.
- 24 A It's a onetime payment for possible impacts.
- 25 Q And you'd agree with me that the Land and Property
- 26 Rights Tribunal has no jurisdiction to deal with

compensation claims arising from a pipeline, that is, 1 2 adverse effect claims, once the pipeline is in 3 existence? On today's legislation, they just deal with damages, so 4 Α that would be correct. 5 6 Thank you. 0 7 Sir, would you agree that as time passes and the land use of the parcel through which the pipeline runs 8 changes, the adverse effect on the land from the 9 10 pipeline may also change? 11 The pipeline's there, so I'm not quite sure, but it is Α 12 a right-of-way. There may or may not be developer 13 restrictions and may or may not be accommodated in 14 future uses, so it really depends on the potential use and planning whether it will have an adverse effect. 15 So I think the easy thing to do is just to take 16 Right. 0 17 the facts of this case, which is that in 1971 Mr. Sheckter's land was basically a quarter section 18 undeveloped; now the southeast of 5, which I believe 19 20 was his quarter section, is part of a comprehensively 21 planned area. There's an area structure plan. 22 a neighbourhood structure plan, and part of the first neighbourhood is actually under development. 23 So would you agree with me, sir, that in a case 24 25 like this, the adverse effect from the pipeline is 26 greater now than it was in 1971?

Well, I think the -- looking at it is the -- well, 1 Α 2 looking at the pipeline, it's been accommodated into 3 the planning and development. So there are some 4 impacts, but those have been dealt with in development. In terms of adverse effect, I'm not sure what type 5 6 of impacts would be on the adjoining land. 7 talking about the fact that there's a right-of-way 8 green space. So I'm not sure exactly what you're 9 defining as "adverse effect". It's usually a loss of 10 value to the remaining land. 11 Yeah. No. I -- and I understand that. 12 What you -- Mr. Gerein, when he testified, talked 13 about -- and, Mr. Romanesky, if you want to jump in, 14 that's fine. But he talked about the challenge of what he described as "planning in triangles". So you've got 15 a, you know, a -- a diagonally routed pipeline through 16 17 a piece of land, you're now creating a neighbourhood structure plan, and you end up with a bunch of weird 18 triangular-shaped parcels. And Mr. Gerein's evidence 19 20 was that is an adverse effect. Would you agree with that? 21 22 I -- I wouldn't believe that that's an adverse effect Α 23 under the surface rights. It's not a drop in value of 24 the land or an impact on the land. I believe that is a 25 planning issue. 26 And I'd be happy to turn it over to Mr. Romanesky

for a minute to discuss that further.

- 2 A B. ROMANESKY: Thank you.
- 3 Mr. Fitch, I remember the testimony yesterday or
- 4 two days ago or yesterday about the designing in
- 5 triangle, and there was some discussion about
- 6 efficiency and the loss of efficiency in -- in their
- 7 design and their approach to it.
- 8 I -- I think my opinion on this has always been
- 9 the same, is of course it's going to require additional
- 10 design exercise, but there's -- especially in a
- 11 situation where we have a blank slate where we don't
- have a community built, we don't have a community
- completely designed, there's avenues to make sure we
- 14 can minimize those impact.
- 15 The neighbourhood structure plan that we have
- that is approved also introduced some elements of
- 17 integrating the pipeline into the front yard of -- of
- 18 the properties and -- and pathways and so on. So I
- 19 think there's ways to integrate the pipelines most of
- the time in large-scale development like this one.
- 21 Q Well, the -- the -- the fact that you have to make
- design changes to accommodate for the pipelines means,
- 23 I would submit to you -- tell me what you think --
- 24 means that the development is less efficient. Isn't
- 25 that true, Mr. Romanesky?
- 26 A Well, there's some examples where the front-facing

homes to pipelines, for example, in the -- in the area 1 2 structure plan, where we go from a traditional design 3 of a street in front of the house and a lane in the 4 back of the house. Some of those design that are put into the area structure plan show that we eliminate 5 6 the -- the street in front of the house, turn into open 7 space, and only have a lane access in the back. situation like this one, Mr. Fitch, it would be a -- it 8 9 would be a gain for the developer to be able to use a 10 pipeline to justify the removal of a road altogether. 11 So there's element of design, that, yeah, it may 12 require a little bit more design work, but you can 13 finish with even a better design sometimes. 14 Well, if you have to convert land that would otherwise 0 15 be developed into green space, doesn't that adversely affect the economics of the development? 16 Because you 17 would have had 'X' number of lots that you could sell, and now you have 'X' minus 'Y' lots. 18 19 Well, in the example that I'm giving you here, if you Α 20 can visualize having a road being there or just having an open space, there's no lost in -- in that example. 21 22 Well, you've given me one example, sir, but the -- the mere fact you have to design around these pipelines 23 makes the whole exercise less efficient and less 24 25 economic, doesn't it? 26 Α Mr. Fitch, the -- the word "efficiency" was used

in direct evidence yesterday as well. I think
there's -- has to be a bit of a definition around the
word "efficiency" or essentially using so -- some of
the elements that constitute efficiency.

If we look at density -- and you mentioned "density" just -- just now -- I haven't seen any indication that the objective of the 30 to 40 units per acre in the area structure plan area is not being met because of the presence of that -- that pipeline. So efficiency when it comes to density, I think, can be achieved with distributing densities in an area where there wasn't any pipeline infrastructure.

Often we look at efficiencies with -- and developers will -- will do this, look at efficiency with the amount of linear road per units that they will have in their development. I -- I haven't seen any evidence that it would necessarily increase the amount of road to be achieved, and there's some examples where we can reduce it.

So I think when we talk about efficiency, if we use certain elements of what we consider to be efficient, I think a lot of them can be mitigated in a situation like this, especially, like I say, when we have a -- a blank slate and we can design a large tract of land.

26 Q Thank you, sir.

1 I'm going to return to you, Mr. Telford. 2 you agree, sir -- and I -- I appreciate you're not a 3 lawyer, so if you don't feel comfortable answering the 4 question, that's fine. But would you agree with me that under the Pipeline Act, once a pipeline is 5 6 abandoned, the fact that it's abandoned does not 7 relieve the licensee for further abandonment or other work, nor does it relieve the licensee from the 8 9 responsibility for the costs of further abandonment or 10 other work? 11 R. TELFORD: I'd have to look at that Act. Α 12 It seems familiar, but it also depends on how it's 13 abandoned. 14 Mr. Telford, do you -- would you agree with me that a pipeline easement or right-of-way cannot be registered 15 in a land titles office in Alberta? 16 17 Α I missed it. You're fading out a little bit or ... 18 Oh, sorry. 19 Would you agree with me that a pipeline easement 20 or a right-of-way cannot be registered in a land titles office in Alberta? 21 22 An easement agreement cannot be registered in a land Α 23 title? 24 You're right. I've missed a key point in --0 Sorry. 25 Α An easement --26 -- the question here. 0

- 1 A -- can be. We do it all the time.
- 2 Q Yeah. Not on a public road right-of-way. My
- 3 apologies.
- 4 A That -- on public lands?
- 5 Q Where a pipeline right-of-way crosses a public road,
- 6 you can't register the right-of-way because there's no
- 7 title to the road, is there?
- 8 A That is correct.
- 9 Q Okay. Thank you. And I apologize for the confusing
- 10 beginning there.
- 11 And would you agree with me that no pipeline can
- 12 be constructed across a public road without the
- approval of the local authority?
- 14 A I -- I don't know if there's any appeal, but you do --
- in all instances I've dealt with, we've always got a
- 16 approval.
- 17 Q Okay. So if you imagine a pipeline right-of-way that
- runs through private land and then crosses a public
- 19 road allowance and then carries on running through
- another parcel of private land, you have this situation
- 21 where the -- the -- the pipeline operator has a
- 22 right-of-way agreement over the private land on either
- 23 side of the pipeline, but its rights to cross the road
- are by virtue of a crossing agreement with the local
- 25 authority; isn't that right?
- 26 A I am not sure if that's a hundred percent the case, but

- I would say it's [sic] common is that you have a
- 2 crossing, whether it's Crown land, whether it's
- 3 municipality, provincial.
- 4 Q And, sir, would you agree with me that, in this case,
- 5 Meridian Street was already existing when these two
- 6 pipelines were constructed?
- 7 A I think we're starting to get into legal, but I believe
- 8 there's a road allowance surveyed there.
- 9 Q Yeah. And so the rights that Pembina and Plains have
- 10 to cross Meridian Street would have been originally
- 11 granted by -- what would it be -- Strathcona County in
- 12 1968 and 1971 presumably by way of a crossing
- 13 agreement; correct?
- 14 A I don't think this is -- is this in Strathcona County,
- 15 or is it in Sturgeon?
- 16 O Whatever. It doesn't matter.
- 17 A I -- I believe it would be Sturgeon County.
- 18 O Okay. Well, you've corrected me, but you haven't
- 19 answered my question. So I'll change it to Sturgeon
- 20 County for you.
- 21 The right that Plains and Pembina have to cross
- Meridian Street would have originally been granted by
- 23 Sturgeon County in 1968 and 1971 presumably by way of a
- 24 crossing agreement; correct?
- 25 A There would have been a consent, yes.
- 26 O Okay.

- 1 A A lot of times in the municipalities, it's not a
- 2 crossing agreement; it's actually a consent agreement.
- 3 O So, sir, doesn't -- doesn't that mean that the
- 4 County's, now the City's, interest in the public road
- 5 right-of-way is first-in-time to Plains' and Pembina's
- 6 interest under the crossing agreement it had to enter
- 7 into with the County?
- 8 A I'm not sure if I understand that question. Is it to
- 9 do with rights on -- like, the County was there first?
- 10 Q The County was there first.
- 11 A I -- I'll agree with that.
- 12 O Yeah. So now the land has been annexed into the
- city of Edmonton, and the City, through the ARA
- 14 steering committee, has asked Qualico to bring an --
- to -- to build this arterial road and has supported an
- application to this Regulator to construct a new
- 17 arterial road in the City's right-of-way. So according
- 18 to the logic that it underpins your client's position,
- shouldn't the operator as the second-in-time interest
- 20 pay?
- 21 A This is getting too -- above the appraiser in me. It's
- 22 heading down the legal -- so I don't -- I don't think I
- can answer that.
- 24 Q Okay. But you understand what I'm saying? The road
- was there first. The right-of-way agreement that
- 26 Pembina has and the right-of-way agreement that Plains

I				
	1		have doesn't give them a	right to cross the road. The
	2		right to cross the road	was granted by the municipality
	3		in a crossing agreement.	You can
	4	A	Probably	
	5	Q	agree you can agre	e that far; correct?
	6	A	Probably at that time by	a consent.
	7	Q	Okay.	
	8	А	Not an agreement.	
	9	Q	Thank you.	
	10		So I'm going to ret	urn to you, Mr. Romanesky.
	11		G. FITCH:	But before I do, it's 3:30. I
	12		know we've had several u	nscripted breaks, but I
	13		wouldn't mind a scripted	one, if that was okay.
	14		THE CHAIR:	Would ten minutes be
	15		satisfactory?	
	16		G. FITCH:	Sorry. Yeah, ten minutes is
	17		fine.	
	18		THE CHAIR:	Yeah.
	19		G. FITCH:	Okay.
	20		THE CHAIR:	'Cause I am also cognizant of
	21		all the different limita	tions we have today, so
	22		G. FITCH:	Yeah.
	23		THE CHAIR:	3:35 we'll be back.
	24		G. FITCH:	Okay. By my watch, it's 3:30.
	25		That's five minutes. I	know that clock seems to be
	26		about three minutes slow	•

	1		THE CHAIR:	Is it slow? Okay. So 20 to.
	2		G. FITCH:	Thank you.
	3		(ADJOURNMENT)	
	4		THE CHAIR:	Please be seated.
	5		Before we begin aga	in with the cross-examination,
	6		let's talk logistics. S	o we checked, and do we have
	7		everyone? I suppose	
	8	A	J. SPROTT: W	e're missing Mr. Trim.
	9		THE CHAIR:	Okay.
	10		You didn't miss muc	h. Logistics.
	11		So we checked, and	we can only stay till 7 because
	12		court reporters won't be	available, and I heard you
	13		indicated you don't want	to stay beyond 6:30, so noted.
	14		Mr. Myers, you ment	ioned one of your witnesses
	15		won't be available th	at was in a correspondence to
	16		Ms. Arruda that one of y	our witnesses won't be
	17		available tomorrow. So	we'll see what how much we
	18		can achieve till 6:30, a	nd then if you can if it's
	19		satisfactory for you to	sit your whole panel minus one,
	20		we may have to do the qu	estioning from AER staff
	21		tomorrow.	
	22		T. MYERS:	Yeah. Thank you.
	23		And and that was	the plan all along. It was
	24		only on on the potent	ial that we could finish today
	25		and have everybody here	for the questions. That would
	26		be fantastic. Everyone	was planning to be here
1				

- 1 tomorrow with the exception of one, so if that's how we
- 2 have to proceed, that -- that's just fine.
- 3 THE CHAIR: Okay.
- 4 T. MYERS: Thank you.
- 5 THE CHAIR: So, Mr. Fitch, we will go with
- 6 the flow of your cross-examination. When you feel that
- 7 we need a break, just let me know. If you think we are
- 8 done for the day, let me know. We are flexible here.
- 9 J. BAKER: Excuse me, Madam Chair. If I
- 10 may, this is Jesse Baker, one of the counsel for
- 11 Keyera. I just wanted to -- this will be a
- 12 hypothetical. Let's say that.
- 13 G. FITCH: Another one.
- 14 J. BAKER: In the event that we do finish
- 15 with the cross-examination of the Pembina panel today,
- 16 but I may not be here at that time, I anticipate that
- 17 the Panel may wonder about the possibility of
- 18 questioning of Keyera's witness happening tomorrow, so
- 19 I'd like to address that now, if I may, in case I'm not
- 20 here when you might want to ask that question later, if
- 21 that makes sense.
- 22 THE CHAIR: So let me see if I understood
- 23 you correctly. You're suggesting that you want --
- 24 instead of having Keyera come in on Monday, you -- no?
- 25 J. BAKER: No. Sorry. I'm saying that
- 26 if the Panel were to ask about the possibility of

Keyera doing tomorrow, I wanted to confirm that 1 2 Keyera's witness is not available tomorrow. 3 if we are done with Pembina today somehow, Keyera's 4 witness is not going to be available tomorrow. 5 want to mention that now in case you ask that later and 6 I may have left by that point. 7 THE CHAIR: Oh, for sure. Yes. was -- that was, I think, communicated to us in a 8 9 letter. I -- I believe the letter 10 J. BAKER: 11 mentioned that Keyera's other counsel and main counsel, 12 Mr. Duncanson, would not be available tomorrow, but 13 I'm -- I quess I'm confirming now that the witness for 14 Keyera is also not available tomorrow. 15 THE CHAIR: Okay. So, for clarity, if we 16 finish today, which is not -- may not happen, we finish 17 tomorrow early, everybody has a Friday afternoon off. 18 Thank you. J. BAKER: Thank you, Madam Chair. 19 20 G. FITCH: All right. I think I was 21 going to -- well, I know I was going to turn to 22 Mr. Romanesky next. 23 So if we could turn up Exhibit 6.01, PDF page 317, 24 please. 25 G. FITCH: So, Mr. Romanesky, you can 26 confirm this is the first report you prepared for your

- clients, and this is a reply to Mr. Morrison's first
- 2 report, which was dated August 13, 2021?
- 3 A B. ROMANESKY: That's correct.
- 4 Q Okay. Could we go to PDF page 322, please. All right.
- Just a couple of questions about your CV, sir, and your
- 6 qualifications. Are you a member of the Canadian
- 7 Institute of Planners?
- 8 A I am not.
- 9 Q Are you a member of the Alberta Professional Planners
- 10 Institute?
- 11 A I am not.
- 12 Q No. So given that you are not a member of the Alberta
- 13 Professional Planners Institute, you are, obviously,
- not required to comply with the APPI's professional
- 15 code of practice; correct?
- 16 A I am not a member of the association, no.
- 17 Q Yeah. You're not required to comply with the APPI's
- 18 continuous professional learning program either;
- 19 correct?
- 20 A That's correct.
- 21 Q Okay. And my understanding is that only -- in Alberta,
- 22 only APPI-regulated members can refer to themselves as
- 23 a registered professional planner; correct?
- 24 A That's correct. The association has the rights on the
- designation RPP, and so if you decide to become a
- 26 member, you can use the letters RPP after your name.

- 1 Q Right. And so you, sir, cannot and do not, to be fair
- 2 to you, use the registered professional planners
- designation when you sign reports, do you?
- 4 A That's correct.
- 5 Q Okay. I'd like to take you -- if we can turn now to
- 6 Exhibit 5.01. So that should be our -- Qualico's
- 7 application. And turn to PDF page 10, please. And
- 8 just scroll down a little. That's good.
- 9 You would agree with me, sir, that the Edmonton
- 10 Metropolitan Region growth plan contemplates the
- 11 population of the Capital Region growing from
- 12 approximately a -- 1.1 million in 2008 to 1.7 million
- in 2043? Or perhaps that was the old plan, the capital
- 14 regional plan.
- 15 A Sorry. You're a little -- it's a little quiet from
- 16 here. I -- I can't hear you very well.
- 17 Q Okay. That's fine because I garbled the question, so I
- 18 get a do-over.
- 19 A Something about the project -- projection of population
- 20 that is --
- 21 Q Something -- something about getting tired.
- Okay. So I was asking whether you would agree
- 23 with me -- new question -- that the Edmonton
- 24 Metropolitan Region growth plan projects an increase in
- 25 population in the Edmonton Metropolitan Region from
- 26 1.2 million to 2.2 million by 2044.

- 1 A That -- that's what's there, and I -- I don't have
- 2 any -- anything to say anything otherwise, but that --
- 3 that's correct --
- 4 Q Okay.
- 5 A -- I would believe.
- 6 Q And if we can just scroll down to the top of the next
- 7 page. That's good.
- 8 And would you agree that the growth plan
- 9 identifies the Horse Hill area as a priority growth
- 10 area?
- 11 A That's correct.
- 12 Q Okay. And would you agree that the Horse Hills
- district is shown in the planning documents as growing
- 14 from a current estimated population of 3,000 to a
- population of 65,000 when Edmonton's population reaches
- 16 2 million?
- 17 A Yes. And that's based, I believe, on the area
- 18 structure plan from 2018. I think they're talking
- about 70,000 at this stage right now.
- 20 O And if we can just carry on down the document, please.
- 21 So you would agree that in 2013 the City of Edmonton
- 22 approved the Horse Hills area structure plan?
- 23 A That's correct.
- 24 Q Okay. And would you agree with me -- well, firstly,
- ASPs are approved by municipal councils; correct?
- 26 A That's correct.

- 1 Q Okay. Would you agree with me that when a council
- approves an area structure plan, it is expressing the
- 3 view that development as proposed in the ASP is in the
- 4 public interest?
- 5 A I -- I don't know that I would necessarily qualify with
- 6 public interest. It is the role and responsibility of
- 7 the local jurisdiction to implement these plans as
- 8 development occurs to ensure reasonable and sustainable
- 9 growth.
- 10 Q Sir, can you imagine city council approving an ASP if
- it thought approval was not in the public interest?
- 12 A Yeah. I -- I think I would -- I would look at the
- public interest as maintaining sustainable growth
- and -- and so on, if that's -- if that's the public
- interest that you're talking about.
- 16 Q That was a -- not a clear answer. Sir, can you --
- 17 A My point is from -- from an area structure plan, in the
- instrument of land-use planning policies is an
- 19 expression of coordinating growth of the municipality.
- 20 And so if you want to use the word "public interest"
- 21 here to implement in -- in the land-use planning world,
- I would say for -- from a planning standpoint is
- 23 looking at sustainable growth and maintaining a -- a
- 24 proper vision that will achieve the goals that the City
- 25 set themself.
- 26 O Okay. That's fine.

- 1 A If that's -- yeah.
- 2 Q Are you done?
- 3 A No. My point is if we define public interest in that
- fashion, I think I would agree with you.
- 5 Q Okay. Okay. So you're agreeing that it would be
- 6 difficult to imagine a city council approving an ASP if
- 7 it thought the development described in the ASP was not
- 8 in the public interest? That's not conceivable, is it?
- 9 A Again, you're using the word "public interest". If
- 10 council felt that the area structure plan did not
- 11 fulfill the vision that they have set for themself and
- was not maintaining sustainable growth for the
- municipality, then I would say, yeah, they would --
- they would not approve this plan.
- 15 Q Okay. So, then, what you are agreeing with is that
- approval by city council of the Horse Hills ASP can be
- taken as an indication by city council that the ASP
- accords with the City's vision of sustainable
- 19 development?
- 20 A That's correct.
- 21 O Okay. That's fine. I'll take that.
- If we could just go down to the next page, please.
- I take it you're aware, sir, that development of
- the first neighbourhood in Horse Hills, which was
- Neighbourhood 2 in the neighbourhood structure plan but
- is now called Marquis -- that that development is -- is

1 underway? 2 That's correct. 3 All right. So let's go back to your report, 0 Okay. 4 then, Exhibit 6.01. We should be on -- oh, so let's go 5 to PDF page 318. 6 Α Six zero one, sir? 7 Yeah. Your report. 0 Oh, thank you. 8 Α 9 And I'm interested in the last paragraph, and, in fact, 10 the last sentence where you say: (as read) 11 As an experienced developer, Qualico should 12 have been cognizant of the well-known 13 practice that developers are responsible for 14 the expenses and labour involved in upgrading roads, including the crossings in this case. 15 16 So I'm just going to ask you the same question I asked 17 Mr. Telford: Can you -- can you point to me anywhere in legislation, regulations, policies, or directives 18 where it says that the developers are always 19 20 responsible for these costs? No, I can't, sir. 21 It's just experience and -- and my Α 22 past experience with the responsibility of these cost, 23 and I wouldn't be able to point to you if it's in the 24 legislation, but I cannot either put -- or point to you 25 if there's legislation that say that this cost should 26 bear -- be beared by -- by the operator either.

1	Q	All right. If we turn to page 320 PDF 320. So
2		you you talked about this in your direct evidence,
3		how you did these calculations, and it came up with \$35
4		per residential dwelling unit, and then you said, Well,
5		but I heard what Mr. Fjeldheim and others have said,
6		and and if it turned out that there was 45 crossings
7		at \$800,000 a crossing what was the number you came
8		up with, sir? \$678 per crossing?
9	A	Yeah. Approximately 670 based on the assumptions that
10		were in my report.
11	Q	Okay. Can we go back to Exhibit 5.01, the amended
12		application. And just give me one moment. Could we
13		please turn to PDF 32.
14		So in paragraph 65, sir, of Qualico's application,
15		you can see that we said: (as read)
16		As Horse Hill builds out, there will be
17		45 different locations where new arterial
18		roads will cross existing pipelines using an
19		estimated average cost of \$750,000 per
20		crossing, which Qualico believes to be
21		conservative. This will add approximately
22		\$34 million to the cost of constructing
23		public arterial roads to service new
24		residential development. This is a
25		substantial figure that will have a material
26		adverse effect on the ability of Qualico and

- other developers to economically develop
- 2 Horse Hills.
- 3 So, sir, had you read paragraph 65 of our application
- 4 when you wrote your original report?
- 5 A Yes, I did.
- 6 Q Okay. So why -- if we turn back to your report, so
- 7 Exhibit 6.01, why in your original report did you
- 8 only -- when you did your calculations did you only
- 9 include the crossings -- the -- the three
- 10 crossings that are the subject of this application if
- 11 you knew that there were going to be 45 in total?
- 12 A Because the exercise was to evaluate the impact of this
- 13 crossing.
- 14 O The exercise ...
- 15 A Of looking at the financial impact of the three
- 16 crossings.
- 17 Q Okay. Okay. Fine. But you -- obviously, you
- acknowledge that Qualico's position was that there's a
- 19 bigger issue here; there are more crossings than just
- 20 the ones that are at play in this proceeding; correct?
- 21 A No. I understand this, and -- and I think it was made
- 22 clear in the direct evidence, and I think this is why I
- 23 wanted to make sure I can provide the same calculation
- 24 for the Panel.
- 25 O Thank you, sir.
- 26 G. FITCH: Well, the good news,

- 1 Madam Chair, is I'm actually moving along relatively
- 2 quickly now, so I'm going to -- I'm going to turn to
- 3 Mr. -- sorry -- Dr. Makholm of NERA.
- 4 Q G. Fitch: I've left you to the end. I'm
- feeling tired, so I hope you are, sir. Are you?
- 6 A J. MAKHOLM: I'm fresh as a flower.
- 7 Q You're not a marathon runner, I hope.
- 8 G. FITCH: All right. So I would like,
- 9 Ms. Arruda, to ask you to turn up Exhibit 71.03, PDF
- 10 page 2.
- 11 Q G. FITCH: So, good afternoon, Mr. --
- 12 Dr. Makholm.
- 13 A J. MAKHOLM: Afternoon, Mr. Fitch.
- 14 Q In paragraph 2 of your report, you indicate that you
- have over 40 years of experience, you have provided
- evidence on all sorts of matters, you list some of
- them, interstate and intrastate oil and gas pipelines,
- on subjects including cost of service, cost of capital,
- 19 rate design, pipeline competition, bankruptcy,
- 20 secondary markets and pipeline capacity, and the
- 21 property accounting method for setting interstate oil
- and gas pipeline tariffs.
- When I reviewed, sir, this part of your report and
- I looked at your very extensive CV, I was left with the
- very distinct impression that your area of expertise is
- tolls and tariffs and rates.

- 1 A I wouldn't limit it to that, no.
- 2 O No? Okay.
- What else do you consider yourself an expert in?
- 4 A As reflected in my wide writings, including my
- 5 monograph entitled The Political Economy of Pipelines,
- 6 it's about the institutions that grew up, especially in
- 7 North America but including around the world, to deal
- 8 with the industrializations of certain kinds of
- 9 competitive and/or public service activities, one among
- them being the oil business and the pipelines that are
- 11 required to ship that oil over land.
- More than simply a matter of tolls and tariffs,
- it's a matter of the institutions of regulation and how
- that kind of business can raise capital without endless
- disputes between landowners or other oil companies or
- 16 governments to make that company business work,
- 17 something that Canada and the United States have done
- with great success, partly by having agencies like the
- 19 AER deal with what otherwise would be endless land
- 20 disputes under English common law.
- 21 Q Are you a lawyer?
- 22 A No. But the legal foundations of capitalism are very
- 23 much part and parcel of my monograph and many of my
- other writings.
- 25 Q Okay. In paragraphs 3 to 8 of your report, sir, you
- 26 list all your expert -- well, I don't know if I'd say

- 1 "all", but a lot of your expert witness experience in
- 2 Canada; correct?
- 3 A Yes. I had left out my last appearance here was for
- 4 the AUC about a year ago --
- 5 Q Right.
- 6 A -- as an independent expert on incentive regulation
- 7 matters.
- 8 Q Okay. When I looked at paragraphs 3 to 8, I thought
- 9 that either all or the majority of your experience as
- 10 an expert witness in Canada was on tolls and tariffs
- 11 matters. Did I read sections 3 to 8 incorrectly?
- 12 A I -- I think saying "tolls and tariffs" is excessively
- 13 limiting in any respect.
- 14 For instance, a matter I dealt with with respect
- to the three eastern Canadian gas distributors against
- 16 TransCanada over the abandonment regulations for
- 17 abandoned TransCanada pipelines had nothing to do with
- tolls or tariffs as such. It's just as an example.
- 19 O All right. But it had to do with the economic
- 20 parameters of it. Fair? Is that fair?
- 21 A Broadly put.
- 22 Q Yeah. Okay. All right. Sir, you're aware that the
- 23 Plains and Pembina pipelines at issue in this
- 24 proceeding are not rate-regulated?
- 25 A Not yet. But to the extent that what you have
- 26 suggested in this proceeding, you and your witnesses,

- that a new rule would be established to impose
- 2 half-and-half sharing of crossing costs, rather than
- 3 the traditional means of dealing with that in first and
- 4 second and in the field, then that would be a
- 5 characteristic of an imposed regulation imposing costs
- 6 that this -- this Panel has not done before, the AER.
- 7 So there would be something like a regulated
- 8 aspect different from the traditional way of dealing
- 9 with crossings that will be promulgated by this agency
- 10 to the extent that you won this case, in my opinion.
- 11 Q Okay. All right. Sir, have you ever given expert
- evidence in a hearing before the Alberta Energy
- Regulator in an application under Section 33 of the
- 14 Pipeline Act?
- 15 A No.
- 16 Q Okay. Have you ever given expert evidence at a
- 17 facilities hearing?
- 18 A No.
- 19 Q Okay. And by "facility hearing", I'm sure you know
- that what I mean is a hearing held to consider whether
- 21 approval of construction and operation of a -- of a
- facility, like an oil and gas well, a pipeline, or gas
- 23 plant, is in the public interest?
- 24 A Correct.
- 25 O Yeah.
- 26 A Indeed. I listed on my Table 1 a number of different

- agencies like the AER that deal with this kind of
- 2 question, and I have -- and I'm dealing with facilities
- and citing as such like the matters under the AER's
- 4 jurisdiction. I haven't participated in any such
- 5 matters.
- 6 Q And, Ms. Olive, you are also -- sorry. Dr. Olive, you
- 7 are also an economist?
- 8 A L. OLIVE: Yes, I am.
- 9 Q And have you ever given expert evidence in an
- application before the AER made pursuant to Section 33
- of the Alberta Pipeline Act?
- 12 A No, I have not.
- 13 Q Okay.
- 14 A J. MAKHOLM: And yet here we are, and we
- 15 have you and your witness to thank, Mr. Fitch --
- 16 O Well --
- 17 A -- for raising economic issues that had Plains and
- 18 Pembina invite us to be here in this singular
- 19 proceeding.
- 20 O I'll take you out for a beer later.
- 21 Let's -- you seem very, very interested in talking
- 22 about public interest. I am too, so let's go to PDF
- page 9 of your report and paragraph 27.
- 24 So this is the first paragraph of your report
- 25 under the title "Public Interest", and you say
- 26 Mr. Morrison grounds his recommendations on his

1		definition of public interest. He states that a
2		specifically defined public interest test has not been
3		established. That's true; correct? You would agree
4		with that?
5	A	I I made that statement, yes.
6	Q	Yeah. You're saying the same thing here; right?
7	A	Yes.
8	Q	Okay. But what what you don't like is what you
9		quote from his report where you're where
10		Mr. Morrison said, "In the application" well, I'm
11		not going to quote because you've used ellipses, but,
12		basically, you you quote from Mr. Morrison's report,
13		saying that: (as read)
14		The AER must assess whether cost sharing will
15		be more equitable because equity between the
16		parties will inherently be in the public
17		interest.
18		And then in response, you say: (as read)
19		This is the respect in which Mr. Morrison
20		combines his notion of equity between two
21		private parties with the public interest
22		stating that the AER must inherently become
23		involved in a matter between private parties.
24		This is the basic point of public interest
25		upon which we disagree with Mr. Morrison.
26		See that, sir?

- 1 A Yes. I -- I -- I don't know whether it was clear the
- 2 way you put it. His quote: (as read)
- 3 Because equity between the parties will
- 4 inherently be in the public interest,
- is exactly why we said on paragraph 24 his definition
- of "public interest" is inherently circular.
- 7 Q Yeah. I -- I -- I read that.
- 8 Sir, what I want you to do, though, is to point me
- 9 anywhere in Mr. Morrison's report where he says:
- 10 (as read)
- 11 The AER must inherently become involved in a
- 12 matter between private parties.
- Where does he say that, sir?
- 14 A I used the word "stating". In fact, we used the word
- 15 "stating" in paragraph 24. Perhaps it would have been
- a better choice of words to say "strongly implies" on a
- way toward his ultimate recommendation.
- 18 O Right.
- 19 A That would be better.
- 20 O Yeah?
- 21 A He didn't state it as such. That was overstated.
- 22 O Thank you.
- 23 You -- you inferred that?
- 24 A It was like an elephant in the living room. It was
- impossible to ignore. That's why we're here.
- 26 O Right. Well, we'll -- we'll let the Hearing

Commissioners decide how large an elephant it is or is 1 2 not. 3 Let's carry on in your discussion of public interest. If we can go down to the next page, please. 4 5 If you have a paragraph, that will help. Α 6 0 Yeah. 7 I'm using a paper copy. Α 8 0 Yeah. Paragraph 31. So in paragraph 31, you -- you 9 essentially repeat the same idea where you say: 10 (as read) 11 Disputes between such private parties as 12 Oualico and Plains/Pembina are not inherently 13 public interest matters for agencies like the 14 AER charged with regulating aspects of the oil and gas industries. 15 Correct? 16 17 Α Agencies like the AER, yes. Yeah. Okay. 18 19 That's our opinion. Α 20 All right. So let's go down, then, to paragraph 33, 0 21 which is on the next page, PDF 11. And you say -- or 22 you -- you basically express the opinion that you don't 23 believe that the private interests of Qualico or Plains and Pembina in this matter rise to the level of the 24 25 public interest. And then you say: (as read)

Nothing to us indicates that Qualico is the

26

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1
              public or acts in the public interest.
         Right?
 2
         The first few words of that paragraph refer
 3
 4
         to:
              (as read)
              Neither of those two scholarly treatments of
 5
 6
              public interest questions in Alberta or
              Canada support Mr. Morrison's claim that the
              private interests of Qualico or Plains and
 8
              Pembina in this matter [parenthetical
 9
10
              deleted] rise to the level of the public
11
              interest.
12
         You -- you'll agree with me that I -- we're referring
13
         to the scholarship in Alberta with respect to the study
14
         regarding the public interest of public interest
         agencies in Canada. And I was saying that that
15
16
         scholarship does not support Mr. Morrison's opinion.
17
         Sir, you say: (as read)
              Nothing to us indicates that Qualico is the
18
              public or acts in the public interest.
19
20
         That's your opinion, isn't it?
21
         Yes. I -- I -- J es, and I -- I think that's
     Α
22
         manifest.
                       So my next question for you, sir, is:
23
         Yeah.
                Okay.
24
         Are you saying that the Alberta Energy Regulator only
25
         has jurisdiction to consider an application under
         Section 33 of the Pipeline Act if one or all of the
26
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1 parties to the dispute are public, as in a government 2 agency or a municipality? 3 No. I think that's too narrow. I'm not -- we are not Α 4 here to give direction to the AER on their interpretation of their public interest mandate. 5 6 This agency and their predecessor agency has been 7 doing that, to our view, successfully for decades. The question here is whether or not the agency 8 9 should promulgate a rule based on a circumstance, 10 which, to us, is basically money coming out of the 11 pockets of Plains and Pembina and going into the pocket 12 of Oualico. That, to us, seeing that neither of --13 none of those parties have market powers such that they 14 can pass through such costs easily into the competitive 15 markets that they serve is a private matter. and, to -- to us and our view of the various agencies 16 17 that deal with the public interest in regulating commerce, that's a private matter. 18 So -- but I think at the beginning of that answer 19 0 20 you -- you acknowledged it -- it would make no sense to 21 interpret Section 33 to say that only if a party is 22 "public" is the Regulator's jurisdiction engaged under 23 That would not make any sense, would it, that section. sir? 24 25 If you'll pardon me. I don't want to engage in or 26 agree to a narrowing of how the AER interprets

- 1 Section 33. The only thing that we have done in our
- evidence is to say that the three articles in
- 3 Section 33 seem to be ordered in a way that generally
- 4 makes sense to us. We're not lawyers, but they make
- 5 sense to us in that Section 1 is a public interest
- 6 hurdle that then perhaps invokes action under
- 7 Section 2.
- 8 And how the AER seizes the question of public
- 9 interest is something that they know well. That's what
- 10 they do. That's what agencies like the AER do. They
- 11 can interpret whether that public interest hurdle has
- 12 been jumped in order to invoke action under
- 13 Section 2 -- Part 2 of Section 33.
- 14 Q So, sir, I -- I -- you and I discussed briefly a moment
- 15 ago facilities applications. Sir, are -- are you aware
- that in Alberta a private landowner who believes he has
- 17 legal rights that may be directly or adversely affected
- 18 by a proposed oil and gas facility can essentially
- 19 trigger a hearing before the AER in which the AER is
- 20 statutorily mandated to consider whether approval of
- 21 the facility is in the public interest? Are you aware
- of that?
- 23 A I'm -- I'm assuming that can happen.
- 24 O You're assuming it cannot?
- 25 A No. Can.
- 26 O Can.

I -- I'm assuming that that is able to 1 Α Excuse me. 2 happen. And are you aware that under the Responsible Energy 3 0 4 Development Act and the Responsible Energy Development Act regulation, in assessing the public interest, the 5 6 Regulator is expressly mandated to take into account 7 the interest of landowners? Yes, of course. They -- that's -- the reason 8 Α 9 why I listed the Table 1 agencies that have a mandate 10 that is generally similar to the AER is the need to 11 deal with oil-producing provinces and states with the inevitable clash of interests, as we said, that come up 12 13 when you have a competitive industry, oil and gas, 14 dealing with landowners where the industry requires 15 overland transport somehow through pipelines. That can This agency has a charge to make that 16 cause disputes. 17 a orderly process under their statutory mandate. Well, sir, just one last question on the point I've 18 been raising with you about landowner oil and gas 19 20 company disputes that lead to an AER hearing. 21 would agree with me the landowner is a private party, 22 the oil and gas company is a private party, yet the AER's public interest jurisdiction is nevertheless 23 24 engaged? 25 Α The AER knows the public interest when they see it, and 26 they can engage their activities when they perceive the

- 1 public interest is at stake. They -- of course they
- 2 have that power, like any such agency would have. It
- 3 has nothing to do with this case, in our opinion, but
- 4 they have that power generally.
- 5 Q Okay. So let's go back to PDF page 5 of your report.
- 6 And I'll ask you to look at paragraph 19.
- 7 A Let me just have a second to look at the paragraph,
- 8 please. Okay. Thanks.
- 9 Q Okay. So in -- in the middle of the paragraph, you
- 10 characterize Mr. Morrison as urging the Regulator to
- order that Plains and Pembina: (as read)
- 12 Share in one of Qualico's costs of its
- 13 residential development project, the cost of
- reinforcing the pipelines' crossing Qualico
- 15 land for upgraded roads.
- 16 Do you see that?
- 17 A (NO VERBAL RESPONSE)
- 18 O Sir?
- 19 A L. OLIVE: Yes.
- 20 O Yes, Ms. Olive, you see it?
- 21 Dr. Olive. My apologies.
- 22 So, sir or -- or Dr. Olive -- whoever actually
- 23 wrote that sentence -- when you wrote it, were you
- aware that it's not Qualico land the pipelines are
- crossing; it's City of Edmonton land?
- 26 A J. MAKHOLM: Public land, public road. You

were right to bring that up with Mr. Telford and 1 2 Romanesky. I don't know. 3 Okay. That's fine. 0 4 And then in paragraph 20, you say: (as read) 5 Qualico's planned development spurred a local 6 authority requirement for the reinforcement of pipeline crossings for the larger roads necessitated by the increased local traffic 8 that Oualico's subdivision would create. 9 10 Maybe I -- yeah. Anyways, you wrote that; right? It's 11 in paragraph 20 somewhere? 12 Yes, we did. Α 13 Okay. And, sir, when you wrote that, were you aware 0 14 that the requirement to reinforce the pipeline crossings is not a local authority requirement but, 15 rather, a requirement of the Pipeline Rules, which are 16 17 a regulation made under the Pipeline Act? There's a -- there's -- there's I don't really care. 18 Α a -- a -- there's a need for reinforcement. 19 20 manifestly obvious. And it seemed the most to be a --21 a phrase that was useful enough to use language in the 22 Alberta Act to use local authority for that. Telford and Romanesky can be -- are better 23 24 prepared to answer those questions. That's okay. But you yourself don't care whether the 25 26 crossing is on public land or private land in assessing

- 1 the public interest? 2 In assessing the public interest in a matter having to 3 do with money that would be in Plains' and Pembina's pocket, but a proposed rule that would put half of that 4 money in Qualico's pocket, yeah, that doesn't --5 6 doesn't bear on that essential question, which is why 7 we're here. Yeah. 8 Let's carry on to paragraph 25, sir, of your 9 report. 10 And I apologize. I realize that it's a 11 co-authored report. I'm not meaning to diminish your involvement, Dr. Olive. 12 13 I. OLIVE: Understood. Α 14 So there, in paragraph 25, you state: (as read) Mr. Morrison's discussion and recommendations 15 16 do not recognize in any respect the importance of stable and reliable contractual 17 commitments to support the vast production 18
- 21 Correct?
- 22 A Right.

19

20

23 Q And so I take it, sir, when you're referring to "stable

for a competitive petroleum market.

and pipeline infrastructure capital required

- and reliable contractual commitments", you're referring
- to private right-of-way agreements, are you?
- 26 A No. I'm talking about the financial industry and the

contracts that allow the financial industry to

participate in the capital raising needed to make these

businesses work.

The reason why we in Canada and the United States have such successful and vibrant oil and gas businesses, which includes the reason why we're the only two nations in the world that use unconventional extraction techniques for both oil and gas -- nobody else does that. We do that. And the reason why we as two countries do that is that the financial industry is deeply involved in raising capital for this kind of industry in North America.

That capital raising deeply depends on stable contractual relations so that those who raise money for these enterprises know where the money is coming from in those competitive markets. It's part and parcel of the -- of the -- the way in which our uniquely vibrant finance industry supports these uniquely competitive oil and gas businesses and the transport arms that make those businesses go.

Q So -- well, that -- that helped clear up something I
was quite confused about. So you're saying, then, that
the oil and gas industry won't be able to raise money
in financial markets anymore if cost sharing is
ordered?

26 A Mr. Sprott said something about that in your last

- 1 question to him. He talked about the difficulty of
- 2 dealing with his customers who would ask him -- We
- 3 didn't cause the crossing. Mr. Sprott would say, Well,
- 4 we didn't cause the crossing. Somebody else did, a
- 5 developer did, and you would get a dispute -- a dispute
- 6 with respect to who would bear the costs of something
- 7 that somebody else did among two parties who didn't
- 8 cause those costs.
- 9 That is a source of uncertainty. I think we used
- 10 the word "chaos". I think Mr. Sprott used the word
- 11 "chaos" in what otherwise is a predictable and orderly
- 12 way of dealing with land access for pipelines. That
- would be a new rule that would upset contractual access
- 14 to land for the long term for pipelines upon which the
- 15 oils -- oil and gas industries in Canada and the US
- 16 depend. You would take those contracts for access to
- 17 land, and you'd make them contingent.
- 18 Not only would you be following a new rule by the
- 19 AER that ignored one of the principal foundations of
- 20 Canadian and US regulation, which is cost-based user
- 21 pay, where would cost-based user pay go if you're
- 22 making somebody else other than the developer bear the
- 23 costs that they're causing? Well, you would have to be
- 24 doing something that is so strong and -- and important
- 25 that you'd forget that codicil of Canadian and American
- 26 regulation.

- 1 Those kinds of alterations in formally stabilized
- 2 contractual regulations, including access to land,
- 3 would, in my opinion, disrupt the world's most vibrant
- 4 oil and gas businesses, and I don't think that you or
- 5 your client have given us the least bit of economic
- 6 justification for doing that.
- 7 Q So, Dr. Makholm, you keep saying the developer caused
- 8 it. Mr. Sprott kept saying that as well.
- 9 You are aware, I take it, that Qualico has to
- 10 upgrade this arterial road, which is a City of Edmonton
- 11 roadway, because it's a municipal requirement? It's
- not that Qualico wants to build this road. It's been
- told it has to build the road.
- 14 A For its planned development.
- 15 Q Well, for many planned developments that have been
- found by the City of Edmonton to be necessitated to
- accommodate the growth that's occurring. You don't see
- any -- any shred of public interest here?
- 19 A You way overstated the --
- 20 O No. You overstated --
- 21 A -- the application of --
- 22 0 -- sir.
- 23 A No. Sorry. Well, let me answer.
- 24 Q Well, go ahead.
- 25 A You can answer -- argue with me with your next
- 26 question.

Qualico was not the public interest. 1 Qualico's 2 earnings are not the public interest. I don't believe, 3 unless Oualico wants to make the statement, that it has market power to pass through costs associated with 4 5 crossings directly to its homeowners. I don't think --6 I -- it's a reasonable presumption that they don't have 7 that market power. They're going to have to bear those themselves, and if it scotches, in other words, the --8 9 the -- the -- that planned development, it makes them 10 go elsewhere, they'll go elsewhere. Somebody else will 11 take their place. Mr. Telford talked about that. 12 But that private interest of the earnings of 13 Qualico cannot be confused reasonably by this agency or 14 any other that does this kind of agency's work with the That's what Mr. Morrison conflates. 15 public interest. 16 That's one of the reasons we're here, to try to make it 17 plain that the public interest is a larger matter, not just Qualico's earnings. 18 Sir, you -- I've seen you sitting at the back of the 19 0 20 room during the entire hearing; right? Yes, I've been here the whole time. 21 Α 22 Yeah. So you've heard the evidence of Oualico and the 0 Developers Group; correct? 23 24 Yes, we have. Α 25 And so you know that every single developer has said 26 these costs will get passed on to homeowners.

1 just not believe that evidence? Do you think it's 2 false? 3 That's not why I'm here. I'm here because this is a Α dispute --4 Well, you just said --5 0 6 Α -- between Qualico --7 -- Qualico doesn't have the market power, so I'm just -- I just want to be clear. Are you saying that 8 9 the costs -- notwithstanding what the developers have 10 all said, are you saying those costs will not get 11 passed on to homebuyers, and, if so, what is the basis 12 for that statement? 13 I'm -- I'm waiting 'cause there's a large lawyer behind Α 14 you that's about to object. 15 D. NAFFIN: Yeah. And, Madam Chair, I'd appreciate it if Mr. Fitch would let Dr. Makholm 16 17 actually answer the question rather than speaking over I think that'd be helpful for all of us. 18 Go ahead, Dr. Makholm. 19 G. FITCH: 0 20 J. MAKHOLM: It -- it -- it's not my Α 21 conclusion that any of those individual developers have 22 market power in this province. Someone else might be 23 able to prove me wrong and say that they do, which 24 would be another source of problems for them. 25 fact that they are all in here as a group looking for 26 an advantage as an interest group is also not

surprising. We live in a land where interest groups

come before agencies like the AER or the AUC or the CER

and make their case.

The idea that there would be a smaller charge for them for land crossings and that they would all support it is not an unsurprising thing. I think that doing so would violate a number of principles, like cost-based user pay, and also breach the difference between public interest and private interest even if requested by a collective group of private actors.

But I -- I don't think the fact that they were all there breaches our definition of "public interest" and how that's distinct from what Mr. Morrison has concluded.

15 Q So, sir, I think you understand that -- and I know it's
16 not your area of expertise, but you've heard the
17 evidence that the way the ARA bylaw works is that when
18 a new -- they call it a "catchment" -- a new -19 basically a new neighbourhood is being built, the

arterial roads required to service those new neighbourhoods have to be built and paid for by

developers. Do you understand that?

23 A Yes.

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21

24 Q Okay.

25 A As a -- in a -- I don't know the facts --

26 Q Yeah.

- 1 A -- but that makes sense as a general matter.
- 2 Q Yeah. But you also know that, at the end of the day,
- 3 the road is now and will be after it's widened -- be a
- 4 public road; correct?
- 5 A I presume so.
- 6 Q Yeah. So would your public interest analysis be any
- 7 different if the City said, We need this development;
- 8 we're going to build the road? So now it's the
- 9 City of Edmonton.
- 10 A Are you asking me --
- 11 Q Would that change your --
- 12 A -- would our opinion change if -- would our opinion
- change if the City had taken down the responsibility of
- 14 building these roads?
- 15 O Correct.
- 16 A That begs the question of where the City gets the
- money, but let's leave that aside for the moment.
- 18 If there -- which if the City were paying, then
- 19 Qualico would not ask Plains and Pembina to pay half
- the reinforcement, and I wouldn't be here. It would
- 21 moot my whole proceeding here. I wouldn't -- I
- 22 wouldn't -- we would not have come.
- 23 Q So I -- so I -- I take it, then, you're saying you
- 24 agree that if -- if it was the City that was building
- 25 the road, it would be entirely -- cost sharing would be
- 26 entirely appropriate?

- 1 A Wow. No. I said nothing about cost sharing. I just
- 2 said I wouldn't be here.
- 3 O Well, I'm not asking where --
- 4 A Where did cost sharing come from?
- 5 Q Are you done?
- 6 We know why you're here, sir. You're an expert
- 7 witness for your clients.
- 8 What I'm asking you, sir, is: If the City were
- 9 the proponent of this road and, therefore, it was the
- 10 City that had to obtain the crossing and get the
- 11 crossing done by Plains or Pembina, would that affect
- 12 your public interest analysis?
- 13 A No.
- 14 Q No. Thank you.
- 15 A No.
- 16 G. FITCH: Those are all my questions for
- 17 Dr. Makholm.
- 18 A J. MAKHOLM: And Dr. Olive.
- 19 G. FITCH: And Dr. Olive.
- 20 A L. OLIVE: Thank you.
- 21 THE CHAIR: So just to confirm, your
- 22 cross-examination is concluded, Mr. Fitch?
- 23 G. FITCH: I quess I wasn't very clear
- 24 about that.
- 25 Can I have two minutes to just talk with my client
- 26 and see if there's anything else I want to do?

1 THE CHAIR:	How about we give everybody
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- 2 ten minutes?
- 3 G. FITCH: Wonderful. Thank you.
- 4 THE CHAIR: Based on this clock, ten to --
- 5 or -- sorry -- quarter to, then, on ...
- 6 D. NAFFIN: Madam Chair, Panel Members,
- 7 sorry. Just before you depart --
- 8 THE CHAIR: Sure.
- 9 D. NAFFIN: -- we do have an undertaking
- 10 response outstanding, so I'm going to endeavour,
- 11 hopefully, to get that answered and have an answer for
- 12 you after the break if I'm successful in doing so.
- 13 THE CHAIR: Thank you very much.
- 14 D. NAFFIN: Just wanted to make sure that
- 15 stayed on the logistical radar.
- 16 THE CHAIR: Thank you. Thank you.
- 17 (ADJOURNMENT)
- 18 THE CHAIR: Thank you very much, everyone.
- 19 Please be seated.
- 20 So no -- cross -- oh, you an answer for us. Thank
- 21 you.
- 22 D. NAFFIN: As promised, Madam Chair,
- 23 Mr. Trim does have an answer to the lone undertaking in
- 24 this proceeding, so I would propose that he provides
- 25 the answer now, and then we can get that out of the way
- 26 and proceed, if that meets with your approval.

1		THE CHAIR: Thank you very much. Yes,
2		please proceed.
3	A	N. TRIM: So, Mr. Fitch, the answer to
4		the to your inquiry about the EPZ zone for the
5		pipeline is approximately 20 metres well, it is
6		exactly 20 metres, which falls within the existing
7		right-of-way. That's what we have defined as the EPZ.
8	Q	G. FITCH: Excellent. Thank you.
9		(UNDERTAKING 1 FULFILLED)
10		G. FITCH: All right. Madam Chair, I am,
11		indeed, done with my cross-examination. My thanks to
12		the witness panel.
13		I apologize to Mr. Sprott and Mr. Trim for
14		butchering your names a couple of times, but these
15		things happen in the heat of the moment. So thank you.
16		And that completes the cross-examination. Thank
17		you.
18		THE CHAIR: Thank you very much,
19		Mr. Fitch. Just give me a second.
20		So next we have on the agenda to have Brookfield
21		cross-examining this witness panel.
22		E. DIXON: Given the hour of the day, I
23		am pleased to advise that in light of the cross by my
24		learned friend Mr. Fitch that Brookfield has no cross
25		for this panel. Thank you.
26		THE CHAIR: Thank you very much.

1		So next is AER counsel and subject matter expert.
2		A. HUXLEY: Thank you, Madam Chair. We
3		do have a few questions for this panel.
4		A. Huxley Cross-examines Pembina/Plains/SECURE Witness
5		Panel
6	Q	A. HUXLEY: So we'll start with the
7		applicants, as we've heard, claim that they are being
8		asked to pay for upgrades without being told what type
9		of work is required and why and are not being provided
10		with a breakdown of costs, which we've discussed at
11		length today.
12		So if I could please ask Pembina and Plains
13		separately to explain the necessity for and type of
14		work required and the associated costs, specifically
15		with respect to the 167th Avenue crossing.
16	А	I. BALFOUR: Good afternoon.
17		I can give a breakdown of the of the costs and
18		the type of work. So the the cost at the time that
19		we came up with was \$559,000, and that was composed of
20		just the following activities, so mobilizing into the
21		site, an access for the site for crews to move in and
22		out; it included excavation activities; it included
23		backfill and cleanup; it included then mobilizing out
24		of the area; and the category of miscellaneous, which
25		would include things like integrity, technicians and
26		supervisors, construction management, trailers, you

know, sort of little bits and pieces; and it also 1 2 included a 20 -- 20 percent contingency in that number. 3 And I just note that there's no integrity activities in 4 the scope of the work that is included in that \$559,000. 5 6 Thank you. Q 7 Plains, go ahead. Yes. 8 Α A. TORR: Good afternoon. Thank 9 you. 10 In the Plains' scope of work for the upgrade at 11 167th Avenue, we -- I'll -- I'll briefly read through 12 just the scope, just the bullet items. We mentioned excavation from the elevation of 300 millimetres above 13 14 the proposed concrete slab to the rainbow pipeline, removal of casing, inspection of pipeline, construction 15 of concrete slabs, backfill of 20-millimetre crushed 16 gravel to a height of 300 millimetres above the 17 concrete slabs. And then we reference a drawing that 18 gives a little bit more detail as to the crossing. 19 20 The cost of that estimate was \$858,000. I'll walk 21 through the line items here from the top. 22 line item is "third-party construction cost", which is noted as "18 plus 18 days". 23 That would have been at the time our estimated construction window. 24 25 \$425,000. 26 Now, again, that is an estimated time frame for

- 1 the work to be done based on, essentially, a worst-case
- 2 scenario for being out on the field. Included in that
- 3 is our third-party general construction contractor
- 4 which will do excavation, backfill. Again, as
- 5 Mr. Balfour mentioned, you know, we're including things
- 6 like construction trailers, anything around the general
- 7 construction site. That's why that is the biggest
- 8 number.
- 9 The second item would be -- is the "concrete
- 10 slabs" to the amount of 152,000. That would be based
- 11 on number of slabs estimated for the installation.
- 12 That's a -- a unit price that goes into that.
- Then there's the "pipeline inspection", which
- 14 we've mentioned before during the day's proceedings,
- 15 for \$53,000. That's a third-party contractor that once
- 16 the pipeline is -- is exposed would do the external
- 17 inspection of the pipeline that -- that we've mentioned
- 18 before.
- 19 The next line -- line item is the "construction"
- 20 supervisor". You can see there, again, it -- it's
- 21 mentioned 40 days at a -- at a day rate of \$1,750 a
- 22 day. That's, again, driven by the 18 plus 18 days,
- 23 which is twenty -- is 40 minus 4. There's a little bit
- 24 of extra on the front and the back end to allow the
- 25 construction supervisor to -- to do some preparation
- 26 work and then some closeout work in the end. That

1 amounts to \$70,000. And then the next line item is "Plains' 2 3 engineering and operations costs", which could also be referenced as "owner's cost" -- "internal owner's 4 5 cost". That is -- is our project management, our 6 operations support out in the field for permitting, 7 et cetera, to the amount of \$15,000, which gives you a subtotal of \$715,000. 8 9 On top of that, we had 20 percent contingency, 10 which amounts to \$143,000, which gives you a total 11 estimated cost of \$858,000. 12 Thank you very much. 0 13 We would also like to know from this panel what 14 specific factors require the upgrading or alterations 15 to the pipeline at this location. Is lowering required 16 or repair? 17 Α I. BALFOUR: Maybe I can go first. So what was required in this case was what was 18 called Fillcrete, and so we excavate down and then 19 20 backfill with Fillcrete and then put soil back on top. 21 The Fillcrete is what disperses the load over the 22 pipeline. 23 Thank you. A. TORR: 24 Based on our estimate and Α 25 based on the information we have at the time, the only 26 additional work required for the crossing was the

- installation of these concrete slabs which would allow
- 2 the road to be built over the pipeline.
- 3 Q And with respect to both answers that you provided,
- 4 were there any alternative solutions that could be
- 5 applied at this specific location?
- 6 A I. BALFOUR: You know, I think throughout
- 7 the various conversations and information exchanges
- 8 and -- and reviews that we did, there was several other
- 9 alternatives considered, but this was the one that was
- 10 considered the best case.
- 11 A A. TORR: Yeah. And I will echo what
- 12 Mr. Balfour said. Yes, there are other alternatives,
- but this would be considered the least invasive and
- 14 ultimately what we would be -- consider one of the
- 15 lowest-cost options out there.
- 16 Q Thank you.
- 17 And just to confirm with both parties, there is no
- integrity concerns with either of the pipelines;
- 19 correct? Is that your evidence today?
- 20 A I. BALFOUR: Our -- no, we don't have any
- 21 in -- integrity concerns. We have ongoing programs to
- 22 monitor these things, and -- and there are things that
- 23 we update through our regular programs that -- to make
- sure that that's the case.
- 25 A A. TORR: There are no concerns on
- 26 our -- from Plains.

1	Q	Okay. Thank you.	
2		And I have a one la	ast question specifically for
3		Mr. Trim. I suppose anyone	e could answer, but it was
4		based on what you said ear	lier.
5		You mentioned a change	e in Plains' process since
б		2021 due to the experience	that you had with Marquis.
7		We heard yesterday that man	ny developers in the Edmonton
8		region are reporting a quo	te/unquote "change" in
9		process that they're experi	iencing. We'd like you to
10		please provide any addition	nal details as to whether
11		Plains' change in process :	is being applied to all
12		developers or if there :	it was just that one specific
13		scenario you were referring	g to earlier.
14	A	N. TRIM: It	it's a change in process
15		to all developers moving for	orward.
16	Q	Thank you very much.	
17		THE CHAIR: Do	oes that conclude your
18		questions?	
19		A. HUXLEY: Ye	es.
20		THE CHAIR: Ol	kay. Thank you.
21		So if you were so kind	d to be patient with us once
22		more, give us ten minutes,	the Panel has some
23		questions. We will confirm	m confer and come back.
24		So based on this slow clock	κ, five past.
25		(ADJOURNMENT)	
26		THE CHAIR: The chair the c	hank you. Please be seated.

1		So we have some questions for the panel.
2		Thank you for coming here. We'll begin with
3		Commissioner McNaughtan.
4		E. MCNAUGHTAN: Thank you, Madam Chair. And
5		I'm trying to remember to speak up for the back of the
6		room. I'll get my questions in order.
7		The Panel Questions Pembina/Plains/SECURE Witness Panel
8	Q	E. MCNAUGHTAN: For both Plains and Pembina
9		witnesses, we heard a developer say that sometimes the
10		timeline between requesting a crossing agreement and
11		receiving what, I believe, is referred to as a
12		definitive agreement or a proposal to do the work can
13		be lengthy, perhaps up to 18 months. Can you please,
14		each of you, talk me through the steps you take to
15		respond to a crossing request and sorry how that
16		fits into a timeline to actually getting there to do
17		the crossing?
18	A	I. BALFOUR: Thanks, and thanks for having
19		us here today.
20		The the process that Pembina for processing
21		crossing requests starts when starts when the person
22		who wants to cross the "applicant", I'll call him
23		submits an application to or submits information to
24		our land group.
25		At that point, our land group gets together with
26		our operations team and some technical support teams,

- 1 engineering and -- and other functions, and they get
- 2 together to assess whether this crossing will be
- 3 considered something we call "complex" or not. And,
- 4 you know, our -- our goal is to get back to the
- 5 counterparty that submitted that information within
- 6 21 days.
- 7 So within 21 days, we'll be able to tell them,
- 8 This is a simple crossing, and we can proceed with
- 9 negotiating crossing agreements or what other
- 10 instruments are required for -- for that simple
- 11 crossing because there's no work. And as I stated
- 12 before, we have 3,500 requests every year at Pembina,
- and only 30 to 40 don't fall into a first category.
- 14 The second category is, you know, for simplicity,
- 15 we call "complex" ones. And means our ops and -- our
- operations team, our engineering team and the land team
- 17 and -- and other stakeholders have said, There's
- 18 something else we need to do here. Either the
- 19 information that we have got submitted is incomplete
- 20 or, you know, there's other -- other work that we think
- 21 needs to be done to protect this pipeline other than
- 22 the information we've been given.
- That's when we reach out to the counterparty, you
- 24 know, tell them that we can't approve it in this simple
- 25 process, but we're -- we're willing to work with them
- 26 to -- to -- to, you know, make the crossing happen.

- 1 At -- at that point, we'll -- you know, we'll -- we'll
- 2 ask for some backstopping of costs so that we can do
- 3 the analysis to figure out what exactly needs to be
- 4 done. And -- and as I said before, it's an iterative
- 5 process where, you know, we'll -- we'll enter into a --
- 6 a backstopping agreement, and -- and then we'll --
- 7 we'll ask for an -- information, and there will be
- 8 information produced.
- 9 And -- and based on that information, you know,
- 10 the -- the time frames for that are -- are really
- 11 difficult because it depends on the counterparty and
- 12 what their turnaround time is. We've -- we've had
- 13 situations in the past where after signing an interim
- 14 backstopping agreement, you know, the party decides not
- 15 to proceed or changes their plans fundamentally so that
- 16 we have to start the work over again.
- 17 You know, I think, you know, typically within
- 18 several months for -- for the -- for the complicated
- 19 crossings, as long as we've got a willing counterparty,
- 20 we're able to process information to get a high-level
- 21 plan together. We'll sit down with our counterparty,
- 22 discuss the scope of work, the schedule to the work,
- 23 and any estimated costs. And recall at this time those
- 24 estimated costs are -- are the -- based on the best
- 25 information we have and a whole bunch of assumptions,
- 26 including around when we're executing the work, how

many periods of time we have to execute the work. So

it is -- you know, you've heard me say this a couple

times today. It's very dependent on the circumstances.

But -- but what happens with, you know, I'll suggest almost all of these is, you know, we work with the counterparty, get them the information, then it's up to them to decided whether to proceed or not. And we'll proceed under a backstopping agreement so that we're not out of pocket costs for the work that we're doing to facilitate their crossing.

So from start to finish, you know, 99 percent of them almost exactly, based on our experience with the 3,500 versus the 30 to 40, are completed within, you know, 21 days, and then we're processing crossing agreements and everything else, and that's -- you know, that is consistent with some of the experiences that -- that we heard from the developers' team. So it's not surprising they've experienced that, because that's 99 percent of that time what we do. It's just that 30 to 40 where there's something else going on in -- you know, in the environment or with the -- the requested crossing that we need to dig into a bit more.

- Is that helpful?
- 24 Q Yes. Thank you.

- 25 And for Plains, Mr. -- Mr. Torr.
- 26 A A. TORR: Yes. I won't repeat

- 1 everything that Mr. Balfour said, but I -- I'll start
- 2 by saying our process is very similar to theirs. You
- 3 know, we -- we receive a request in -- from a third
- 4 party through one of the channels in the company,
- 5 whether it be our land department or damage prevention.
- 6 We look at the type of crossing, whether it's a simple
- 7 crossing or a more complex crossing. We -- simple
- 8 crossings can -- for an actual crossing agreement could
- 9 take as little as a month. It's -- it's a paperwork
- 10 exercise if it's a simple -- a simple crossing. A more
- 11 complex crossing, we go through the same process. We
- 12 assess the crossing, we put what Plains calls "cost
- 13 recovery agreements" in place to ensure that we get
- 14 refunded for work being done. We will then go through
- 15 an iterative process.
- 16 At Plains we do a Cost Recovery Agreement 1, which
- 17 allows us to just do a review of the more complex
- 18 crossing and provide the third party with a more
- 19 detailed cost estimate and schedule, and then we'll go
- 20 into a Cost Recovery Agreement Number 2, which then
- 21 allows us to do the work.
- 22 Again, the majority of the crossings that we deal
- 23 with are -- are -- as a company, are considered simple
- 24 and -- and pass through without any real issues. There
- 25 is a -- a small group of crossings that we consider
- 26 complex that we have to go through the process of

1 actually doing work at the crossing. 2 Does that help? 3 Thank you. 0 Second question, then, for Pembina's witnesses, 4 either Mr. Balfour or Mr. Sprott. Exhibit 85.01, which 5 6 Mr. Fitch provided as one of -- no. 7 THE CHAIR: Mr. Myers. 8 0 E. MCNAUGHTAN: Mr. Myers provided as one 9 of -- it's been a long day. Sorry. 10 On page A2, which is a cost estimate and work 11 scope, I think, for the 12-inch MPS crossing that, I 12 believe, was completed; is that correct? Horse Hills 13 Land Company did complete that crossing? 14 THE CHAIR: Should we have it on the 15 screen maybe? 16 E. MCNAUGHTAN: Sure. 17 Can we pull it up? THE CHAIR: 18 85.01. 85.01 on page A2 of that, 19 E. MCNAUGHTAN: 20 which is the next one, I believe. That's the one. E. MCNAUGHTAN: 21 There's a line item there, 0 22 "NDT plus pipe repairs, sleeve repairs, and coating" 23 for \$394,847, which is the largest item on that cost 24 estimate. 25 Are those -- is that cost estimate for maintenance 26 of the pipeline or -- what is "NDT plus pipe repair"

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1
         referring to it in that?
                                   And given that, I think, in
 2
         the end, this invoiced amount came in quite a bit lower
 3
         than that, what didn't happen out of this cost
 4
         estimate?
 5
         I. BALFOUR:
                                So to answer your -- I think
     Α
 6
         your first question, what's "NDT", and that's
 7
         nondestructive testing, and so that's getting down into
         the -- to the ditch and looking at -- you know, once
 8
 9
         the pipe's exposed, you want to go down and -- and look
10
         at the pipe to make sure that it's -- you don't need to
11
         do anything else before you fill it up with Fillcrete.
         And so in this case -- like every situation is unique.
12
13
         This -- these costs were caused by our -- our --
14
         pardon me -- our -- you know, our -- our position is
15
         that these costs were caused by the crossing in this
         case, and in the case of what we're dealing with on
16
17
         167th, they weren't; but in this case, these -- these
         were required to -- to complete the crossing and
18
19
         protect the pipeline as a result of the road crossing.
20
              And, you know, I -- the -- the cost of $974,000
21
         was actually just the estimate again, and the actual
22
         invoiced amount was $482,000. I don't have the exact
         breakdown of which components were lower or not,
23
24
         but ...
25
         Okay. Thank you.
26
              So if I could just be sure, you're saying that
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that was an estimate because you felt that the crossing 1 2 work required was going to create repair work? 3 Yes. Α 4 Thank you. 0 I do have one other question for Mr. Telford. 5 6 gave quite a number of examples of what's considered in 7 highest and best use considerations, and we have heard that reasonable expectation of development is -- should 8 be considered at times. What, in highest and best use 9 10 calculations, is a reasonable time frame or has been 11 accepted in appraisal work as a reasonable time frame 12 to consider a future use as part of highest and best 13 use? 14 Α R. TELFORD: In appraisal, we usually look at three different horizons of development, and we have 15 immediate development, and that's one to three years; 16 17 then we have medium term development, between four and 18 seven years; and then we're looking at longer term, 19 between seven and onward. So if you can reasonably --20 you know, if there's a higher probability of the next 21 ten years you're going to have development, then you're 22 going to be looking for those types of sales with a 23 similar horizon, so that would be the development. 24 Thank you very much. Those are my questions. 0 Thank you, Commissioner 25 THE CHAIR: 26 McNaughtan.

1		Commissioner Robinson.
2	Q	H. ROBINSON: I just have the one question
3		that's really just a sort of like a clarification,
4		and it's sort of been clarified already, and it relates
5		to backstop agreements.
6		And, Mr. Torr, if I heard you right, you talked
7		about cost recovery agreements. I'm wondering, is it
8		fair to say that those could also be called "backstop
9		agreements" or or no?
10	А	A. TORR: Yes.
11	Q	Okay. So yeah, it is fair.
12		So then there's two types, then. One is through
13		the review, which I think is sort of sort of the
14		engineering to assess, you know, what future work
15		likely is going to be. Is that fair?
16	А	That is accurate. Yeah.
17	Q	Okay. And then the second is an agreement that
18		actually allows the work to be done, and I think we
19		just weren't clear from this morning.
20		If there is a remainder or what happens at the
21		end of that? There's sort of a lifecycle question.
22		What we've heard is that the estimates tend to be
23		bigger, and then there is, I think, a credit that is
24		is sort of paid back, if I can put it that way. Is
25		that the way it sort of usually works or has been
26		working?

1 Yes, sir, that is the way it works. Any money that Α 2 is -- in -- in the event that we request an upfront 3 payment from a third party, all money that's not used 4 at the end is returned. And in the case of, for 5 example, 172nd Street that we executed for Marquis JV, 6 which was an estimated number, we simply invoiced them 7 up to the amount that we used, so the estimate was higher -- ended up being higher than the actual, but in 8 9 that case, it was simply -- we -- we invoiced the third 10 party for the final amount. 11 Okay. 12 Does that -- does that clarify? Α I was just a little confused on the 13 I think so. 0 14 word -- sort of the invoicing versus crediting at the 15 end. The difference is if -- if money is paid up front --16 Α 17 well, for example, if -- if we were to say that the 18 crossing is estimated at a million dollars -- we'll use that for simple math -- and we request that the third 19 20 party pay us the million dollars up front, and the 21 final cost of the -- of the crossing is \$750,000, for 22 ease of math, then we would return the \$250,000 to the 23 third party. 24 And is there a -- a timeline in terms of, you know, 0

when that money is -- is returned? What's your

practice on that?

25

26

1	А	Yeah. We typically try to do that as soon as possible
2		after completion of the work, understanding that the
3		way we invoice the third party is dependent on us
4		paying our contractors. So we would pay our
5		contractors to ensure that everybody is paid, we would
6		make up an invoice to show to the third party to
7		show them the actual cost, we would then determine the
8		remainder amount, and then we would return that. We do
9		that through electronic transfer, which is a pretty
10		quick process, or a cheque if the third party requests
11		that. But, yes, it can be done fairly quickly.
12	Q	Those are my questions. Thank you.
13		THE CHAIR: Thank you very much.
14		Thank you, Commissioner Robinson.
15	Q	THE CHAIR: I have a few questions for the
16		panel, please, if you are so kind to humour me.
17		So first question is: We in the evidence of
18		Qualico, there was a study on traffic, that traffic is
19		going to increase with the with the time and the
20		road is being used. And they had photographs that
21		majority of the road has been built.
22		So my question to you is: Do you perceive any
23		risk to both of your pipelines as the traffic increases
24		if the work doesn't get done? Integrity, safety,
25		environment, all the above.
26	A	I. BALFOUR: So so I think we

1 Pembina's been ready, willing, and able to execute the 2 work under the scope based on the scope we had from 3 Oualico at the time, and that would have made us comfortable that -- that we could have proceeded with 4 5 that. We would continue to run our integrity programs 6 in the normal course at our cost afterwards and make --7 make sure that, you know -- that that was put in place. 8 But the reason we're, you know, so picky about these 9 complex crossings is we need to ensure as licensee, 10 'cause we're on the hook, the public safety and the 11 safe operations of our pipelines. 12 And right -- right now, there's, you know, 13 no incremental over -- traffic over our pipeline, but 14 as the -- you know, based on the information that we 15 had and the study that we produced, we wouldn't --16 we -- we wouldn't have any concerns with respect to 17 that. Thank you very much. 18 0 19 Please go ahead. 20 N. TRIM: That would be very similar to Α 21 Plains' position as well. To facilitate the added 22 traffic requirement and the expansion of the road, this crossing on -- on our pipeline would -- it must be 23 24 completed to meet code requirements, so I think it -we don't really have any concerns at this time with the 25 26 current crossing and the current traffic load and --

- and -- that -- that's there today. No real issues.
- 2 Q But for the road to get upgraded, it was in your
- 3 evidence that the -- the crossing needs to be -- the
- 4 pipeline protection needs to be --
- 5 A That is correct.
- 6 0 Yeah?
- 7 A Yeah.
- 8 Q Okay. Thank you very much.
- 9 Mr. Torr, you spoke of the civil work, that
- 10 majority of this work is civil work. I am also a -- I
- wouldn't disrespect you, but I am a simple engineer, so
- 12 I understand those terminologies on project management.
- So we heard from Qualico and other parties that
- the costs they have seen is very varied. They have had
- experiences from 30,000 by putting concrete slabs all
- the way to now on this case collectively over a million
- 17 dollars.
- 18 So if it's just civil work, what makes it so
- 19 varied?
- 20 A A. TORR: Madam Chair, I'm not sure what
- 21 makes it varied. I can speak to the -- the case at
- 22 hand. I've got the specific example for 172 Avenue
- 23 with the -- with the final numbers. The -- the low end
- of the scale that's been mentioned here today, I'm not
- 25 sure where -- where those numbers come from. I can
- 26 tell you that the concrete slabs themselves cost more

than the numbers that were mentioned for entire 1 2 So I cannot speak to the low end. 3 I can explain what we did and why we did it, but as to the low end of the -- of the range that's been 4 mentioned, I am unclear where those numbers come from. 5 6 So is it fair to say that it's very, very specific to Q 7 each individual pipeline crossing, road, et cetera? I think we've talked about that multiple 8 Α Definitely. 9 times, that every crossing is unique. I think -- I 10 think that would be -- if -- if we were to see an 11 example of a low-cost crossing, it would be easier to 12 explain the cost at that range. I -- I think we should 13 not discount the fact that these things are very 14 unique. 15 Thank you. 0 And I think you had something to add. 16 17 Α J. SPROTT: Yeah. I was just going to It's -- it's very unique. So very similar to 18 what our counterparts at Plains have just said, it's 19 20 really dependent on the asset itself. So if -- if in 21 that \$30,000 example that -- that maybe was provided, 22 if that happened to be a waterline or -- or, you know, a -- a black waterline, a fibre optics, maybe it was 23 24 something in that nature; maybe it wasn't a energy 25 pipeline. So, really, it's not only the -- the 26 crossing; it's -- it's also the asset beneath and --

and what's in that asset, et cetera, that would also --1 2 could change that 30,000 to -- you know, to a million 3 dollars. 4 Thank you very much. I have one question, and please forgive my lack of 5 6 knowledge of the legal terms, but this first-in-time, 7 first-in-right has been mentioned many, many, many times. 8 9 So if you were -- conversely, a pipeline company's 10 about -- and you mentioned it in your evidence, that --11 the consequence of, if we not follow this rule or 12 practice, if we had a pipeline company crossing roads, 13 public roads, power lines, et cetera, what would be the 14 arrangement there? So how that works today, if -- if we're going to be 15 Α crossing a road, we're, obviously, required under the 16 17 Act to maintain the -- you know -- you know, not to, 18 obviously, disturb the road. 19 So typically when we cross a road, we need to 20 maintain our asset to the proper operating standards, 21 and we absorb 100 percent of those costs to cross a 22 road. If Plains is crossing one of Pembina's pipelines, 23 24 Plains would be 100 percent accountable for that work 25 they have to do to make sure that my asset stayed 26 whole.

1		If I was crossing a Plains pipeline, we would be
2		doing the reciprocal, and that's and that's how it
3		works today amongst many industries.
4	Q	Thank you very much for that answer.
5	А	I. BALFOUR: May I ask may I add on too?
6	Q	Please.
7	A	It creates, like, a really good tension. Like, we
8		don't make any money on these crossings. We just
9		recover our costs. And so when we go to do work, we
10		take we we make a lot of effort to make sure that
11		our costs aren't just whatever's out there, because,
12		you know, a couple weeks later, a couple months later,
13		we might be crossing that party, and so, you know,
14		with you know, we might be proposing a new pipeline
15		or a new asset that that crosses the party that
16		that just crossed us, and so there's this really good
17		natural tension in the existing industry practice
18		that that makes a lot of sense to us.
19	Q	Thank you. That's helpful.
20		So I asked this question from Qualico previously,
21		and I'm going to ask you the same. What happens if
22		this Panel doesn't make this order and Pembina,
23		Plains, both of you SECURE, or if you want to
24		confer, give me one answer. What happens if we don't
25		make this order, noting that this application has been
26		brought to us a few years ago?

1		D. NAFFIN: Sorry, Madam Chair. It might
2		have just been me that was confused. I thought you
3		said first, What happens if we make the order? And
4		then I thought you said, What happens if we don't make
5		the order? It might have been the way I heard it. Or
6		is it two separate questions?
7		THE CHAIR: I have both questions. You
8		are reading my mind.
9		What happens if we don't make it? And then the
10		follow-up question is: What happens if we make it?
11		D. NAFFIN: Okay.
12		THE CHAIR: And then on what terms and
13		conditions you would perceive as fair, so
14		D. NAFFIN: I just wanted to make sure the
15		panel understood the question. Thank you.
16	A	N. TRIM: Okay. So I will answer your
17		question, which is: What happens if you don't make the
18		order? So we would be prepared to execute the work on
19		behalf of Qualico's request as as soon as they
20		signed a cost recovery agreement, and we could get
21		get started on the finer details and and
22		construction activities and planning.
23	Q	THE CHAIR: And the question follow on
24		question: What happens if we make the order? What
25		would the pipeline companies that and just
26		I'll explain my thinking.

So we are tasked to follow Section 33. 1 It has two 2 subsections, and first subsection is not making an 3 order -- lawyers are going to be really mad at me --4 directing the work to be done, and then subsection (2) is about cost order. 5 6 So my question is specific to subsection (1). What terms and conditions, if we were to make the 7 order, would you perceive as fair? 8 9 Α J. SPROTT: I'll take that on behalf of 10 the panel and have the -- the rest of the group chime 11 in. 12 If you did make the -- if you did direct the work 13 to happen, which we are ready, willing, and able to 14 execute, we would expect that that would be done 100 percent to the accountability of the party that 15 is -- is causing the alteration work, i.e., it would be 16 17 a hundred percent to the developer to pay for the work that we're ready to execute on their behalf. 18 So aside from the cost, there's no further terms and 19 Q 20 conditions that you would perceive as ... And if there 21 isn't, that's fine -- perfectly fine too. 22 I. BALFOUR: It would -- so we're just Α 23 consulting here with the panel, and -- and I think, you 24 know, the -- the one -- the AER directs the work and 25 directs Qualico to -- to pay for it. I think the one 26 request that we'd have is -- all of our cost estimates

1 are from, you know, years ago, and so, you know, we'd 2 like a chance to refresh those to make sure they're not 3 way out of whack, but ... Anything else? 4 N. TRIM: I think Plains would agree 5 Α 6 with that as well. 7 So cost -- updated cost estimate? 0 That's correct. 8 Α 9 0 Thank you. 10 And any specific details? Class 5, 3? Doesn't 11 matter? 12 I. BALFOUR: I think as long as the Α information from the developer who wants to develop the 13 14 land hasn't changed, then we can go back and refresh 15 our estimate. A. TORR: 16 Yeah, I would agree with that. Α 17 Okay. Thank you very much. That concludes my questions. 18 Any follow-up? No? 19 THE CHAIR: All good? 20 So that concludes today's -- any re-direct --21 questioning part. But any re-direct? 22 T. MYERS: No re-direct, Madam Chair. 23 And, again, thank you for sitting a little longer. 24 And thank you to the court reporters for 25 accommodating our schedule. 26 And thank you to my friends for an efficient

1	cross-examination. Much appreciated.
2	THE CHAIR: Thanks to everyone's
3	accommodating this request. And today's part of
4	hearing is adjourned, and we are not sitting tomorrow.
5	So, to confirm, we are sitting on Monday morning,
6	9:00, to carry on with Keyera.
7	Okay. Have a good weekend, everyone.
8	(WITNESS PANEL STANDS DOWN)
9	
10	PROCEEDINGS ADJOURNED UNTIL 9:00 AM, MARCH 11, 2024
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1	CERTIFICATE OF TRANSCRIPT:
2	
3	We, Angela Porco and Derek Lopez, certify that the
4	foregoing pages are a complete and accurate transcript
5	of the proceedings taken down by us in shorthand and
6	transcribed from our shorthand notes to the best of our
7	skill and ability.
8	Dated at the City of Calgary, Province of Alberta,
9	this 7th day of March 2024.
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12	
13	Ungela Jorco
14	A. Porco, CSR(A)
15	Official Court Reporter
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18	/ Seny
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20	D. Lopez, CSR(A), RPR
21	Official Court Reporter
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